

COMMITTEE AGENDA



Consolidated as of September 4, 2015

TO **Public Services Committee**

DATE Wednesday, September 9, 2015

LOCATION Council Chambers, Guelph City Hall, 1 Carden Street

TIME 5:00 p.m.

DISCLOSURE OF PECUNIARY INTEREST AND GENERAL NATURE THEREOF

CONFIRMATION OF MINUTES - Public Services Committee June 29 and July 6, 2015 open meeting minutes

OPEN MEETING

PRESENTATIONS (Items with no accompanying report)

- a) Recognition of Queen Elizabeth II
 - Colleen Clack
 - Angela Monkhouse performing God Save the Queen

CONSENT AGENDA

The following resolutions have been prepared to facilitate the Committee's consideration of the various matters and are suggested for consideration. If the Committee wishes to address a specific report in isolation of the Consent Agenda, please identify the item. The item will be extracted and dealt with separately. The balance of the Public Services Committee Consent Agenda will be approved in one resolution.

ITEM	CITY PRESENTATION	DELEGATIONS	TO BE EXTRACTED
PS-2015.26 Update from the Guelph Youth Council	Jenn Bucci, Youth Services Coordinator Lexis Braund, Sophie Rymill and Yang Xu, Youth Council Members		✓
PS-2015.27 Response to Outstanding Council Resolution Regarding Climate Change			
PS-2015.28 Sidewalk Maintenance Program Update			

PS-2015.29 Guelph Trail Master Plan Update (revised report)		Patrick Sheridan	✓
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Resolution to adopt the balance of the Public Services Committee Consent Agenda.

ITEMS EXTRACTED FROM THE CONSENT AGENDA

Once extracted items are identified, they will be dealt with in the following order:

- 1) delegations (may include presentations)
- 2) staff presentations only
- 3) all others.

CLOSED MEETING

That the Public Services Committee now hold a meeting that is closed to the public with respect to:

PS-C-2015.4 Citizen Appointments to the Wellbeing Grants Allocation Panel for 2015-2016

S. 239 (2) (b) of the *Municipal Act* – personal matters about identifiable individuals.

PS-C-2015.5 Feasibility of Development of Brant Community Hub

S. 239 (2) (c) of the *Municipal Act* – proposed or pending acquisition or disposition of land by the municipality or local board

SPECIAL RESOLUTIONS

STAFF UPDATES AND ANNOUNCEMENTS

ADJOURN

NEXT MEETING: October 5, 2015

**PUBLIC SERVICES COMMITTEE
CONSENT AGENDA (revised)**

Wednesday, September 9, 2015

Members of the Public Services Committee:

SUMMARY OF REPORTS:

The following resolutions have been prepared to facilitate Council's consideration of the various matters and are suggested for consideration. If Council wishes to address a specific report in isolation of the Consent Agenda, please identify the item. The item will be extracted and dealt with immediately. The balance of the Consent Agenda will be approved in one resolution.

REPORTS FROM ADMINISTRATIVE STAFF

REPORT	DIRECTION
PS-2015.26 GUELPH YOUTH COUNCIL UPDATE 1. That the Public Services Report # PS-15-40 "Update from the Guelph Youth Council" dated September 9, 2015 be received.	Receive
PS-2015.27 RESPONSE TO OUTSTANDING COUNCIL RESOLUTION REGARDING CLIMATE CHANGE 1. That a Climate Change Adaptation Team be approved to continue to work on integration of current and proposed initiatives that address the impacts of climate change and severe weather events 2. That the Climate Change Adaptation Team reports back to Committee with a proposed operating team mandate for approval prior to 2016 budget deliberations 3. That the City retain a two year membership on the ICLEI Canada – Building Adaptive and Resilient Communities (BARC) Program 4. That recommendation for funding to develop an integrated plan, including soft costs be forwarded to the 2016 budget process for consideration	Approve
PS-2015.28 SIDEWALK MAINTENANCE PROGRAM UPDATE 1. That the Public Services Report # PS-15-42 "Sidewalk Maintenance Program Update" dated September 9, 2015 be received.	Receive

PS-2015.29

GUELPH TRAIL MASTER PLAN UPDATE

Receive

1. That the Public Services Report # PS-15-43 "Guelph Trail Master Plan Update" dated September 9, 2015 be received.
2. That Council endorses the "Expansion of the Royal Recreational Trail" project as submitted to the Canada 150 Community Infrastructure Program approved by the Federal Economic Development Agency of Southern Ontario in the amount of \$289,743.00 conditional on a contribution agreement between the two parties.

attach.

