# City Council Meeting Agenda



# February 26, 2018 – 5:00 p.m. Council Chambers, Guelph City Hall, 1 Carden Street

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# Authority to move into closed meeting

That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to the Municipal Act, to consider:

# Confirmation of Minutes for the closed Council meetings held December 11 and 13, 2017.

### **IATSE Bargaining Mandate**

Section 239 (2) (d) labour relations or employee negotiations.

# Guelph Professional Firefighters Association Bargaining Mandate

Section 239 (2) (d) labour relations or employee negotiations.

### Solid Waste Contract Update

Section 239 (b) and (d) personal matters about an identifiable individual, including municipal or local board employees and labour relations or employee negotiations.

### CAO-2018-03 Agreements with Guelph Soccer Inc. and Guelph Community Sports Section 239 (2) (e) and (f) of the Municipal Act related to

Section 239 (2) (e) and (f) of the Municipal Act related to litigation or potential litigation, including matters before administrative tribunals; and advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

# Open Meeting – 6:30 p.m.

O Canada – Performed by Edward Johnson Public School Choir Silent Reflection First Nations Acknowledgement Disclosure of Pecuniary Interest and General Nature Thereof

# **Confirmation of Minutes:** (Councillor Hofland)

That the minutes of the open Council meetings held December 11 and 13, 2017; January 29, and February 13, 2018; the open Committee of the Whole meetings held December 4, 2017 and February 5, 2018 be confirmed as recorded and without being read.

# **Committee of the Whole Consent Report:**

The following resolutions have been prepared to facilitate Council's consideration of various matters and are suggested for consideration. If Council wishes to address a specific report in isolation of the Committee of the Whole Consent Report, please identify the item. It will be extracted and dealt with separately as part of the Items for Discussion.

# CS-2018-04 Delegation of Authority - Property Assessment and Taxation

### **Recommendation:**

- That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "HH" to provide staff the authority to represent, negotiate and legally bind the City in property assessment or property taxation appeals, as set out in Attachment 1 to the February 5, 2018 Report CS-2018-04 entitled Delegation of Authority - Property Assessment and Taxation.
- That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "II" to provide staff the authority to vest in property after a failed tax sale, as set out in Attachment 2 to the February 5, 2018 Report CS-2018-04 entitled Delegation of Authority - Property Assessment and Taxation.
- That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "JJ" to provide staff the authority to file taxation/assessment Municipal Act applications, or Request for Reconsiderations or appeals with the Assessment Review Board, as set out in Attachment 3 to the February 5, 2018 Report CS-2018-04 entitled Delegation of Authority - Property Assessment and Taxation.
- 4. That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "KK" to provide staff the authority to sign and execute documents related to property assessment and taxation, as set out in Attachment 4 to Report CS-2018-04 entitled Delegation of Authority Property Assessment and Taxation.

### CS-2018-05 2018 Tax Bill Layout

### **Recommendation:**

- 1. That the City continues the practice of identifying the Dedicated Infrastructure Levy separately on the 2018 City tax bill.
- 2. That the insert included with the 2018 City tax bill illustrate detailed information regarding the Dedicated Infrastructure Levy and total capital contributions from the operating budget.

### PS-2018-02 The Elliott Community – Consent to Obtain External Financing

#### **Recommendation:**

- 1. That staff be directed to authorize The Elliott Community to move forward with obtaining external financing in the amount of \$2,000,000.
- 2. That staff be authorized to enter into an agreement with an external loan provider to guarantee The Elliott Community's loan in the amount of \$2,000,000.

### **Council Consent Agenda**

### CAO-2018-02 Participation in the Global Covenant of Mayors for Climate & Energy

#### **Presentation:**

Barbara Swartzentruber, Executive Director, Strategy Innovation Intergovernmental Services Alex Chapman, Manager, Climate Change Office

#### **Recommendation:**

- 1. That the Mayor be authorized to sign and submit the Letter of Commitment as outlined in Attachment 2 of Report CAO-2018-02, to participate on the Global Covenant of Mayors for Climate & Energy.
- That the Mayor be authorized to sign the 'Change for Climate Edmonton Declaration' at the Global Mayors Summit occurring between March 5-7 in Edmonton, Alberta, as conveyed in Attachment 3 of Report CAO-2018-02 titled "Participation in the Global Covenant of Mayors for Climate & Energy".

# Items for Discussion:

The following items have been extracted from the Committee of the Whole Consent Report and the Council Consent Agenda and will be considered separately. These items have been extracted either at the request of a member of Council or because they include a presentation and/or delegations.

### IDE-2018-20 Protecting Water for Future Generations, Growing the Greenbelt in the Outer Ring, Public Consultation Document

### Presentation:

Todd Salter, General Manager, Planning, Urban Design, and Building Services

### **Recommendation:**

That Report IDE 2018-20 entitled 'Protecting Water for Future Generations, Growing the Greenbelt in the Outer Ring, Public Consultation Document' dated February 26, 2018, be endorsed and submitted to the Ministry of Municipal Affairs as the City's response to the provincial consultation on the Protecting Water for Future Generations, Growing the Greenbelt in the Outer Ring, Public Consultation Document.

# **Special Resolutions**

# **By-laws**

Resolution to adopt the By-laws. (Councillor MacKinnon)

# Mayor's Announcements

Please provide any announcements, to the Mayor in writing, by 12 noon on the day of the Council meeting.

# **Notice of Motion**

# Adjournment



# Minutes of Guelph City Council Held in the Council Chambers, Guelph City Hall on December 11, 2017 at 6:00 p.m.

### Attendance

Council:	Mayor C. Guthrie Councillor P. Allt Councillor C. Billings Councillor D. Gibson Councillor J. Gordon	Councillor J. Hofland Councillor M. MacKinnon Councillor M. Salisbury Councillor A. Van Hellemond Councillor K. Wettstein
Absent:	Councillor B. Bell Councillor C. Downer Councillor L. Piper	
Staff:	Mr. D. McMahon, Acting Deputy Clerk Ms. D. Tremblay, Council Committee Coordinator	

### Call to Order (6:00 p.m.)

Mayor Guthrie called the meeting to order.

# Authority to Resolve into a Closed Meeting of Council

1. Moved by Councillor Gibson Seconded by Councillor Allt

That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to Section 239 (2)(b) personal matters about an identifiable individual, including municipal or local board employees.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Billings, Gibson, Gordon, Hofland, MacKinnon, Salisbury, Van Hellemond and Wettstein (10) **Voting Against:** (0)

Carried

### Closed Meeting (6:02 p.m.)

### **Disclosure of Pecuniary Interest and General Nature Thereof**

There were no disclosures.

The following matter was considered:

### C-CON- 2017.18 Public Appointments to the Board of Trustee of the Elliott

Rise and recess from Closed Meeting (6:04 p.m.)

Council recessed.

### Attendance

Council:	Mayor C. Guthrie Councillor P. Allt Councillor C. Billings Councillor C. Downer Councillor D. Gibson Councillor J. Gordon	Councillor J. Hofland Councillor M. MacKinnon Councillor L. Piper Councillor M. Salisbury Councillor A. Van Hellemond Councillor K. Wettstein
Absent:	Councillor B. Bell	
Staff:	<ul> <li>Mr. S. Stewart, Acting Chief Administrative Officer</li> <li>Mr. T. Lee, Deputy CAO, Corporate Services</li> <li>Ms. B. Swartzentruber, Executive Director, Strategy, Innovation, and Intergovernmental Services</li> <li>Ms. C. Kennedy, Manger, Policy and Intergovernmental Relations</li> <li>Mr. P. Cartwright, General Manager, Business Development and Enterprise</li> <li>Mr. T. Salter, General Manager, Planning, Urban Design, and Building Services</li> <li>Mr. J. Krauter, Deputy Treasurer/Manager, Taxation and Revenue</li> <li>Ms. K. Nasswetter, Senior Development Planner</li> <li>Mr. D. McMahon, Acting Deputy Clerk</li> <li>Ms. D. Tremblay, Council Committee Coordinator</li> </ul>	

# **Open Meeting** (6:30 p.m.)

Mayor Guthrie called the meeting to order.

### **Disclosure of Pecuniary Interest and General Nature Thereof**

There were no disclosures.

# **Closed Meeting Summary**

Mayor Guthrie spoke regarding the matter addressed in closed and identified the following:

### C-CON-2017.18 Public Appointment to the Board of Trustees of the Elliott

The Mayor asked Councillor MacKinnon to bring forward the Special Resolution arising from the closed meeting of Council on this matter.

