

**City Council
Meeting Agenda
Consolidated as of October 21, 2016**



**Monday, October 24, 2016 – 6:30 p.m.
Council Chambers, Guelph City Hall, 1 Carden Street**

Please turn off or place on non-audible all electronic devices during the meeting.

Please note that an electronic version of this agenda is available on guelph.ca/agendas.

Changes to the original agenda have been highlighted.

O Canada
Silent Reflection
Disclosure of Pecuniary Interest and General Nature Thereof

Presentation:

a) None

Confirmation of Minutes: (Councillor Gibson)

That the minutes of the open Council Meetings held September 6, 12 and 26, 2016; and the open Committee of the Whole Meetings held September 6 and October 3, 2016 be confirmed as recorded and without being read.

Committee of the Whole Consent Report:

The following resolutions have been prepared to facilitate Council's consideration of various matters and are suggested for consideration. If Council wishes to address a specific report in isolation of the Committee of the Whole Consent Report, please identify the item. It will be extracted and dealt with separately as part of the Items for Discussion.

COW-CS-2016.4 Business/Service Review Framework

Recommendation:

That the Business/Service Review Framework, outlined in report CS-2016-61 – Business/Service Framework, be approved.

COW-PS-2016.1 Optimal Resource Deployment of Emergency Services

Recommendation:

That staff prepare a five-year Guelph/Wellington Paramedic Services Master Plan, building on the recommendations contained with the Optimal Resource Deployment of Emergency Services report for presentation to Council in Q2 2017.

COW-PS-2016.2 Land Ambulance Response Time Performance Plan for 2017

Recommendation:

That the Land Ambulance Response Time Performance Plan (RTPP) for 2017, as outlined in report PS-16-24: Land Ambulance Response Time Performance Plan for 2017, be approved.

**COW-PS-2016.3 Taxi, Limousine and Second Hand Goods Licensing
(Transfer from Guelph Police Service)**

Recommendation:

1. That effective January 1, 2017, the City of Guelph assumes responsibility from the Guelph Police Service for the administration and enforcement of taxicabs, limousines, second hand goods vendors, salvage yards/shops and gold/jewelry dealers.
2. That City staff be directed to amend Business Licensing By-law (2009)-18855 to provide for the administration and enforcement of taxicabs, limousines, second hand goods vendors, salvage yards/shops and gold/jewelry dealers, and that such by-law amendments reflect the regulations and intent of the current Guelph Police Service Board By-laws 145-2011 and 146-2011.
3. That following the assumption of administration and enforcement of these business sectors by the City of Guelph, City staff be authorized to conduct a by-law review relating to taxicabs, limousines, second hand goods vendors, salvage yards/shops and gold/jewelry dealers including public and stakeholder consultation, and that staff report back to Council with recommendations for new or amended by-law regulations.

**COW-PS-2016.4 Business Licensing By-law Review – Food Vehicle
Schedule and Temporary Food Sales**

Recommendation:

1. That staff be directed to create a by-law amendment to the City's Business Licensing By-law for Council's approval to designate two on-

street parking spaces within the Central Business District for the operation of Food Vehicles and Street Vendors, both such spaces being located on Wyndham Street – one adjacent to the Wyndham Street Parking Lot, and the other adjacent to the Fountain Street Parking Lot.

2. That staff be directed to create a by-law amendment to User Fee By-law (2015)-19994 to establish a fee of \$350 per month for use of City land associated with the operation of any authorized Food Vehicle or Street Vendor at any designated downtown location or within any permitted park location.

**COW-IDE-2016.9 Municipal Support for Local Renewable Energy
Projects: Independent System Operator Feed-In-Tariff
5.0**

Recommendation:

1. Whereas capitalized terms not defined herein have the meanings ascribed to them in the FIT Rules, Version 5.0.

And whereas the Province's FIT Program encourages the construction and operation of Rooftop Solar, Ground-mounted Solar Voltaic generation projects (the "Projects");

And whereas one or more Projects may be constructed and operated in City of Guelph;

And whereas, pursuant to the FIT Rules, Version 5.0, Applications whose Projects receive the formal support of Local Municipalities will be awarded Priority Points, which may result in the Applicant being offered a FIT Contract prior to other Persons applying for FIT Contracts;

Now therefore be it resolved:

The Council of the City of Guelph supports the construction and operation of the Projects anywhere in City of Guelph.

2. That Council direct the City Clerk to facilitate the signing by two elected officials of the attached Municipal Council Blanket Support Resolution (Attachment #1).
3. That Council direct the Manager, Community Energy to provide a completed and signed "Template: Municipal Council Blanket Support Resolution" (Attachment #1) to applicants requesting same for the purposes of submissions to the Independent Electricity System Operator's Feed-In-Tariff 5.0 Program.
4. That the Municipal Council Blanket Support Resolution remain in effect for one year from the date of adoption.