STAFF REPORT



TO Public Services Committee

SERVICE AREA Public Services – Parks and Recreation

DATE September 9, 2015

SUBJECT Guelph Trail Master Plan Update

REPORT NUMBER PS-15-43

EXECUTIVE SUMMARY

PURPOSE OF REPORT

The purpose of this report is to update the Council on the status of the Guelph Trail Master Plan (GTMP).

KEY FINDINGS

Trail planning and development is not a static process; as Guelph grows and diversifies, new trail opportunities, connections and needs arise. Since approval of the Guelph Trail Master Plan in November of 2005, there have been many variables and initiatives, which influence the planning, design and implementation of trails. Such influences include:

- The 2015 – 2018 Council Shared Agenda has identified priority projects for trail planning and development in Guelph
- The 2009 Recreation and Parks Master Plan received public input that identified trails as the most popular leisure activity
- New trail funding opportunities and partnerships have been established
- The City has commenced an Active Transportation Network Design Guidelines and Feasibility Study (ATN)
- The Province of Ontario has set accessibility requirements for recreational trails
- The Downtown Secondary Plan and Guelph Innovation District envisions trail connections that promote walking and cycling
- New development applications that create opportunities for trail connections

The GTMP recommends an update be completed at least every five years; however, this has not been done since the plan was approved. It is important to review and update the GTMP to ensure it takes advantage of trail development opportunities that arise, re-evaluate and confirm priorities, encapsulate new policies and standards, identify funding to support the trail network and engage the public.

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Provided that the funding for the update to the GTMP is approved through the 2016 Capital Budget, staff will be proceeding with a full review of the plan to ensure Guelph has a well-connected, designed and managed trail network.

FINANCIAL IMPLICATIONS

Funding of approximately \$125,000 is required for consulting services and community engagement to update the GTMP. The funding is being requested through the 2016 Capital Budget.

ACTION REQUIRED

That Council endorse the expansion of the Royal Recreational Trail as submitted to the Canada 150 Community Infrastructure Program

RECOMMENDATION

1. THAT the Public Services Report # PS-15-43 "Guelph Trail Master Plan Update" dated September 9, 2015 be received.
2. THAT Council endorses the "Expansion of the Royal Recreational Trail" project as submitted to the Canada 150 Community Infrastructure Program approved by the Federal Economic Development Agency of Southern Ontario in the amount of \$289,743.00 conditional on a contribution agreement between the two parties.

BACKGROUND

Like many cities in southern Ontario, Guelph is expanding in population. Increased population brings increased demand for access to trails for recreation, exercise, promotion of healthy lifestyles, encouraged alternative modes of transportation and tourism. To address Guelph's short, medium and long-term trail needs, Council approved the GTMP in 2005 (see ATT-1).

Providing guidance on the development of trails, the intent of the GTMP is to ensure that a well-designed, connected and managed network is established. The GTMP is envisioned as a long-term 20-year initiative that would complement other City of Guelph planning documents. The GTMP goal is to:

Develop a cohesive city wide trail system that will connect people and places through a network of off-road wherever possible and supported by on-road where necessary.

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Since approval of the GTMP, OPA 48 – Official Plan update has been revised to reflect the GTMP and provide policy for trails (see ATT-2). OPA 48 is currently under appeal at the Ontario Municipal Board.

REPORT

What Has Been Accomplished Since 2005:

The GTMP identifies short, medium and long-term priorities for trail development. The table below lists trails that have been completed, and some main trails identified in these GTMP priority stages that have yet to be completed.

Term	Trail Development
Short term (2005 – 2010)	Completed <ul style="list-style-type: none">- Approximately 3.0 kms of trails within new development areas in the north, east and south ends of the city- Approximately 3.0 kms of trails for the Northeast Trail system – Hadati Creek network, Laura Baily Memorial Trail- Approximately 4.0 kms of trail in various parks and open spaces such as Deerpath Park and O'Connor Lane Park- 0.18 kms of trail in the Hanlon Creek Conservation Area- Trail connection from north side of Eramosa River to the south side in conjunction with Victoria Road Bridge To Be Completed <ul style="list-style-type: none">- Remaining sections of the West End Drainage Channel trail- Repairs, upgrades and rerouting trails in the Hanlon Creek Conservation Area- Hanlon Creek Business Park Phase 3 trails
Medium term (2011 – 2021)	Completed <ul style="list-style-type: none">- Approximately 1.4 kms of Trans Canada Trail from Eramosa Road to Speedvale Avenue- Approximately 11.0 kms of new trails in the Hanlon Creek Business Park