# Special Resolution

2. Moved by Councillor MacKinnon Seconded by Councillor Van Hellemond That Lisa Woolley be appointed to the Board of Trustees of the Elliott for a three year term expiring November 30, 2020, or until such time as a successor is appointed.

That Stephanie Kibbee be reappointed to the Board of Trustees of the Elliott for a three year term ending November 30, 2020, or until such time as a successor is appointed.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

# Items for Discussion

### CON-2017.55 1 & 15 Stevenson Street North and 8 William Street Proposed Zoning By-law Amendment and Draft Plan of Vacant Land Condominium File: ZC1613/CDM1609

Rodney Kubis advised that he was an adjacent property owner to the development and expressed concerns regarding the number of proposed units, the distance to his property and loss of privacy. Mr. Kubis advised that he has been in consultation with staff to address his concerns.

Jeff Buisman, Van Harten Surveying Inc. advised that he is aware of Mr. Kubis' concerns and will be working with him to address them.

- 3. Moved by Councillor Gibson Seconded by Councillor Wettstein
  - That the application from Van Harten Surveying Inc. on behalf of Paul and Maria Leombruni for approval of a Zoning By-law Amendment from the R.1B (Residential, Single Detached) Zone to an R.1D-? (Specialized Residential, Single Detached) Zone to permit the development of 10 single detached dwellings on the site municipally known as 1 and 15 Stevenson Street North and 8 William Street and legally described as Part of Lot 38, Plan 320, City of Guelph, be approved, in accordance with ATT-2A of the Infrastructure, Development and Enterprise Report IDE-2017-131, dated December 11, 2017.
  - 2. That the application from Van Harten Surveying Inc. on behalf of Paul and Maria Leombruni for approval of a proposed draft plan of vacant land Condominium consisting of 7 residential single detached dwellings, as shown in ATT-6, applying to the property municipally known as 1 & 15 Stevenson Street North and legally described as Part of Lot 38, Plan 320, City of Guelph, be approved for a period of three (3) years in accordance with Conditions noted in ATT-2C of the Infrastructure, Development and Enterprise Report IDE-2017-131 dated December 11, 2017.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

### CON-2017.56 Draft Built Form Standards for the Gordon Street Intensification Corridor

Scott Stewart, Acting CAO, provided opening remarks regarding the built form standards for the Gordon Street intensification corridor and mid-rise buildings and townhouses.

David de Groot, Senior Urban Designer, presented the Draft Built Form Standards for the Gordon Street Intensification Corridor.

4. Moved by Councillor MacKinnon Seconded by Councillor Van Hellemond

That the Draft Built Form Standards for the Gordon Street Intensification Corridor be received.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

# CON-2017.57 Draft Built Form Standards for Mid-rise Buildings and Townhouses

David de Groot, Senior Urban Designer presented the Draft Built Form Standards for Mid-rise Buildings and Townhouses.

5. Moved by Councillor Downer Seconded by Councillor Gibson

That the Draft Built Form Standards for Mid-rise Buildings and Townhouses be received.

**Voting in Favour:** Mayor Guthrie, Councillors Allt, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12) **Voting Against:** (0)

Carried

# CON-2017.58 Guelph Innovation District (GID) – Real Estate Options

Peter Cartwright, General Manager, Business Development and Enterprise Services presented the Guelph Innovation District (GID) – Real Estate Options report.

6. Moved by Councillor Downer Seconded by Councillor Hofland

- That staff be directed to implement a proposal to acquire and dispose of real estate located within the Guelph Innovation District as described in Council Report IDE-2017-140, specifically lands identified as the former Wellington Detention Centre and the Turf Grass lands and report back at key implementation milestones as determined by staff.
- 2. That the Mayor be directed to advise the Minister of Infrastructure about the City of Guelph's intention to submit an Expression of Interest to acquire and dispose of real estate located within the Guelph Innovation District as described in Council Report IDE-2017-140, specifically lands identified as the former Wellington Detention Centre and the Turf Grass lands.
- 3. That the Mayor and City Clerk be authorized to execute the terms and conditions of a Letter of Intent/Conditional Agreement of Purchase and Sale to acquire from the Province of Ontario property within the Guelph Innovation District, as described in Council Report IDE-2017-140, specifically lands identified as the former Wellington Detention Centre and the Turf Grass lands, subject to the terms and conditions of a Letter of Intent/Conditional Agreement of Purchase and Sale being acceptable to the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise, and the Deputy Chief Administrative Officer Corporate Services.
- 4. That staff be directed to develop and issue a Request for Proposals to seek submissions from private development interests to develop property within the Guelph Innovation District, as described in Council Report IDE-2017-140, subject to its contents being acceptable to the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise, and the Deputy Chief Administrative Officer Corporate Services.
- 5. That staff be directed to assess Request for Proposal submissions from private development interests, and subject to the approval of the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise and the Deputy Chief Administrative Officer Corporate Services, conduct negotiations to sell and develop property within the Guelph Innovation District.
- 6. That the Mayor and Clerk be authorized to execute an agreement of purchase and sale for the purpose of selling property within the Guelph Innovation District to a private development interest, subject to the contents of the agreement of agreement of purchase and sale being acceptable to the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise and the Deputy Chief Administrative Officer Corporate Services.
- 7. That staff be directed to utilize the Tax Rate Operating Contingency Reserve #180 for operating costs to an upset limit of \$3,500,000, and that the Water Capital Reserve Fund #152 be utilized to fund the refundable deposits as required to an upset limit of \$6,500,000, as identified in Council report IDE-2017-140, and that staff calculate and charge to the project an appropriate rate of return of 3.5% per annum plus an additional 1.5% related to the risk of the project, subject to the approval of the Deputy Chief Administrative Officer Corporate Services, and the City Treasurer.

# **First Amendment**

- 7. Moved by Councillor Gibson Seconded by Councillor Piper
  - 5. That staff be directed to assess Request for Proposal submissions from private development interests, and subject to the approval of Council, conduct negotiations to sell and develop property within the Guelph Innovation District.
  - 6. That the Mayor and Clerk be authorized to execute an agreement of purchase and sale for the purpose of selling property within the Guelph Innovation District to a private development interest, subject to the contents of the agreement of agreement of purchase and sale being acceptable to Council.

**Voting in Favour:** Councillors Billings, Gibson, Piper and Van Hellemond (4) **Voting Against:** Mayor Guthrie, Councillors Allt, Downer, Gordon, Hofland, MacKinnon, Salisbury and Wettstein (8)

Defeated

### **Second Amendment**

- 8. Moved by Councillor Salisbury Seconded by Councillor Allt
  - 8. That staff be directed to update Council through the weekly information package before each stage on the progress of the GID real estate transaction.

**Voting in Favour:** Mayor Guthrie, Councillors Allt, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12) **Voting Against:** (0)

Carried

### Main Motion as Amended

- 9. Moved by Councillor Downer Seconded by Councillor Hofland
  - 1. That staff be directed to implement a proposal to acquire and dispose of real estate located within the Guelph Innovation District as described in Council Report IDE-2017-140, specifically lands identified as the former Wellington Detention Centre and the Turf Grass lands and report back at key implementation milestones as determined by staff.
  - 2. That the Mayor be directed to advise the Minister of Infrastructure about the City of Guelph's intention to submit an Expression of Interest to acquire and dispose of real estate located within the Guelph Innovation District as described in Council Report IDE-2017-140, specifically lands identified as the former Wellington Detention Centre and the Turf Grass lands.
  - 3. That the Mayor and City Clerk be authorized to execute the terms and conditions of a Letter of Intent/Conditional Agreement of Purchase and Sale to acquire from

the Province of Ontario property within the Guelph Innovation District, as described in Council Report IDE-2017-140, specifically lands identified as the former Wellington Detention Centre and the Turf Grass lands, subject to the terms and conditions of a Letter of Intent/Conditional Agreement of Purchase and Sale being acceptable to the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise, and the Deputy Chief Administrative Officer Corporate Services.