Council Consent Agenda:

The following resolutions have been prepared to facilitate Council's consideration of various matters and are suggested for consideration. If Council wishes to address a specific report in isolation of the Consent Agenda, please identify the item. It will be extracted and dealt with separately as part of the Items for Discussion.

CON-2016.56 Woodside Road – Proposed Permanent Closure of an Unused Portion of Woodside Road

Recommendation:

That Council enact a by-law to stop up and close certain lands that are currently dedicated as a public highway described as:
Part of Woodside Road, Plan 525, designated as Part 1, Reference Plan 61R-20914, City of Guelph.

CON-2016.57 Proposed Demolition of 156 Niska Road, Ward 6

Recommendation:

That the proposed demolition of one (1) detached dwelling at 156 Niska Road be approved.

CON-2016.58 Public Transit Infrastructure Fund Update

Recommendation:

That under the Public Transit Infrastructure Fund, staff be directed to initiate purchases of vehicles immediately as outlined in the report, with City funding to be approved through 2017 and 2018 Capital Budgets.

Items for Discussion:

The following items have been extracted from the Committee of the Whole Consent Report and the Council Consent Agenda and will be considered separately. These items have been extracted either at the request of a member of Council or because they include a presentation and/or delegations.

COW-CS-2016.3 Advertising Acceptability Policy

Delegation:
Shan Matwey

Recommendation:

That the Advertising Acceptability Policy, as endorsed by the Corporate Management Team, be approved and put into effect immediately.

**CON-2016.59 2016 Provincial Co-ordinated Land Use Planning Review
Comments on the Proposed Growth Plan for the Greater
Golden Horseshoe**

Presentation:

Melissa Aldunate, Manager, Policy Planning and Urban Design
Stacey Laughlin, Senior Policy Planner
(presentation)

Delegation:

Emile Compion, on behalf of the Good Growth Guelph organization team and attendees
Hugh Whiteley
Laura Murr
Karen Rathwell

Correspondence:

Emile Compion, on behalf of the Good Growth Guelph organization team and attendees
Hugh Whiteley
Laura and Dennis Murr

Recommendation:

That Report 16-70 from Infrastructure, Development and Enterprise Services dated Monday, October 24, 2016, be endorsed and submitted to the Ministry of Municipal Affairs as the City of Guelph's response to the Proposed Growth Plan for the Greater Golden Horseshoe 2016.

CON-2016.61 Haiti Emergency Fund

Mayor Guthrie will speak to this item. Refer to Memo from Stephen O'Brien, City Clerk.

Special Resolutions

None at this time.

By-laws

Resolution to adopt the By-laws (Councillor Hofland).

"THAT By-law Numbers (2016)-20100 to (2016)-20105, inclusive, are hereby passed."

By-law Number (2016)-20100	A by-law to stop up and close part of Woodside Road described as part of Woodside Road, Plan 525, designated as Part 1, Reference Plan 61R-20914, City of Guelph.
By-law Number (2016)-20101	A by-law to amend by-law number (2002) – 17017 (to amend No Parking in Schedule XV, Restricted Parking in Schedule XVII and No Stopping in Schedule XVI).
By-law Number (2016)-20102	A by-law ward to provide for the alteration of the boundary between Ward 5 and Ward 6 for the City of Guelph and to repeal By-law Number (2005)-17660
By-law Number (2016)-20103	A by-law to dedicate certain lands known as Reserve Block 54, Plan 61M85, City of Guelph as part of Frasson Drive
By-law Number (2016)-20104	A by-law to dedicate certain lands known as Part Reserve Block 32, Plan 61M-198, designated as Parts 2 and 3, Reference Plan 61R-20943, City of Guelph as part of Poppy Drive West and Part Reserve Block 32, Plan 61M-198, designated as Part 1, Reference Plan 61R-20943, City of Guelph as part of Gosling Gardens.
By-law Number (2016)-20105	A by-law to confirm the proceedings of meetings of Guelph City Council held October 17 and 24, 2016 and Council as Shareholder of Guelph Municipal Holdings Inc. held October 24, 2016.

Mayor's Announcements

Please provide any announcements, to the Mayor in writing, by 12 noon on the day of the Council meeting.

