



**Minutes of Guelph City Council
Held in the Council Chambers, Guelph City Hall on
Thursday December 5, 2013 at 6:00 p.m.**

Attendance

Council: Mayor Farbridge
Councillor B. Bell
Councillor L. Burcher
Councillor T. Dennis
Councillor I. Findlay
Councillor J. Furfaro
Councillor Guthrie
Councillor Hofland
Councillor G. Kovach
Councillor M. Laidlaw
Councillor L. Piper
Councillor A. Van Hellemond
Councillor K. Wettstein

Staff: Ms. A. Pappert, Chief Administrative Officer
Mr. M. Amorosi, Executive Director, Corporate & Human Resources
Mr. D. Thomson, Executive Director, Community & Social Services
Mr. A. Horsman, Executive Director, Finance & Enterprise
Ms. J. Laird, Executive Director, Planning & Building, Engineering and Environment
Mr. D. McCaughan, Executive Director, Operations, Transit & Emergency Services
Mr. B. Labelle, City Clerk
Ms. J. Sweeney, Council Committee Coordinator

Call to Order (6:00 p.m.)

Mayor Farbridge called the meeting to order.

Council held a moment of silence in recognition of the death of Nelson Mandella.

Disclosure of Pecuniary Interest and General Nature Thereof

There were no disclosures.

2014 Tax Supported Operating and Capital Budgets

The Mayor advised that the purpose of the meeting was to deliberate and approve the 2014 Tax Supported Operating and Capital Budgets.

Main Motion

1. Moved by Councillor Piper
Seconded by Councillor Hofland
 1. That the 2014 Tax Supported Operating Budget net tax levy of \$193,265,418 be approved including further adjustments as outlined in Table A of this report.
 2. That the 2014 Tax Supported Capital Budget in the gross amount of \$79,600 be approved.
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3. That the 2015 – 2023 Tax Supported Capital Forecast in the gross amount of \$466,149, 700 be received for information.
4. That the proposed increases to user fees (Tab 29) incorporated in the 2014 budget be approved.
5. That the proposed transfers to/from reserves and reserve funds (Appendix 1) incorporated in the 2014 budget be approved.
6. That the 2014 Downtown Guelph Business Association budget with gross expenditure of \$517,000 be approved.

Amendments

2. Moved by Councillor Bell
Seconded by Councillor Kovach

That the Program Manager – Corporate Projects be removed from the budget.

VOTING IN FAVOUR: Councillors Bell, Furfaro, Guthrie and Kovach (4)

VOTING AGAINST: Mayor Farbridge, Councillors, Burcher, Dennis Findlay, Hofland, Laidlaw, Piper, Van Hellemond and Wettstein (9)

DEFEATED

3. Moved by Councillor Furfaro
Seconded by Councillor Van Hellemond

That the Corporate Application Analyst position be replaced with a contract position for \$80,000 and that the City explore partnering with the Guelph Chamber of Commerce to source a level of expertise to fulfill the demands of the position.

VOTING IN FAVOUR: Councillors Bell, Furfaro, Guthrie and Van Hellemond (4)

VOTING AGAINST: Mayor Farbridge, Councillors Burcher, Dennis Findlay, Hofland, Kovach, Laidlaw, Piper and Wettstein (9)

DEFEATED

4. Moved by Councillor Piper
Seconded by Councillor Dennis

That the Timekeeping Package proposed in the 2014 Tax Supported Operating Budget be approved at \$0.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

5. Moved by Councillor Guthrie
Seconded by Councillor Bell

That the Corporate Application Analyst be funded at 50% with the hiring to start June 2014.

VOTING IN FAVOUR: Councillors Bell, Furfaro, Guthrie, Kovach, Piper, Van Hellemond (6)
VOTING AGAINST: Mayor Farbridge, Councillors Burcher, Dennis Findlay, Hofland, Laidlaw and Wettstein (7)

DEFEATED

6. Moved by Councillor Findlay
Seconded by Councillor Piper

1. That the Fleet Mechanic – Transit be approved in the amount of \$59,750.
2. That the Fleet Mechanic - Public Works be approved in the amount of \$59,750.
3. That two Fleet Mechanics for Transit and Public Works be approved and funded at \$0 and that staff be directed to find the funding for these 2 positions in the approved 2014 Operating Budget and report back to Committee prior to their hiring.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Piper, Van Hellemond and Wettstein (12)
VOTING AGAINST: Councillor Laidlaw (1)