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	<ul style="list-style-type: none"> - Approximately 4.0 kms in trails within new development areas in the east and west end of the city - Approximately 2.0 kms of trails in various parks and open spaces such as Castlebury Park, Wilson Farm Park, Pinch Park, Goldie Mill Park and Jubilee Park - Approximately 0.26 kms of boardwalk in the Hanlon Creek Conservation Area - Approximately 4.8 kms of new trail in the Eastview Community Park <p>To Be Completed</p> <ul style="list-style-type: none"> - Trails within the proposed Clair Maltby Secondary Plan area and Southgate Business Park - Trails in the Crane Park and Kortright Waterfowl Park open space - Trail within the Hydro corridor beside the Hanlon Expressway - Trails within the Royal Jaycees Park and Guelph Innovation District - Speed River Trail west from Edinburgh Road following the Speed River and establishing a connection under the Hanlon Expressway - Trans Canada Trail from Woodlawn Road to the city limits - Trail connection from Eastview Community Park to Guelph Lake Sportsfields and trails within Guelph Lake Sportsfields
Long term (2021 – beyond)	<p>To Be Completed</p> <ul style="list-style-type: none"> - Exploring trail connections from Guelph to Cambridge via the rail corridor (should it become abandoned) - A boulevard trail along Woodlawn Road between Imperial Road and Edinburgh to connect in with the Trans Canada Trail

Since approval of the GTMP, approximately **35.0 kilometres** of off-road trails have been built. The following table provides a breakdown of these by GTMP term.

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Existing trails in 2004	73.9km	
Term	Proposed in GTMP	Completed
Short term (2005-2010)	57.6km	10.87km
Medium term (2011-2021)	69.2km	23.89km
Long term (2021-beyond)	10km	

The proposed trail development targets identified in the short-term time frame of 2005 – 2010 were not achieved. There were a number of reasons why the targets were not met which include: funding constraints, shortfall in staff resources, unexpected delays in development applications, land ownership issues and slower than anticipated progress on partnership creation.

The GTMP is currently in the middle of the medium term target (2011 – 2021). Currently trail development is on track and is half way to achieving the anticipated projection of 69.2 km.

It is important to note that trail planning requires flexibility to adjust priorities and timelines in order to effectively capitalize on opportunities as they arise such as partnerships, funding and shared development projects. Further, it is typical for a trail project to take several years from initial planning to construction. Much like building a road, trail development requires a number of steps which can include: securing the land, completing studies on the viability and/or sensitivity of the lands, public engagement, design process, budget approvals, preparation of construction drawings, permitting (if required) and construction.

Current Trail Project Priorities

There are a number of trail projects planned in 2015, 2016, 2017 and 2018, most outlined in the Council Shared Agenda. The projects include:

- Design and construction of trails in **Grangehill Phase 7 to Eastview Community Park** and new trail access at Speedvale Avenue West;
- Design and Construction of **Victoriaview North Phase 1, 2 and Northview** trail connections;
- Planning, design and construction by 2017 of the **Trans Canada Trail** from Woodlawn Road to the city limits;
- Planning, design and construction by 2019 of the **Speed River Trail West** from Edinburgh Road to Imperial Road;
- Planning, design and construction by 2018 of the **Northwest drainage channel**;
- Planning for trail development in **Crane Park**;
- Planning, design and construction of a **trail underpass at Speedvale Avenue** to establish an off-road connection of the Trans Canada Trail from downtown to Riverside Park;

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- In partnership with Fusion Homes, design and construction of the **riverwalk at 5 Arthur Street**; and
- Planning, design and construction of a **new downtown trail bridge** across the Speed River at the GJR bridge and Arthur Street.

As part of any trail development project, staff looks for partnership and funding opportunities. For the current project priorities, Guelph has been successful in achieving funding from the Canada 150 Community Infrastructure Grant offered by the Federal Economic Development Agency for Southern Ontario in the amount of \$289,743.00 to facilitate the expansion of the Royal Recreational Trail along the Speed River for the trail project known as the **Speed River Trail West** in the Council Shared Agenda. Approval of the funding is conditional on a contribution agreement being signed by the City and the Federal Economic Development Agency for Southern Ontario. The funding is a great accomplishment for Guelph as we received the full amount requested and were successful over a significant number of other applications.

There is potential funding through the Trans Canada Trail Foundation for implementation of Guelph's section of Trans Canada Trail from Woodlawn Road to the city limits. In order to achieve a connected trail system, both the funding and the trail development are dependent upon partnerships that include the Guelph Eramosa Township and the County of Wellington.

GTMP Update

Going forward, the GTMP update will review what has been completed to date, identify where gaps exist and define new opportunities, and plan into the future. The update will include reviewing how we build trail partnerships, securing lands for trails, building accessible trails, supporting trails, and engaging the community.