Notice of Motion

Adjournment



Shaping Land Use in the Greater Golden Horseshoe

City of Guelph Comments
on the
Provincial
Land Use Plan Review
October 24, 2016



Coordinated Provincial Review Background

February 2015: Province launches the review of 4 Provincial Plans




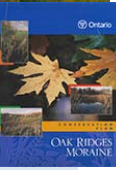
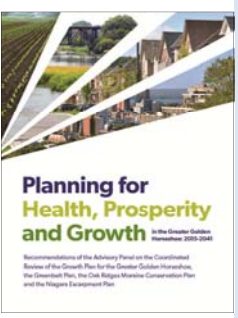
May 2015: Guelph provides initial comments on 7 key themes

September 30, 2015: Council Workshop on Growth and Land Use Planning

December 2015: Province's Advisory Panel provided its recommendations

May 10, 2016: Province releases proposed revisions to Plans

July 12, 2016: Council Workshop

2

Building Complete Communities

Intensification Target

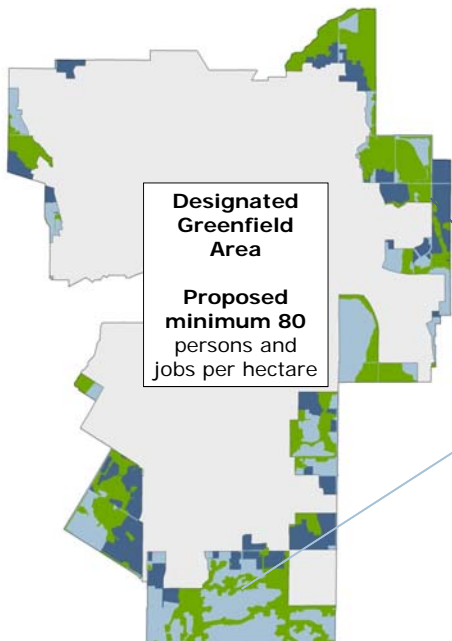
- The proposed increase from 40% to 60% of new residential development is too high and conflicts with the established City vision for growth

Greenfield Density Target

- The proposed target of 80 residents and jobs per hectare is too high
- Province should meet with municipalities to determine an appropriate target
- Separate targets should be established for residential and employment areas.

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Proposed Growth Plan (2016)



Greenfield Densities

Committed Greenfield Lands

Estimated Persons and Jobs: 31,000
Places to Grow Density: 59
Persons & Jobs per hectare

Remaining Greenfield Lands

Required Persons and Jobs: 76,600
Places to Grow Density: 96*
Persons & Jobs per hectare

*assumes no Prime Employment Areas have been designated

4

Employment Areas

- Should be excluded from, or have a separate, Greenfield Area density target
- Definition of Prime Employment should be expanded
- Modification to policies for Major Office

5

Protecting Natural Heritage and Water Resources

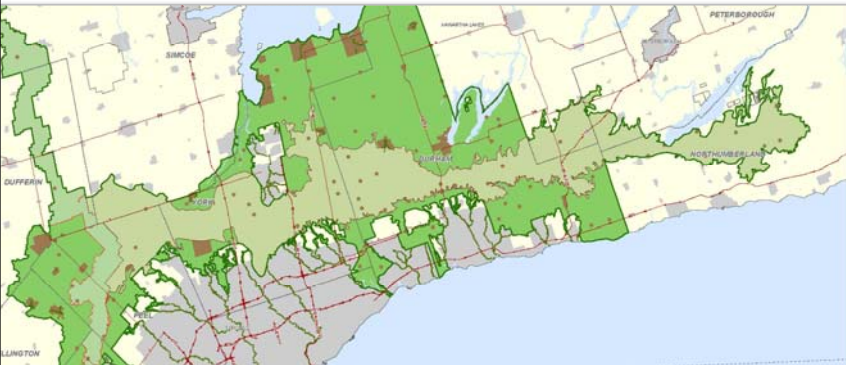
Provincial Natural Heritage System should be mapped in consultation with municipalities to ensure connectivity

The Province should recognize that water resource limitations and servicing constraints may limit the City's ability to accommodate growth allocated beyond 2031.

Watershed planning poses implementation challenges due to the involvement of various jurisdictions.