CARRIED

7. Moved by Councillor Furfaro
Seconded by Councillor Kovach

That an additional \$140,000 be added to the operating budget to implement the reduction of elementary school speed zones consistent with the motion and staff recommendation of Option 2 in the Operations, Transit & Emergency Services report dated November 6, 2014.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)
VOTING AGAINST: (0)

CARRIED

8. Moved by Councillor Guthrie
Seconded by Councillor Bell

That the Urban Forest Management Plan be reduced by one FTE in the amount of \$55,000.

VOTING IN FAVOUR: Councillors Bell, Dennis Findlay, Furfaro, Guthrie, Kovach, Van Hellemond and Wettstein (8)
VOTING AGAINST: Mayor Farbridge Councillors Burcher, Hofland, Laidlaw, Piper (5)

CARRIED

9. Moved by Councillor Bell
Seconded by Councillor Guthrie

That the Downtown Development Officer (contract) in the amount of \$93,700 be removed from the proposed operating budget.

VOTING IN FAVOUR: Councillors Bell (1)

VOTING AGAINST: Mayor Farbridge, Councillors Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (12)

DEFEATED

10. Moved by Councillor Guthrie
Seconded by Councillor Bell

That the funding for the Downtown Development Officer (contract) be reduced by 50% with the position to be hired effective June 1st.

VOTING IN FAVOUR: Councillors Bell, Guthrie and Kovach (3)

VOTING AGAINST: Mayor Farbridge, Councillors Burcher, Dennis Findlay, Furfaro, Hofland, Laidlaw, Piper, Van Hellemond and Wettstein (10)

DEFEATED

11. Moved by Councillor Dennis
Seconded by Councillor Hofland

That based on community concerns and response to the conditions of parks and open space, that four summer students be reinstated in the amount of \$50,000 to the horticulture budget.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Hofland, Laidlaw, Piper, Van Hellemond and Wettstein (10)

VOTING AGAINST: Councillors Furfaro, Guthrie and Kovach (3)

CARRIED

12. Moved by Councillor Bell
Seconded by Councillor Burcher

That the Disposal of Residue at WTE be funded in the amount of \$100,000.

VOTING IN FAVOUR: Councillors Bell, Furfaro and Kovach (3)

VOTING AGAINST: Mayor Farbridge, Councillors Burcher, Dennis Findlay, Guthrie, Hofland, Laidlaw, Piper, Van Hellemond and Wettstein (10)

DEFEATED

13. Moved by Councillor Furfaro
Seconded by Councillor Burcher

Whereas the Capital Renewal Reserve Fund is to be used for the exclusive purpose of financing capital assets identified in the City's strategic priorities and in accordance with the limitations set out in its policy;

And whereas it may be utilized to leverage funding from other sources (such as grants or partnerships), to loan funds for a project which might otherwise require outside debt, or to provide bridge financing for an emergency infrastructure project;
Be it resolved

1. That an allocation of \$250,000 from the Capital Renewal Reserve Fund will be approved in principle to support the development of the IMICO site subject to the intention and conditions of the policy.
2. That the transfer of this allocation from the Capital Renewal Reserve Fund to a capital project will only be approved upon the acceptance of a business case including but not limited to the leveraging of funding from other sources.
3. That staff pursue applications under the eligible Brownfield components of the federal FCM Green Municipal Fund as potential matching funds for IMICO (200 Beverley) and other strategic property development needs.
4. That Finance and Enterprise staff conduct a comprehensive review of the City's strategic real estate needs and report back in Q2 2014 with a policy framework supporting the creation and administration of a Strategic Real Estate Reserve.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

14. Moved by Councillor Findlay
Seconded by Councillor Guthrie

That the Business Process Improvement Specialist be funded at 50%, being \$46,050 for year one.