- 4. That staff be directed to develop and issue a Request for Proposals to seek submissions from private development interests to develop property within the Guelph Innovation District, as described in Council Report IDE-2017-140, subject to its contents being acceptable to the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise, and the Deputy Chief Administrative Officer Corporate Services.
- 5. That staff be directed to assess Request for Proposal submissions from private development interests, and subject to the approval of the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise and the Deputy Chief Administrative Officer Corporate Services, conduct negotiations to sell and develop property within the Guelph Innovation District.
- 6. That the Mayor and Clerk be authorized to execute an agreement of purchase and sale for the purpose of selling property within the Guelph Innovation District to a private development interest, subject to the contents of the agreement of agreement of purchase and sale being acceptable to the Deputy Chief Administrative Officer of Infrastructure, Development and Enterprise and the Deputy Chief Administrative Officer Corporate Services.
- 7. That staff be directed to utilize the Tax Rate Operating Contingency Reserve #180 for operating costs to an upset limit of \$3,500,000, and that the Water Capital Reserve Fund #152 be utilized to fund the refundable deposits as required to an upset limit of \$6,500,000, as identified in Council report IDE-2017-140, and that staff calculate and charge to the project an appropriate rate of return of 3.5% per annum plus an additional 1.5% related to the risk of the project, subject to the approval of the Deputy Chief Administrative Officer Corporate Services, and the City Treasurer.
- 8. That staff be directed to update Council through the weekly information package before each stage on the progress of the GID real estate transaction.

**Voting in Favour:** Mayor Guthrie, Councillors Allt, Downer, Gordon, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (10) **Voting Against:** Councillors Billings and Gibson (2)

Carried

# **By-laws**

10. Moved by Councillor Billings Seconded by Councillor Salisbury That By-laws Numbered (2017)–20234 to (2017)-20235, inclusive, are hereby passed.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Salisbury Piper, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

# Adjournment (8:58 p.m.)

11. Moved by Councillor Salisbury Seconded by Councillor Wettstein

That the meeting be adjourned.

Carried

Minutes to be confirmed on January 29, 2018.

Mayor Guthrie

Dylan McMahon – Acting Deputy Clerk



### Minutes of Guelph City Council as Shareholder of GMHI Held in the Council Chambers, Guelph City Hall on Wednesday, December 13, 2017 at 5:02 p.m.

### Attendance

Council:	Mayor C. Guthrie Councillor P. Allt Councillor C. Billings Councillor C. Downer Councillor D. Gibson Councillor J. Gordon	Councillor J. Hofland Councillor M. MacKinnon Councillor M. Salisbury Councillor A. Van Hellemond Councillor K. Wettstein
Absent:	Councillor Bell Councillor L. Piper	
Staff:	Mr. S. O'Brien, City Clerk Ms. D. Tremblay, Council	

### Call to Order (5:02 p.m.)

Mayor Guthrie called the meeting to order.

### Authority to Move into Closed Meeting

1. Moved by Councillor Van Hellemond Seconded by Councillor Billings

> That the Council of the City of Guelph as Shareholder of Guelph Municipal Holdings Inc. now hold a meeting that is closed to the public pursuant to Section 239 (2) (f) of the Municipal Act related to advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Salisbury, Van Hellemond and Wettstein (11) **Voting Against:** (0)

Carried

### **Closed Meeting** (5:03 p.m.)

### **Disclosure of Pecuniary Interest and General Nature Thereof**

There were no disclosures.

The following matters were considered:

### C-GMHI-2017.5 Decision regarding the merger of Guelph Hydro with Alectra – Closed

Rise and Recess from Closed Meeting (6:03 p.m.)

### Open Meeting (6:30 p.m.)

Mayor Guthrie reconvened the meeting.

### Attendance

Council:	Councillor P. Allt C. Councillor B. Bell C. Councillor C. Billings C. Councillor C. Downer C.	Councillor J. Gordon Councillor J. Hofland Councillor M. MacKinnon Councillor L. Piper Councillor M. Salisbury Councillor A. Van Hellemond
Absent:	Councillor Bell	
Staff:	<ul> <li>Mr. D. Thomson, Chief Administrative Officer, Chief Executive Officer of Guelph Municipal Holdings Inc.</li> <li>Ms. C. Clack, Deputy CAO, Public Services</li> <li>Mr. T. Lee, Deputy CAO, Corporate Services</li> <li>Mr. S. Stewart, Deputy CAO, Infrastructure Development Enterprise</li> <li>Ms. B. Swartzentruber, Executive Director, Strategy, Innovation, and Intergovernmental Services</li> <li>Ms. T. Sprigg, General Manager, Corporate Communications and Customer Service</li> <li>Mr. C. Cooper, General Manager, Legal, Realty and Risk / City Solicitor</li> <li>Mr. S. O'Brien, City Clerk</li> <li>Ms. D. Tremblay, Council Committee Coordinator</li> </ul>	
Also present:	Mr. T. MacDonald, Financial Mr. R. Clark, Solicitor for GN Ms. J. Armstrong, Chairpers Mr. P. Sardana, Chief Finand	son of GHESI Board

# **Closed Meeting Summary**

Mayor Guthrie spoke regarding the matters addressed in the closed meeting and identified the following:

# C-GMHI-2017.5 Decision regarding the merger of Guelph Hydro with Alectra – Closed

Information was received.

### **Items for Discussion:**

CON-GMHI-2017.6 Decision regarding the merger of Guelph Hydro with Alectra – Open Derrick Thomson, Chief Administrative Officer, Chief Executive Officer, Guelph Municipal Holdings Inc. and Jane Armstrong, Chairperson of GHESI Board provided opening comments.

Tara Sprigg, General Manager, Communications and Customer Service provided a presentation with respect to engagement findings.

Ron Clark, Solicitor for Guelph Municipal Holdings Inc., Troy MacDonald, Financial Advisor, Grant Thorton, and Pankaj Sardana, Chief Financial Officer, GMHI, provided a joint presentation regarding the proposed merger with Alectra.

The following individuals spoke regarding the decision regarding the merger of Guelph Hydro with Alectra:

Norm Loberg, Chair, Alectra Inc. Richard Puccini Dr. Ron East Steve Dyck Paul Costello

Councillor Bell arrived at 8:04 p.m.

Diane Hurst Donna Jennison Colleen Pearse Dan Bertens, Guelph Hydro Electric Services Inc. Mark Goldberg Francis Papillon Mike Nagy John T. F Gerry Barker Cynthia Bragg Bill McLellan

Council recessed at 9:05 p.m. and reconvened at 9:20 p.m.

Jonathan Webb Brian Manninger, IBEW Local 636 Jon Peddie RoseMary Peddie Isseiah Berhane Todd Ernst, Director, Greater Toronto Airports Authority Rossana Broderick Janice Folk-Dawson Erik Veneman Krista Perry John Camilleri, Power Workers' Union Barry Ward, Councillor, City of Barrie Jeff Lehman, Mayor, City of Barrie Brian Bentz, President and CEO, Alectra Inc. The following registered delegates were not present:

David Estill George Kelly John Reinders Tom Chessell, Vice President, Power Workers' Union

### **Extension of Meeting Per Procedural By-law**

2. Moved by Councillor Allt Seconded by Councillor Hofland

That Section 4.13 (a) and (b) of the Procedural By-law be invoked to allow Council to continue to 11:59 p.m.

Carried

- 3. Moved by Councillor Salisbury Seconded By Councillor Hofland
  - 1. That the Guelph Municipal Holdings Inc. ("GMHI") Report GMHI-2017-12 titled "Decision regarding merger of Guelph Hydro with Alectra" be approved.
  - 2. That the draft resolutions presented in Attachment 1 of staff report GMHI-2017-12, be adopted.
  - 3. 3.That the CEO of GMHI report back to Council as shareholder of GMHI in Spring 2018 with an update on the implementation of the transaction with Alectra.

Withdrawn

### Suspending the Procedural By-law

4. Moved by Councillor Salisbury Seconded by Councillor Hofland

That Section 4.13(b) of the Procedural By-law be suspended.

Carried

### **Extension of Meeting Per Procedural By-law**

5. Moved by Councillor Salisbury Seconded by Councillor Downer

That Council be permitted to continue beyond 12:00 a.m.

Carried

- 6. Moved by Councillor Salisbury Seconded By Councillor Hofland
  - 1. That the Guelph Municipal Holdings Inc. ("GMHI") Report GMHI-2017-12 titled "Decision regarding merger of Guelph Hydro with Alectra" be approved.
  - 2. That the draft resolutions presented in Attachment 1 of staff report GMHI-2017-12, be adopted.
  - 3. That the CEO of GMHI report back to Council as shareholder of GMHI in Spring 2018 with an update on the implementation of the transaction with Alectra.

**Voting in Favour**: Mayor Guthrie, Councillors Billings, Downer, Gibson, Hofland, Piper, MacKinnon, Salisbury, Van Hellemond and Wettstein (10) **Voting Against:** Councillors Allt, Bell and Gordon (3)

Carried

Carried

Carried

# **By-laws**

7. Moved by Councillor Downer Seconded By Councillor Wettstein

That By-Laws Numbered (2017)-20236 to (2017)-20237, inclusive are hereby passed.