Partnerships

Trail development is achieved by working in partnership with other departments, the public, stakeholders, trail associations/foundations/clubs, private and public agencies, to name a few. Trail partnerships come in many forms and provide a variety of resources, such as: land access, funding, planning of trails, knowledge, donation of materials, volunteering of time, assessing new trail routes, etc.

Partnerships are the key to establishing a successful trail network. The GTMP update will explore how partnerships can continue to aid in the development of Guelph's trails.

Getting Trails

Substantial portions of new trails in Guelph are attained through the land development process. Where new residential and industrial subdivisions are being

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planned, establishment of trails is an integral component. The GTMP update will evaluate best practises for establishing trails in development areas and ensure that trails are being located, planned and built effectively.

Accessibility

One of the guiding principles of the GTMP is that trails should be accessible to a variety of permitted uses and levels of physical ability. Since approval of the GTMP in 2005, new provincial standards have come into effect to achieve more universal design for recreational trails. The standards outline design requirements for the construction of new trails as well as redevelopment of existing trails. The updated GTMP will need to incorporate the design requirements.

Funding Impacts

Building and maintaining trails require significant capital and investment. With each new trail that is constructed, it must also be maintained. It is essential that trails are well supported through the identification of funding in the capital and operating budgets to build, upgrade and maintain the approved trail network. The GTMP Update will include a review of the financial requirements needed from 2016 and beyond to build, upgrade and maintain trails identified within the plan.

Community Engagement

Community engagement is the framework for successful planning and prioritizing of trails in Guelph. The GTMP Update will reach out to the public and stakeholders for input on trails, which aligns with Council's Strategic Direction to 'strengthen citizen and stakeholder engagement and communication.'

CORPORATE STRATEGIC PLAN

Innovation in Local Government

- 2.1 Build an adaptive environment for government innovation to ensure fiscal and service sustainability.
- 2.2 Deliver public services better.

City Building

- 3.1 Ensure a well-designed, safe, inclusive, appealing and sustainable City.
- 3.3 Strengthen citizen and stakeholder engagement and communications.

DEPARTMENTAL CONSULTATION

Infrastructure, Development and Enterprise

- Planning Services

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COMMUNICATIONS

- Guelph Hiking Trail Club (GHTC)
- Guelph Off Road Bicycling Association (GORBA)
- Grand River Conservation Authority (GRCA)
- Guelph Coalition for Active Transportation (GCAT)
- Guelph Junction Railway (GJR)
- River System Advisory Committee (RSAC)
- Environmental Advisory Committee (EAC)

ATTACHMENTS

ATT-1 City Wide Trail Master Plan Map 4: Trail Network
ATT-2 OPA 48 – Official Plan Update: Schedule 7 – Trail Network