VOTING IN FAVOUR: Councillors Bell, Dennis Findlay, Furfaro, Guthrie, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (10)

VOTING AGAINST: Mayor Farbridge Councillors Burcher and Hofland (3)

CARRIED

15. Moved by Councilor Piper
Seconded by Councillor Dennis

That \$25,000 be added to the total funds available under the Community Investment Strategy grants envelope.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis, Hofland, Laidlaw, Piper, Van Hellemond and Wettstein (9)

VOTING AGAINST: Councillors Findlay, Furfaro, Guthrie and Kovach (4)

CARRIED

16. Moved by Councillor Laidlaw
Seconded by Councillor Hofland

That Action Read Literacy be funded in the amount of \$18,000.

VOTING IN FAVOUR: Councillor Laidlaw (1)

VOTING AGAINST: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Piper, Van Hellemond and Wettstein (12)

DEFEATED

17. Moved by Councillor Guthrie
Seconded by Councillor Kovach

That the allocation for the Integrity Commissioner in the amount of \$10,000, as contained in the CAO/Council budget, be reduced to \$0.

VOTING IN FAVOUR: Councillors Bell, Guthrie, Kovach and Wettstein (4)

VOTING AGAINST: Mayor Farbridge, Councillors Burcher, Dennis Findlay, Furfaro, Hofland, Laidlaw, Piper and Van Hellemond (9)

DEFEATED

18. Moved by Councillor Dennis
Seconded by Councillor Findlay

1. That Guelph City Council approves in principle the \$20,407,708 additional capital allocation for the Guelph Police Services (GPS) Headquarters project (PS0033) in the City's recommended 2014 Capital Budget for a total project budget allocation of \$34 million conditional upon a business case being completed to the satisfaction of the GPS Board and for ultimate approval of council before the project proceeds.
2. That the business case be completed in a manner that ensures that this significant capital project has been analysed to deliver the highest long-term community benefit as well as to leverage the best return on the City's investment.
3. That following additional considerations be explored as part of the business case analysis on the project, including but not limited to:
 - net operating impacts,
 - new construction vs. renovation,
 - tax assessment impacts for building or renovating within Downtown vs. building on sites outside of downtown,
 - impacts of consolidating operations vs. continuing satellite functions at Clair Road,
 - any potential for long-term efficiencies between Emergency Services and GPS, and
 - additional value statements with regard to enhanced GPS operations due to investment in headquarters.
4. That the additional project analysis is provided by Q2 2014.

19. Moved by Councillor Bell
Seconded by Councillor Burcher

That the 3rd Clause 5th point be amended by removing "any potential for long-term".

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

It was requested that the clauses be voted on separately.

20. Moved by Councillor Dennis
Seconded by Councillor Findlay

1. That Guelph City Council approves in principle the \$20,407,708 additional capital allocation for the Guelph Police Services (GPS) Headquarters project (PS0033) in the City's recommended 2014 Capital Budget for a total project budget allocation of \$34 million conditional upon a business case being completed to the satisfaction of the GPS Board and for ultimate approval of council before the project proceeds.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Hofland, Piper and Wettstein (8)

VOTING AGAINST: Councillors Furfaro, Guthrie, Kovach, Laidlaw and Van Hellemond (5)

CARRIED

21. Moved by Councillor Dennis
Seconded by Councillor Findlay

2. That the business case be completed in a manner that ensures that this significant capital project has been analysed to deliver the highest long-term community benefit as well as to leverage the best return on the City's investment.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Piper, Van Hellemond and Wettstein (12)

VOTING AGAINST: Councillor Laidlaw (1)

CARRIED

22. Moved by Councillor Dennis
Seconded by Councillor Findlay

3. That following additional considerations be explored as part of the business case analysis on the project, including but not limited to:
 - net operating impacts,
 - new construction vs. renovation,
 - tax assessment impacts for building or renovating within Downtown vs. building on sites outside of downtown,
 - impacts of consolidating operations vs. continuing satellite functions at Clair Road,
 - efficiencies between Emergency Services and GPS, and

- additional value statements with regard to enhanced GPS operations due to investment in headquarters.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Piper, Van Hellemond and Wettstein (12)

VOTING AGAINST: Councillor Laidlaw (1)

CARRIED

23. Moved by Councillor Dennis
Seconded by Councillor Findlay

4. That the additional project analysis is provided by Q2 2014.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Piper, Van Hellemond and Wettstein (12)

VOTING AGAINST: Councillor Laidlaw (1)