**Voting in Favour:** Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, Piper, MacKinnon, Salisbury, Van Hellemond and Wettstein (13) **Voting Against:** (0)

### Adjournment (12:48 a.m.)

8. Moved by Councillor Bell Seconded by Councillor Hofland

That the meeting be adjourned.

Minutes to be confirmed on January 29, 2018.

Mayor Guthrie

Stephen O'Brien-City Clerk



# Minutes of Guelph City Council Held in the Council Chambers, Guelph City Hall on January 29, 2018 at 6:30 p.m.

### Attendance

Council:	Mayor C. Guthrie Councillor P. Allt Councillor B. Bell Councillor C. Billings Councillor C. Downer Councillor D. Gibson Councillor J. Gordon	Councillor J. Hofland Councillor M. MacKinnon Councillor L. Piper Councillor M. Salisbury Councillor A. Van Hellemond Councillor K. Wettstein
Absent:	Councillor J. Gordon Councillor K. Wettstein	

Staff: Ms. C. Clack, Acting Chief Administrative Officer
 Mr. T. Lee, Deputy CAO, Corporate Services
 Mr. S. Stewart, Deputy CAO, Infrastructure, Development and Enterprise Services
 Mr. S. O'Brien, City Clerk
 Mr. D McMahon, Council Committee Coordinator

### Call to Order (6:30 p.m.)

Mayor Guthrie called the meeting to order.

### **Disclosure of Pecuniary Interest and General Nature Thereof**

Councillor Allt declared a conflict of interest regarding the first recommendation of the Promotional Expense Account Policy / Members of Council Expenses item because he is named in the recommendation.

# **Committee of the Whole Consent Report**

### **Balance of Committee of the Whole Consent Items**

1. Moved by Councillor Mackinnon Seconded by Councillor Van Hellemond

That the balance of the, 2018 Committee of the Whole Consent Report as identified below, be adopted:

### IDE-2018-02 Faith-Based Institutions: Response to Council Resolution

That no further study is required regarding the loss of sites suitable for faithbased institutions within Guelph.

### IDE-2018-04 Sign By-law Project Charter

That Council approve the Project Charter to initiate a comprehensive review of the Sign By-law No. (1996-15245), as amended.

### IDE-2018-05 Sign By-law Variance –120-130 Silvercreek Parkway N.

That the request for a variance from Table 2, Row 2 of Sign By-law Number (1996)-15245, as amended, to permit an illuminated freestanding sign at 120-130 Silvercreek Parkway North to be located 34m from a freestanding sign on the same property, be approved.

### IDE-2018-06 Sign By-law Variance –111-193 Silvercreek Parkway N.

That the request for a variance from Table 2, Row 13 of Sign By-law Number (1996)-15245, as amended, to permit a menu board with a height of 2.43m above the adjacent roadway and sign face of  $4.5m^2$  on the property of 111-193 Silvercreek Parkway North, be approved.

# IDE-2018-07 55 Delhi Street Notice of Intention to Designate Pursuant to Part IV of the Ontario Heritage Act

- 1. That the City Clerk be authorized to publish and serve notice of intention to designate 55 Delhi Street pursuant to Section 29, Part IV the Ontario Heritage Act and as recommended by Heritage Guelph.
- 2. That the designation by-law be brought before City Council for approval if no objections are received within the thirty (30) day objection period.

#### **Promotional Expense Account Policy / Members of Council Expenses**

2. That Council direct that the issue of the one-third Council income exemption be referred to the Council Remuneration Advisory Committee to be considered for the next term of Council.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Van Hellemond (12) **Voting Against**: (0)

Carried

### **Promotional Expense Account Policy / Members of Council Expenses**

Councillor Allt did not vote on or discuss this item.

- 2. Moved by Councillor Mackinnon Seconded by Councillor Van Hellemond
  - 1. That Councillor Allt be responsible for his incurred expenses in the amount of \$367.25 as reflected on the Agenda submission.

**Voting in Favour**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Salisbury and Van Hellemond (10) **Voting Against**: Piper (1)

Carried

# Presentation

Randalin Ellery, Guelph Wellington Task Force for Poverty Elimination, presented the Guelph-Wellington 20,000 Homes Annual Report.

# **Confirmation of Minutes**

3. Moved by Councillor Gordon Seconded by Councillor Hofland

That the minutes of the open Council meeting held December 5 and 18, 2017 and the open Committee of the Whole meetings held November 6, 2017 and January 15, 2018 be confirmed as recorded and without being read.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Van Hellemond (12) **Voting Against**: (0)

Carried

### **By-laws**

4. Moved by Councillor Hofland Seconded by Councillor Allt

That by-laws numbered (2018)-20241 to (2018)-20244, inclusive, are hereby passed.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Van Hellemond (12) **Voting Against**: (0)

Carried

### **Mayor's Announcements**

Councillor Bell announced that the GRCA annual Heritage Day Workshop is being held on Friday, February 16 at 9:00 a.m. at Lazaridis hall, Wilfred Laurier University.

### Adjournment (7: 12 p.m.)

5. Moved by Councillor Bell Seconded by Councillor Piper

That the meeting be adjourned.

Carried

Minutes to be confirmed on Monday, February 26, 2018.

Mayor Guthrie

Stephen O'Brien, City Clerk



# Minutes of Guelph City Council Held in the Council Chambers, Guelph City Hall on February 13, 2018 at 6:07 p.m.

# Attendance

Council:	Mayor C. Guthrie Councillor B. Bell Councillor C. Billings Councillor C. Downer Councillor D. Gibson	Councillor J. Hofland Councillor M. MacKinnon Councillor L. Piper Councillor M. Salisbury Councillor K. Wettstein
Absent:	Councillor P. Allt Councillor A. Van Hellemond	
Staff:	<ul> <li>Mr. D. Thomson, Chief Administrative Officer</li> <li>Ms. D. Evans, Acting Deputy CAO of Public Services</li> <li>Mr. T. Lee, Deputy CAO of Corporate Services</li> <li>Mr. S. Stewart, Deputy CAO of Infrastructure, Development and Enterprise Services</li> <li>Mr. P. Cartwright, General Manager, Business Development and Enterprise</li> <li>Mr. I. Panabaker, Manager, Downtown Renewal</li> <li>Ms. T. Baker, City Treasurer/General Manager of Finance</li> <li>Mr. M. Jewitt, Project Manager, Business Development and Enterprise</li> <li>Mr. S. O'Brien, City Clerk</li> <li>Ms. D. Black, Council Committee Coordinator</li> </ul>	
Also Present:	Ms. L. Maslove, Chair, Guelph Pu Mr. B. Peever, Director, Public S Mr. D. Tipple, Principal, Creva G Ms. C. Klassen, Guelph Public Lil Mr. S. Kraft, CEO, Guelph Public	ector Advisory, KPMG roup Ltd. brary Board Member

# **Baker District Redevelopment Status Update**

# Call to Order (6:07 p.m.)

Mayor Guthrie called the meeting to order.

# **Disclosure of Pecuniary Interest and General Nature Thereof**

There were no disclosures.

# **Items for Discussion**

# **Guelph Public Library New Main Library Business Case**

### **Presentation:**

Lisa Maslove, Chair, Guelph Public Library explained the vision for the Guelph Public Library and shared public feedback.

Bruce Peever, Director, Public Sector Advisory, KPMG presented the New Main Library Business Case.

Douglas Tipple, Principal, Creva Group Ltd. advised he was present to answer questions if necessary.

Carly Klassen, Guelph Public Library Board Member spoke about the need for more space to provide services being requested and the evolution of public libraries.

### **Delegations:**

The following delegates spoke to this item: **Rick Petersen** John Lawson **Cameron Floret** Donna Jennison Randalin Ellery, Guelph-Wellington Poverty Task Force Marty Williams, Executive Director, Downtown Guelph Business Association Susan Watson Bruce Ryan, Old University Neighbourhood Residents' Association Jessica Gladio, Trillium Waldorf School Karen Kowalchuk Alan Pickersgill, Friends of the Guelph Public Library Virginia Gillham, Friends of the Guelph Public Library Ted Pritchard Bill McLellan Elaine Duignan Carol-Ann Betz Averyl Shifflett Elsie Shifflett Nora Shifflett The meeting recessed at 8:05 p.m. and reconvened at 8:24 p.m. Councillor Bell arrived at 8:25 p.m. Councillor Piper arrived at 8:26 p.m. Vivian Webb Jonathan Webb

Lisa MacTaggart Valentyna Zinkevych Cameron Shelley Will MacTaggart, Downtown Advisory Committee Ella Henderson, Minga Skill Building Hub Agnieszka Mlynarz Cynthia Bragg Kira Vermond, Professional Writers Association of Canada

Discussion ensued seeking clarification regarding timing, size calculations, financial details, community engagement and space allocation.