6

Growing the Greenbelt



greenbelt
PLAN 2005

- Does not currently apply to the City of Guelph
- The City will continue to closely monitor the provincial process for Growing the Greenbelt
- Request that the Province continue to consult with municipalities

Comments also consider:

- Addressing Climate Change
- Integrating Infrastructure
- Improving Plan Implementation

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**Comments on the Co-ordinated Land Use
Planning Review
*Changes Recommended to Attachment 1***

By Hugh Whiteley
October 24 2016

Change 1: Section 2.4

- **2.4 Water quality is an issue that may be a-limiting factor to growth for the City of Guelph including the achievement of the 2041 population and employment forecasts**
-
- The City of Guelph is a groundwater community, relying on finite local water resources. The City also relies on the assimilative capacity of the Speed River, which requires high quality of the City's Water Resource Recovery Facility return flows discharged into the river. For these reasons, the City of Guelph is committed to growing the City through the sustainable use of local water resources.
-
- The City's local growth management strategy reported that the City should plan for a population of 175,000; however, the City's WRRF may require a higher-level of purification of return flows to accommodate a population beyond that level of growth. The feasibility, costs and funding sources for infrastructure upgrades to accommodate the additional forecasted growth beyond 2031 is still not well understood. The Growth Plan Amendment 2, which in 2014 established 2041 population and employment forecasts for the GGH, projected a slower rate of growth between 2031 and 2041, due in part to the potential servicing constraints, as noted in Hemson Consulting's technical background report to the growth forecasts to 2041. The City cannot at this time, confirm if it can provide wastewater services to meet the 2041 projections in a locally sustainable manner in the absence of secure funding sources for the required infrastructure upgrades.
-
- **Recommendation:**
- That the Province recognize through the Growth Plan that the City of Guelph has water resource limitations and that servicing constraints may limit the City's ability to accommodate future growth allocated beyond 2031. Overcoming these constraints requires the Province to enhance funding for the infrastructure upgrades required to support locally sustainable solutions.

Comments on suggested change

- Uses terminology consistent with current science and policy trends - Water Resource Recovery Facility, purification of return flows.
- Recognizes the barrier to achieving water-quality goals is financial not technological.
- Is consistent with actual and proposed performance of Guelph's existing WRRF
- 191,000 people @ current per capita return flows would generate 71 MLD; rerating proposed for existing WRRF is 73 MLD.

Change 2: Section 3.1

- **3.1 The City of Guelph supports the inclusion of the Speed and Eramosa River Valleys and associated Paris and Galt moraine features within an expanded Greenbelt.**
-
- In 2010, as part of the adoption of OPA 42, City Council directed City Staff to make an immediate request to the Province to add the publicly owned lands along the Eramosa and Speed Rivers within the City of Guelph to the Ontario Greenbelt. While the province is proposing new urban river valley connections through the GTA to Lake Ontario, no connections to Lake Erie (including through Guelph) are being proposed, which would leave Guelph's publicly owned river valley lands disconnected from the current Greenbelt Plan.
- It is understood that additional work is being completed by the Province to look at Growing the Greenbelt, outside of the Coordinated Land Use Planning Review. City staff will actively participate in this process to facilitate establishing linkages with Greenbelt lands in the Credit River watershed and, in co-operation with Wellington County and its municipalities, to explore the feasibility of adding all the Speed and Eramosa River valleys to an expanded Greenbelt.

Comments on suggested change

- Confirms the decision of City Council to add the publicly-owned lands along the Speed and Eramosa Rivers within the City to the Greenbelt.
- Conveys the support expressed by the public in having the valleys of the Speed and Eramosa Rivers and associated moraine features added to the Greenbelt.

October 20, 2016

RE: CON-2016.59 2016 Provincial Co-ordinated Land use Planning Review Comments on the Proposed Growth Plan for the Greater Golden Triangle

Mayor Guthrie and Guelph City Council

I support many of the concerns expressed by Guelph City Staff in their comprehensive report on the provincial density targets for the City of Guelph.

However I believe that a key element is missing from the report. City staff identify that there will be a deficiency of parkland with the proposed density targets. Yet there is no recommendation as to how this situation can be remedied. There is a solution not mentioned in the report:

In a recent landmark decision in Richmond Hill <http://www.yorkregion.com/news-story/6844891-richmond-hill-wins-landmark-parkland-fight/>

Richmond Hill achieved the following:

“Faced with burgeoning intensification under provincial regulations, the town spent two years creating a Parks Plan to ensure enough greenspace is developed and maintained for its growing population. The plan, approved in 2013 after extensive public consultation, required developers to provide one hectare of parkland for every 300 residential units developed — or the cash equivalent.”

Richmond Hill recognized that parkland dedication should be based on density rather than the amount of land in the planned development. Since density will be increasing dramatically in the downtown and there is already an identified shortage of parkland the city should consider a similar type of parkland dedication for the all growth areas identified in the downtown. Money for parks should come from the development industry who stands to benefit from higher density = higher profits and not the taxpayers.

Finally I formally request that the city renews its 2012 request to add all of the publically owned lands along the Speed and Eramosa Rivers into the Urban River Valley designation within the Greenbelt legislation. This is a strong commitment by the city to protect all of its river valley lands for us and future generations.

Sincerely Laura and Dennis Murr

Guelph ON