CARRIED

24. Moved by Councillor Dennis
Seconded by Councillor Wettstein

That the 2014 Capital Budget and the 10 year capital forecast be amended to include a provision for the South End Community Centre that aligns with the Development Charges forecast model.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

25. Moved by Councilor Bell
Seconded by Councillor Burcher

That the matter of including a provision in the 2014 Capital Budget and 10 year capital forecast with respect to the South End Community Centre be reconsidered.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Piper, Van Hellemond and Wettstein (12)

VOTING AGAINST: Councilor Laidlaw (1)

CARRIED

26. Moved by Councillor Dennis
Seconded by Councillor Wettstein

1. That the 2015 – 2013 Tax Supported Capital Forecast in the gross amount of \$455,149,700 be received for information.
2. That Staff be directed to report back to council on including the South End Community Centre in the 2015 – 2023 capital forecast.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)
VOTING AGAINST: (0)

CARRIED

27. Moved by Councillor Guthrie
Seconded by Councillor Kovach

That the allocation for OT in the 2014 operating budget be reduced by .05%.

VOTING IN FAVOUR: Councillors Findlay, Furfaro, Guthrie and Kovach (4)
VOTING AGAINST: Mayor Farbridge, Councillors Bell, Burcher, Dennis Hofland, Laidlaw, Piper, Van Hellemond and Wettstein (9)

DEFEATED

Main Motion

It was requested that the clauses be voted on separately.

28. Moved by Councillor Piper
Seconded by Councillor Hofland

1. That the 2014 Tax Supported Operating Budget, **as amended**, net tax levy of \$193,289,418 be approved as including further adjustments outlined in Table A of this report.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Hofland, Laidlaw, Piper and Wettstein (13)
VOTING AGAINST: Councillors Furfaro, Guthrie, Kovach and Van Hellemond (4)

CARRIED

29. Moved by Councillor Piper
Seconded by Councillor Hofland

2. That the 2014 Tax Supported Capital Budget, **as amended**, in the gross amount of \$79,740,600 be approved.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Piper and Wettstein (9)
VOTING AGAINST: Councillors Bell, Kovach, Laidlaw and Van Hellemond (4)

CARRIED

30. Moved by Councillor Piper
Seconded by Councillor Hofland

3. That the 2015 – 2023 Tax Supported Capital Forecast, **as amended**, in the gross amount of \$466,149,700 be received for information.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)
VOTING AGAINST: (0)

CARRIED

31. Moved by Councillor Piper
Seconded by Councillor Hofland

4. That the proposed increases to user fees (Tab 29) incorporated in the 2014 budget be approved.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Piper, Van Hellemond and Wettstein (12)

VOTING AGAINST: Councillor Laidlaw (1)

CARRIED

32. Moved by Councillor Piper
Seconded by Councillor Hofland

5. That the proposed transfers to/from reserves and reserve funds (Appendix 1) incorporated in the 2014 budget be approved.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

33. Moved by Councillor Piper
Seconded by Councillor Hofland

6. That the 2014 Downtown Guelph Business Association budget with gross expenditures of \$517,000 be approved.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

34. Moved by Councillor Bell
Seconded by Councillor Hofland

That the Chief Financial Officer report back to the Corporate Administration, Finance & Enterprise Committee regarding the incorporation of a productivity/continuous improvement measure into the budget formula.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

35. Moved by Councillor Burcher
Seconded by Councillor Piper

That the Chief Administrative Officer report back to the Corporate Administration, Finance & Enterprise Committee with a review of the value of introducing additional zero-base budgeting processes.

VOTING IN FAVOUR: Mayor Farbridge, Councillors Bell, Burcher, Dennis Findlay, Furfaro, Guthrie, Hofland, Kovach, Laidlaw, Piper, Van Hellemond and Wettstein (13)

VOTING AGAINST: (0)

CARRIED

Councillor Hofland thanked Finance and Communication teams for their work on the budget. The Mayor extended thanks to all members of staff and Council on their work on the 2014 budgets.

Adjournment (10:05 p.m.)

36. Moved by Councillor Hofland
Seconded by Councillor Dennis

That the meeting be adjourned.

CARRIED

Minutes to be confirmed on January 27, 2014.

Mayor Farbridge

City Clerk