1. Moved by Councillor Piper Seconded by Councillor MacKinnon

That Section 14.3(a) of the Procedural By-law be invoked to permit the meeting to extend beyond 11:00 p.m.

Carried

# IDE-2018.22 Baker District Redevelopment Status Update

There was a request to vote on the clauses separately.

- 2. Moved by Councillor Gordon Seconded by Councillor Downer
  - 1. That the size of the library component of the Baker District Development be confirmed to be 88,000 ft<sup>2</sup> as recommended in the KPMG Guelph Public Library (GPL) business case dated January 24, 2018.

**Voting in Favour**: Mayor Guthrie, Councillors Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Wettstein (10) **Voting Against**: Councillor Bell (1)

Carried

- 3. Moved by Councillor Gordon Seconded by Councillor Downer
  - 2. That \$1,900,000 be approved in the capital budget to allow for the establishment of preliminary design concepts and construction costs for the library component of the Baker District Development, to be funded as per the February 13, 2018 IDE-2018-22 report entitled Baker District Redevelopment Status Update.

**Voting in Favour**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Wettstein (11) **Voting Against**: (0)

Carried

- 4. Moved by Councillor Gordon Seconded by Councillor Downer
  - 3. That preliminary library design concepts be co-ordinated with the preferred development partner and Guelph Public Library (GPL) under the City of Guelph's Tier 1 Project Management Governance and Community Engagement Framework.

**Voting in Favour**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Wettstein (11) **Voting Against**: (0)

Carried

- 5. Moved by Councillor Gordon Seconded by Councillor Downer
  - 4. That staff explore various ownership structures for the library with the preferred development partner; including full ownership, lease to own and long term lease and report back to council on the findings by Q4 2019.

The Mayor left the chair and Councillor Downer assumed the Chair. (11:25 p.m.)

6. Moved by Mayor Guthrie Seconded by Councillor Gibson

> That the Guelph Public Library Board be respectfully asked to continue to examine further operating efficiencies for the total delivery of library services both pre and post construction of the new downtown main library.

**Voting in Favour**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson and MacKinnon (6)

**Voting Against**: Councillors Gordon, Hofland, Piper, Salisbury and Wettstein (5)

Carried

7. Moved by Mayor Guthrie Seconded by Councillor Gordon

That the Mayor be directed to write a letter that calls on the Province to reinstate adequate and appropriate funding for local libraries increasing each year going forward in line with the consumer price index.

### Amendment

8. Moved by Councillor Wettstein Seconded by Mayor Guthrie

That the words "in line with the consumer price index" be removed.

**Voting in Favour**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Wettstein (11) **Voting Against**: (0)

Carried

### Main Motion as Amended

9. Moved by Councillor Guthrie Seconded by Councillor Gordon

That Guelph City Council directs the Mayor to write a letter that calls on the Province to reinstate adequate and appropriate funding for local libraries increasing each year going forward.

**Voting in Favour**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Wettstein (11) **Voting Against**: (0)

10. Moved by Mayor Guthrie Seconded by Councillor Wettstein

> That the current location of the downtown Guelph Public Library be referred to City of Guelph staff to work collaboratively with the Guelph Public Library staff to determine the best timing of disposition of this property and that any proceeds from the sale of this property and/or land be used toward the overall construction of the new downtown main library.

**Voting in Favour**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Salisbury and Wettstein (11) **Voting Against**: (0)

The Mayor resumed the chair (11:51 p.m.)

# Adjournment (11:52 p.m.)

11. Moved by Councillor Bell Seconded by Councillor Piper

That the meeting be adjourned.

Minutes to be confirmed on March 26, 2018.

Mayor Guthrie

Stephen O'Brien - City Clerk

Carried

Carried

Carried



### Minutes of Committee of the Whole Meeting Held in the Council Chambers, Guelph City Hall on Monday, December 4, 2017 at 2:00 p.m.

### Attendance

- Council:Mayor GuthrieCouncillor J. GordonCouncillor P. AlltCouncillor J. HoflandCouncillor B. BellCouncillor M. MacKinnonCouncillor C. BillingsCouncillor L. PiperCouncillor C. DownerCouncillor A. Van HellemondCouncillor D. GibsonCouncillor K. Wettstein
- Absent: Councillor M. Salisbury

Staff: Mr. S. Stewart, Actng CAO

- Mr. T. Lee, Deputy CAO of Corporate Services
  - Ms. C. Clack, Deputy CAO of Public Services
  - Ms. K. Dedman, Acting DCAO of Infrastructure, Development and Enterprise
- Mr. T. Salter, General Manager, Planning, Urban Design and Building Services
- Ms. M. Aldunate, Manager of Policy Planning and Urban Design
- Ms. S. Laughlin, Senior Policy Planner
- Mr. A. Hindupur, Supervisor, Infrastructure Engineering
- Mr. P. Busatto, General Manager, Environmental Services
- Mr. W. Galliher, Divisional Manager, Water Services
- Mr. D. Godwaldt, General Manager, Human Resources
- Mr. S. O'Brien, City Clerk
- Ms. D. Black, Council Committee Coordinator

### Call to Order (2:03 p.m.)

Mayor Guthrie called the meeting to order.

### **Disclosure of Pecuniary Interest and General Nature Thereof**

There were no disclosures.

### **Presentations:**

Councillor Gibson assumed the Chair.

Councillor Gibson presented the Guelph Mercury Tribune Diamond Water Supplier award to Wayne Galliher, Divisional Manager, Water Services and Peter Busatto, General Manager, Environmental Services on behalf of water services staff.

Todd Salter, General Manager, Planning, Urban Design and Building Services and Melissa Aldunate, Manager of Policy Planning and Urban Design received recognition from Councillor Gibson on behalf of Planning and Legal staff for developing and achieving approval of the City's Official Plan Update 48.

Councillor Piper arrived at the meeting. (2:09 p.m.)

# **Consent Agenda – Governance, Corporate Services and Infrastructure, Development**

The following items were extracted:

# COW-GOV-2017.4CAO Performance Evaluation ProcessCOW-GOV-2017.5Notices of Motion ReviewCOW-CS-2017.22Update to the Tax Billing and Collection Policy

1. Moved by Councillor Billings Seconded by Councillor Hofland

That the balance of the December 4, 2017 Governance, Corporate Services and Infrastructure, Development and Enterprise Consent Agendas as identified below, be adopted:

### COW-GOV-2017.6 Striking Committee Policy

That any updates in policies or process regarding the Striking Committee Policy -Councillor Appointments be considered at the time the Committee of the Whole review is provided in Q2 2018.

### COW-GOV-2017.7 Public Notice Provisions Policy Review and Update

That the Public Notice Provisions Policy as shown in ATT-1 to the December 4, 2017 report entitled Public Notice Provisions Policy Review and Update be approved.

### COW-CS-2017.21 2017 Q3 Capital Variance Report

That \$2,490,000 to complete the Glenhill Drive infrastructure upgrades be approved in accordance with the funding allocation outlined in the 2017 Q3 Capital Variance Report (CS-2017-38) dated December 4, 2017.

### COW-IDE-2017.40 Sign By-law Variances – Woodlawn Road Multi-Use Pathway

- That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a freestanding sign with a sign area of 16.7m<sup>2</sup> and a height of 7m above the adjacent roadway to be set back 1.6m from the nearest public road allowance at 367 Woodlawn Road West, be approved.
- That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a freestanding sign with a sign area of 14m<sup>2</sup> and a height of 6.25m above the adjacent roadway to be set back 0.1m from the nearest public road allowance at 383 Woodlawn Road West, be approved.
- 3. That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a freestanding sign with a sign area of 14m<sup>2</sup> and a height of 6.5m above the adjacent roadway to be set back 1.6m from the nearest public road allowance at 389 Woodlawn Road West, be approved.

4. That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a freestanding sign with a sign area of 6m<sup>2</sup> and a height of 5.7m above the adjacent roadway to be set back 1.6m from the nearest public road allowance at 397 Woodlawn Road West, be approved.