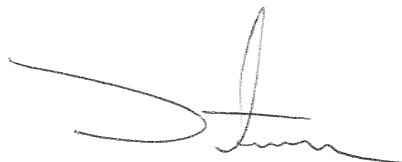
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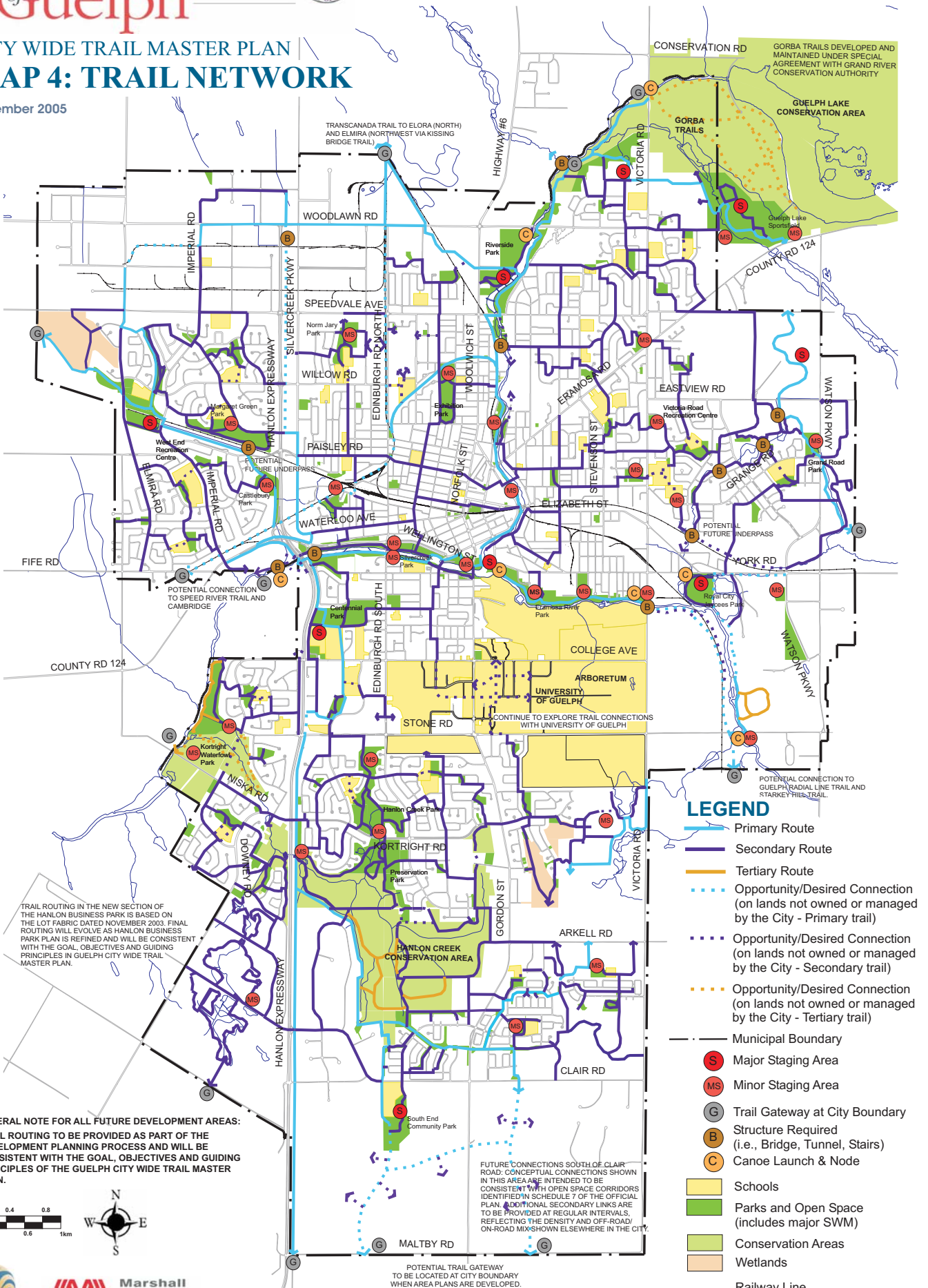


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CITY WIDE TRAIL MASTER PLAN MAP 4: TRAIL NETWORK

November 2005



This map is to be used as a planning tool. Background information depicted (e.g. land use designations) is included for illustrative purposes only. Please consult the appropriate official documents for further details. The location and exact alignment of trail routes will evolve through more detailed technical studies and/or community consultation as required. At the same time, it is important to note that the extensive community consultation that established the direction for this plan must be respected, therefore changes to the routing will be evaluated in the context of the overall network.

This Schedule is to be read in conjunction with the other Schedules and the text of The Official Plan

TransCanada Trail to Elora (North) and Elmira (Northwest via Kissing Bridge Trail)

GORBA Trails developed and maintained under special agreement with the Grand River Conservation Authority.

GUELPH LAKE CONSERVATION AREA

Refer to the GORBA Trail Club for trails in this area

Guelph Off-Road and Bicycling Association (GORBA) Trails

LANDS SUBJECT TO OFFICIAL PLAN AMENDMENT no.43

For transition purposes, the existing land use designations and related existing policies of the Official Plan will continue to apply until such time as OPA 43 is in effect.

Continue to explore trail connections with the University of Guelph

Potential Connection to Guelph Radial Line Trail and Starkey Hill Trail

Trail routing in the new section of the Hanlon Business Park is based on the Draft Plan of Subdivision.

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Legend

- City Streets
- Future City Streets
- County Roads
- Railways
- Watercourses
- Waterbodies
- Natural Heritage System (subject to OPA 42)* & Open Space
- Corporate Boundary

Trail Network

- Existing City Trails
- Proposed City Trails
- Structure Required
- Staging Area
- Canoe Launch & Node
- Trail Gateway

General note for all future development areas:
It is imperative that the City Wide Trail Master Plan be referenced in conjunction with this schedule as supporting documentation. Trail routing is to be provided as part of the development planning process and will be consistent with the goals, objectives and guiding principles of the GTMP.

This schedule is intended to be used for planning purposes only.

*For transition purposes, the existing land use designations and related existing policies of the Official Plan will continue to apply until such time as OPA 42 is in effect.

CITY OF GUELPH
OFFICIAL PLAN

SCHEDULE 7:
TRAIL NETWORK