### COW-IDE-2017.41 Sign By-law Variances – 381 Woolwich Street

- 1. That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a 0.85m<sup>2</sup> non-illuminated sign on an awning located over the public road allowance at 381 Woolwich Street, be approved.
- That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a 4.2m<sup>2</sup> building sign painted directly onto the wall and over the road allowance at 381 Woolwich Street to be a height of 0.5m above the ground surface, be approved.
- 3. That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a 2m<sup>2</sup> building sign to be located on the second storey of the building, within 1.2m of the adjacent property and over the public road allowance of 381 Woolwich Street, be approved.

### COW-IDE-2017.42 Sign By-law Variances – 345 Hanlon Creek Boulevard

That the request for variance from Sign By-law Number (1996)-15245, as amended, to permit a  $2.17m^2$  non-illuminated freestanding sign at 345 Hanlon Creek Boulevard to be located 45m from a freestanding sign on the same property, be approved.

### COW-IDE-2017.43 Sign By-law Variances – 630 Scottsdale Drive

That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit a non-illuminated building sign with an area of  $1.7m^2$  and to be a height of 1.83m above the ground surface at 630 Scottsdale Drive, be approved.

### COW-IDE-2017.44 Sign By-law Variances – 20-30 Clair Road West

- That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit an illuminated freestanding sign with a sign area of 9.97m<sup>2</sup> at 20-30 Clair Road West to be setback 1.75m from the nearest public road allowance and to be a height of 6.15m above the adjacent roadway (Clair Road West), be approved.
- That the request for variances from Sign By-law Number (1996)-15245, as amended, to permit an illuminated freestanding sign with a sign area of 7.9m<sup>2</sup> at 20-30 Clair Road West to be setback 1m from the nearest public allowance and to be a height of 6.15m above the adjacent roadway (Gordon Street), be approved.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

# **Items for Discussion - Corporate Services**

Councillor MacKinnon assumed the Chair.

### COW-CS-2017.22 Update to the Tax Billing and Collection Policy

2. Moved by Councillor Hofland Seconded by Councillor Billings

That Report CS-2017-76 titled Update to the Tax Billing and Collection Policy dated December 4, 2017 be approved.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

# **Corporate Services Chair and Staff Announcements**

There were no announcements.

# **Items for Discussion – Infrastructure, Development and Enterprise**

Councillor Gibson assumed the Chair.

### COW-IDE-2017.45 Clair-Maltby Secondary Plan Conceptual Community Structure

Stacey Laughlin, provided a summary of the Clair-Maltby Secondary Plan Conceptual Community Structure report.

The following delegates spoke on this matter: Tullia Marcolongo Astrid Clos Stan Kozak

3. Moved by Councillor Downer Seconded by Councillor Gordon

> That report IDE-2017-129 titled Clair-Maltby Secondary Plan Conceptual Community Structure dated December 4, 2017, be approved as the basis for technical studies and analysis throughout Phase 2 of the project and the development of Community Structure Alternatives.

# Amendment

4. Moved by Mayor Guthrie Seconded by Councillor Billings

> That report IDE-2017-129 titled Clair-Maltby Secondary Plan Conceptual Community Structure dated December 4, 2017, be approved to inform the technical studies and analysis throughout Phase 2 of the project and the development of Community Structure Alternatives.

**Voting in Favour:** Mayor Guthrie, Councillors Bell and Billings (3) **Voting Against**: Councillors Allt, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (9)

Defeated

# **Main Motion**

5. Moved by Councillor Downer Seconded by Councillor Gordon

> That report IDE-2017-129 titled Clair-Maltby Secondary Plan Conceptual Community Structure dated December 4, 2017, be approved as the basis for technical studies and analysis throughout Phase 2 of the project and the development of Community Structure Alternatives.

Voting in Favour: Councillors Allt, Bell, Billings, Downer, Gordon, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (10)
Voting Against: Mayor Guthrie and Councillor Gibson (2)

Carried

# Infrastructure, Development and Enterprise Chair and Staff Announcements

There were no announcements.

Councillor MacKinnon left the meeting. (3:57 p.m.)

# **Items for Discussion – Governance**

The Mayor assumed the Chair.

### COW-GOV-2017.4 CAO Performance Evaluation Process

David Godwaldt, General Manager provided an overview of the CAO Performance Evaluation Process.

6. Moved by Councillor Hofland Seconded by Councillor Gibson

- 1. That the revised CAO Performance Evaluation Process Terms of Reference included as ATT-1 to report CAO Performance Evaluation Process CS-2017-86 dated December 4, 2017, be approved.
- 2. That the CAO Performance Evaluation Form included as ATT-2 to report CAO Performance Evaluation Process CS-2017-86 dated December 4, 2017, be approved.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, Piper, Van Hellemond and Wettstein (11) **Voting Against**: (0)

Carried

# COW-GOV-2017.5 Notices of Motion Review

7. Moved by Councillor Gordon Seconded by Councillor Hofland

That, when introducing subject matter not on the agenda, members of Council first approach the Service Area Chair and Deputy CAO for consideration to place the matter on the next relevant Committee of the Whole agenda, prior to initiating the notice of motion process, and that the Procedural By-law be amended accordingly and as outlined in ATT-1 Potential Amendment to Procedural By-law to Report No. CS-2017-73 titled `Notices of Motion Review' dated December 4, 2017.

### Amendment

8. Moved by Councillor Allt Seconded by Councillor Billings

That, when introducing subject matter not on the agenda, members of Council first approach the Service Area Chair and Deputy CAO **for approval** to place the matter on the next relevant Committee of the Whole agenda, prior to initiating the notice of motion process, and that the Procedural By-law be amended accordingly and as outlined in ATT-1 Potential Amendment to Procedural By-law to Report No. CS-2017-73 titled `Notices of Motion Review' dated December 4, 2017.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, Piper, Van Hellemond and Wettstein (11) **Voting Against**: (0)

Carried

# Main Motion as Amended

9. Moved by Councillor Gordon Seconded by Councillor Hofland That, when introducing subject matter not on the agenda, members of Council first approach the Service Area Chair and Deputy CAO for approval to place the matter on the next relevant Committee of the Whole agenda, prior to initiating the notice of motion process, and that the Procedural By-law be amended accordingly and as outlined in ATT-1 Potential Amendment to Procedural By-law to Report No. CS-2017-73 titled `Notices of Motion Review' dated December 4, 2017.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, Piper, Van Hellemond and Wettstein (11) **Voting Against**: (0)

Carried

Carried

# **Governance Chair and Staff Announcements**

# Adjournment (4:29 p.m.)

10. Moved by Councillor Piper Seconded by Councillor Wettstein

That the meeting be adjourned.

Minutes to be confirmed on December 18, 2017.

Mayor Guthrie

Stephen O'Brien - City Clerk



### Minutes of Committee of the Whole Meeting Held in the Council Chambers, Guelph City Hall on Monday, February 5, 2018 at 2:02 p.m.

### Attendance

Council:	Mayor Guthrie Councillor P. Allt Councillor B. Bell Councillor C. Billings Councillor C. Downer Councillor D. Gibson	Councillor J. Gordon Councillor J. Hofland Councillor M. MacKinnon Councillor L. Piper Councillor A. Van Hellemond Councillor K. Wettstein
Absent:	Councillor M. Salisbury	

Staff: Ms. C. Clack, Acting Chief Administrative Officer
Mr. T. Lee, Deputy CAO, Corporate Services
Ms. D. Evans, Acting Deputy CAO, Public Services
Ms. T. Baker, General Manager, Finance/Treasurer
Mr. J. Krauter, Manager, Taxation Revenue/Deputy Treasurer
Mr. G. Bedard, Supervisor, Taxation Revenue
Ms. J. Surgeoner, Manager, Financial Reporting Accounting
Mr. S. O'Brien, City Clerk
Ms. D. Tremblay, Council Committee Coordinator
Others: Mark Coburn, Director Finance, Elliott Community

Call to Order (2:02 p.m.)

Mayor Guthrie called the meeting to order.

### **Disclosure of Pecuniary Interest and General Nature Thereof**

There were no disclosures.

# **Consent Agenda – Corporate Services**

Councillor MacKinnon assumed the Chair.

The following items were extracted:

# CS-2018.04Delegation of Authority - Property Assessment and TaxationCS-2018-052018 Tax Bill Layout

### **Items for Discussion – Corporate Services**

### CS-2018.04 Delegation of Authority - Property Assessment and Taxation

1. Moved by Councillor Hofland Seconded by Councillor Bell

- 1. That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "HH" to provide staff the authority to represent, negotiate and legally bind the City in property assessment or property taxation appeals, as set out in Attachment 1 to the February 5, 2018 Report CS-2018-04 entitled Delegation of Authority Property Assessment and Taxation.
- That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "II" to provide staff the authority to vest in property after a failed tax sale, as set out in Attachment 2 to the February 5, 2018 Report CS-2018-04 entitled Delegation of Authority - Property Assessment and Taxation.
- 3. That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "JJ" to provide staff the authority to file taxation/assessment Municipal Act applications, or Request for Reconsiderations or appeals with the Assessment Review Board, as set out in Attachment 3 to the February 5, 2018 Report CS-2018-04 entitled Delegation of Authority - Property Assessment and Taxation.
- 4. That pursuant to Section 23.1(1) of the Municipal Act, By-law (2013)-19529 be amended by adding Schedule "KK" to provide staff the authority to sign and execute documents related to property assessment and taxation, as set out in Attachment 4 to Report CS-2018-04 entitled Delegation of Authority Property Assessment and Taxation.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Van Hellemond and Wettstein (11) **Voting Against**: (0)

Carried

Councillor Piper arrived at the meeting (2:25 p.m.)

# CS-2018.05 2018 Tax Bill Layout

- 2. Moved by Councillor Allt Seconded by Mayor Guthrie
  - 1. That the City continues the practice of identifying the Dedicated Infrastructure Levy separately on the 2018 City tax bill.
  - 2. That the insert included with the 2018 City tax bill illustrate detailed information regarding the Dedicated Infrastructure Levy and total capital contributions from the operating budget.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

# **Corporate Services Chair and Staff Announcements**

There were no announcements.

Mayor Guthrie resumed the Chair.

February 5, 2018 Committee of the Whole Meeting

# **Consent Agenda – Public Services**

Councillor Downer assumed the Chair.

The following item was extracted:

# PS-2018.02 The Elliott Community – Consent to Obtain External Financing

### **Items for Discussion – Public Services**

### PS-2018.02 The Elliott Community – Consent to Obtain External Financing

- 3. Moved by Mayor Guthrie Seconded by Councillor Allt
  - 1. That staff be directed to authorize The Elliott Community to move forward with obtaining external financing in the amount of \$2,000,000.
  - 2. That staff be authorized to enter into an agreement with an external loan provider to guarantee The Elliott Community's loan in the amount of \$2,000,000.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gibson, Gordon, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (12) **Voting Against**: (0)

Carried

# **Public Services Chair and Staff Announcements**

Ms. Colleen Clack, Acting CAO introduced Mr. Robin Gerus, Manager, Transit Operation, who has assumed the role of Interim General Manager of Guelph Transit for the remainder of 2018.

Mayor Guthrie resumed the Chair.

# **Chair and Staff Announcements**

### Adjournment (2:45 p.m.)

4. Moved by Councillor Bell Seconded by Councillor Hofland

That the meeting be adjourned.

Carried

Minutes to be confirmed on February 26, 2018.

Mayor Guthrie

Stephen O'Brien - City Clerk

## Staff Report



ToCity CouncilService AreaOffice of the Chief Administrative OfficerDateMonday, February 26, 2018SubjectParticipation in the Global Covenant of Mayors for<br/>Climate & EnergyReport NumberCAO-2018-02

## Recommendation

- 1. That the Mayor be authorized to sign and submit the Letter of Commitment as outlined in Attachment 2 of Report CAO-2018-02, to participate on the Global Covenant of Mayors for Climate & Energy.
- 2. That the Mayor be authorized to sign the 'Change for Climate Edmonton Declaration' at the Global Mayors Summit occurring between March 5-7 in Edmonton, AB, as conveyed in Attachment 3 of Report CAO-2018-02 titled "Participation in the Global Covenant of Mayors for Climate & Energy".

## **Executive Summary**

### **Purpose of Report**

The purpose of the report is to advise Council of the various national and international environmental programs City staff and the Mayor's Office have become participants, which most recently includes an invitation to join the Global Covenant of Mayors for Climate & Energy (GCoM). These programs benefit the Corporation and the community by promoting City-initiated energy and environmental projects and raising the profile of the City as leaders in environmental sustainability. In exchange, the City receives valuable information from other municipalities around the world on new and innovative environmental initiatives that can be adopted by the City.

## **Key Findings**

• The City of Guelph would join only a handful of Canadian municipalities in these internationally recognized environmental programs

• Committing to the initiatives espoused by program directorates would not be onerous for the City because the municipality has already fulfilled almost all of the requirements through various municipal projects and plans

• Staff recently solidified its staff-to-staff relationship through its recent sponsored mission to Brussels, Belgium, as it related to membership in the City-to-City Cooperation Program. The Mayor's participation in the GCoM would provide consistent representation in the process both at the staff and political levels as well as expand the City's visibility in energy planning

• Cities or local governments wishing to formalize a commitment to the Global Covenant of Mayors must submit a commitment text signed by an appropriately mandated official (e.g. Mayor, City Council)

• The Change for Climate: Edmonton Declaration is to be signed by leaders of participating municipalities during the Global Mayors Summit in Edmonton between March 3-4, 2018.

## **Financial Implications**

Minimal costs would be incurred with membership in the Global Covenant of Mayors for Climate & Energy (GCoM). Any expenses would be applied to the Office of the Mayor's annual budget, while any supporting staff would apply expenses to their respective department's annual budget.

## Report

Like most other local governments, the City of Guelph is struggling to meet the higher demand for services in fields such as energy, water, health, and transport prompted by the increase in population. The leadership at the City of Guelph has an opportunity to mitigate these issues while raising the profile of the community through the development of new and innovative approaches to energy conservation and environmental sustainability.

Through the City's participation in the Global Covenant of Mayors for Climate & Energy (GCoM), the City can advance its pioneering initiatives internationally in environmental sustainability. In addition to helping to reduce greenhouse gas emissions (GHG), adapt to climate change, and ensure access to clean and affordable energy, this program can serve numerous other benefits to the community. In exchange, the City would gain new insights from other international municipalities related to innovative technologies and best practices for improving the health and quality of life for residents. The Mayor's participation in the GCoM would provide consistent representation in the process both at the staff and political levels as well as expand the City's visibility in energy planning.

### Background

The Mayor's Office has been actively engaged with the national environmental community. In February, the Mayor attended the FCM Sustainable Communities Conference to profile Guelph's accomplishments in environmental sustainability and energy initiatives and to accept an award for the Guelph Innovation District Secondary Plan in the category of "Sustainable neighbourhood revitalization and design". The Mayor and staff also met with Infrastructure Canada and Environment & Climate Change Canada to advocate for financial support for municipal infrastructure that can mitigate the effects of climate change including active transportation, low emissions vehicles, and improvements to water & waste water services.

The City can further enhance its reputation as a leader in innovation and environmental sustainability by complementing its current involvement in the International Urban Cooperation (IUC)'s City-to-City Cooperation program. The European Union (EU) developed the International Urban Cooperation Program (IUC), which oversees the two sub-programs: the City-to-City Cooperation, which generally comprises municipal staff experts; and the GCoM, which encompasses municipal political leaders.



Additional details on the IUC and the City-to-City Cooperation are provided in Attachment 1.

### Global Covenant of Mayors for Climate & Energy

The GCoM is an international alliance of cities and local governments with a shared long-term vision of a world where committed mayors and local governments – in alliance with partners – accelerate ambitious, measurable climate and energy initiatives that lead to an inclusive, just, low-emission and climate resilient future, helping to meet and exceed the Paris Agreement objectives.

January 2017 marked the official launch of the Global Covenant of Mayors for Climate & Energy (GCoM), bringing together the EU Covenant of Mayors (comprising European municipalities) and the Global Compact of Mayors. To date, 23 Canadian cities have joined the Global Covenant of Mayors including Caledon, Halton Hills, Hamilton, Kitchener, London, Oakville, Ottawa, St. Catharines, Toronto, and Windsor.

The Federation of Canadian Municipalities (FCM) signed a Memorandum of Understanding (MoU) with the GCoM on June 4, 2017, supporting Canadian municipalities in their drive to address the challenges of climate change. Additional information regarding the GCoM is available at <u>https://www.globalcovenantofmayors.org/wp-content/uploads/2017/11/2017-11-</u> 27-GCoM-FAQ.pdf

## The Global Covenant of Mayors for Climate & Energy (GCoM)

The Benefits and Opportunities for participating in the program

The Program seeks to integrate actions from different sectors, exploiting the opportunities of new technologies, in order to achieve models of development that are smart, sustainable and inclusive. The Program adopts a multi-stakeholder approach, involving not only the key public actors but also those from the private sector that can help to deliver the know-how and investment required to create, or re-create, the sustainable city. This can further benefit municipalities by helping them to obtain the support they need in developing innovative business models for financing local action.

The GCoM membership provides access to valuable comparative data with Canadian and international sources and seeks to bring cities together in order to link-up and share solutions to common problems. The information gathered encourages research by academia and others on the role of cities and local governments in the transition to a low-carbon and resilient economy.

### Commitment to the vision of GCoM

Cities or local governments wishing to formalize a commitment to the GCoM must submit a commitment text signed by an appropriately mandated official (e.g. Mayor, City Council). This pledge, provided in Attachment 2 of Report CAO-2018-02, would confirm the City's commitment to meet GHG emission targets.

These ambitious, locally relevant solutions would be captured through strategic action plans that are registered, implemented and monitored and publicly available. Committed cities will be required to submit an action plan within two years (no more than three) of their initial commitment that would include the following:

- 1. Established targets covering the City's territory for GHG emissions reductions,
  - These targets are to be at least as ambitious, and preferably more ambitious, than Canada's Nationally Determined Contribution (NDC) under the Paris Agreement
  - b. These targets also need be in line with National Adaptation Plans, and be consistent with the principles around energy access and urban sustainability embodied in the Sustainable Development Goals (SDGs)
- 2. Sets out how the City intends to implement the commitments on climate mitigation, adaptation, resilience, and/or access to sustainable energy.

Covenant commitments currently achieved

Through various sustainability and energy initiatives, the City has accomplished or is in the process of completing the six pledges outlined in the commitment document.

Item	Covenant Commitment	Guelph's Status
#1	A community-scale greenhouse gas (GHG)	
	emission inventory	Completed in 2007 as part
#3	Ambitious, measurable and time-bound	of the Community Energy
	target(s) to reduce/limit greenhouse gas	Initiative (CEI). It is being
	emissions	refreshed with the CEI
#5	Ambitious and just goal to improve access to	update.
	sustainable energy	

#2	An assessment of climate and hazards and vulnerabilities	This will be done this year on a corporate scale as part of the Climate Adaptation and Resilience Plan (CARP – this is a working title), and likely the year following on a community scale.
#4	Ambitious adaptation vision and goals, based on quantified scientific evidence when possible, to increase local resilience to climate change	The process of creating CARP will include visioning and goal setting.
#6	Plan(s) to address climate change mitigation / low emission development, climate resilience and adaptation, and access to sustainable energy, including provisions for regular (annual or biennial) progress reports	The CEI update includes plans for annual progress reporting, which addresses the first and third item; annual process reporting is part of the ICLEI methodology we are using to create CARP (BARC – Building Adaptive and Resilient Communities).

The 2007 CEI targets for mitigation and low emission development are more aggressive than federal targets but less so than the provincial targets. The community has asked the City to lead in this regard, so the targets will be updated to exceed those of the Province. These new targets will be published in conjunction with the plan update in Q2.

Staff around the corporation, including the Climate Change Office, are currently undertaking work that aligns with GHG emissions targets outlined by the GCoM. These projects include the creation of Our Energy Guelph Task Force, the Corporate Energy Management Plan Update, exploring options to getting to net zero emissions, establishing the Green Energy & Technology (GRE&T) Centre, the Municipalities for Climate Innovation Program (MCIP), and LED street-lighting conversions and adaptive controls..

Incorporating local actions into national approaches to meet or exceed the Paris Agreement goals, and increasing capital flows into cities and local governments has already been built into numerous climate change and energy planning initiatives around the city. Global Mayors Summit and the Edmonton Declaration

In March, the Mayor of Guelph has been invited to continue the City's advocacy efforts at the Global Mayors Summit. A joint undertaking with the GCoM, FCM, and the City of Edmonton Mayor's Office, the Global Mayors Summit focusses global attention on the growing impacts of climate change and the need to accelerate action. It aims to:

- Raise global awareness about the need for increased and accelerated global efforts to limit global warming to 1.5 degrees Celsius
- Communicate the important role of cities in reducing greenhouse gas emissions,
- Advance the use of new management tools and approaches for reducing greenhouse gas emissions in cities, and
- Identify knowledge and research gaps to be filled through the research efforts recommended by the Conference

These commitments would be captured in the 'Change for Climate: Edmonton Declaration' (Attachment 3 to Report CAO-2018-02) which details the signatory cities' commitments to pursue climate actions and calls upon others to do the same. Significant steps have already been made in fulfilling the commitments outlined in the declaration, particularly from the activity related to the City's Community Energy Initiative and the Climate Adaptation and Resilience Plan (CARP) project. The chart below indicates specifically the progress made on each of the commitments outlined in the Edmonton Declaration.

Declaration Text	Status	Commentary
1. COMMIT TO AND CALL UPON all	In progress	Our Council has not recognized
national, state and local		this need for action directly, but
governments to formally		it would be simple to do so.
recognize the immediate and		Indirectly, it has done so both
urgent need for action that will		through the CEI and through the
limit global warming to 1.5°C;		low-carbon resolution.
2. COMMIT TO AND CALL UPON all	Completed	This is addressed through the CEI
national, state and local		and the CEI update.
governments to establish,		
implement and maintain GHG		
inventories, targets, action plans		
and reporting mechanisms		
consistent with the Paris		
Agreement and commitments		
made through The Global		

Covenant of Mayors for Climate &		
Energy; 3. COMMIT TO AND CALL UPON all national, state and local governments to coordinate and integrate their efforts in developing and achieving increasingly ambitious Nationally Determined Contributions committed to under the Paris Agreement through co-developing tools and resources to assist local governments;	Completed	We already participate in these integrated efforts through our membership in FCM (in particular the Partners for Climate Protection program), QUEST, the Clean Air Partnership, and ICLEI.
4. COMMIT TO AND CALL UPON all national, state and local governments to establish formal, science-based policy and decision- making processes within their organizations;	Completed	This approach is already integral to Corporate policy and decision- making processes.
5. COMMIT TO AND CALL UPON all national, state and local governments to establish formal, rigorous processes to understand and minimize the greenhouse gas emissions caused by the consumption of goods, services and products within their boundaries;	Completed	This is being addressed through the CEI.
<ul> <li>6. COMMIT TO AND CALL UPON all national, state and local governments to undertake climate risk and vulnerability assessments to guide their planning and investment decisions, and increase climate resilience and minimize the exposure of people and assets to the impacts of climate change; and</li> </ul>	In progress	We have started addressing this through our Climate Adaptation and Resilience Plan (CARP) project.
7. COMMIT TO AND CALL UPON the scientific and academic community of the IPCC Cities and	n/a	From the perspective of the City, this item is already addressed through our involvement in the

Climate Change Science	Community Energy Knowledge
Conference to assess knowledge	Action Partnership (CEKAP). This
gaps pertinent to cities and	organization facilitates
climate change (including those	collaboration between
identified in this declaration), to	researchers, practitioners and
improve current knowledge and	community groups across Canada
data gaps and to make available	in the area of community energy
better analysis of local climate	planning. Note that Kirby Calvert,
data in order to deliver solutions	co-chair of Our Energy Guelph
impacting climate change policies	(the task force that is updating
and decisions, particularly within	the CEI) is also co-director of
city boundaries.	CEKAP.

Through the City's continued leadership role in national and international programs, at both the administrative and political levels, the community will benefit from new approaches to climate change initiatives. These projects would also increase the likelihood of aligning with federal and provincial funding priorities thus potentially reducing the capital costs for the municipality in implementing these projects. Gaining new insights into the reduction of greenhouse gas emissions, smart technologies that can gather evidence and track environmental trends, and innovative methods for installing new sustainable infrastructure will be only a few of many benefits for the City of Guelph to commit through its participation in the GCoM.

## **Financial Implications**

Minimal costs would be incurred with membership in the Global Covenant of Mayors for Climate & Energy (GCoM). Potential long-term expenses could include some travel to meetings by the Mayor and, if required, supporting staff. Any expenses related to the cost of travel and accommodations for the Mayor would be applied to the Mayor's budget, while supporting staff would apply any expenses to their respective department's budget. Staff will monitor the program related to costs and role of the Mayor as the program continues to evolve.

## Consultations

Notice, in the form of the completed Letter of Commitment, will be provided to the GCoM program administrators.

## **Corporate Administrative Plan**

Overarching Goals

Innovation Service Excellence

#### Service Area Operational Work Plans

Our Services - Municipal services that make lives better Our Resources - A solid foundation for a growing city

## Attachments

ATT-1	International and National Climate Change Programs
ATT-2	Global Covenant of Mayors: Letter of Commitment
ATT-3	Change of Climate: Draft Edmonton Declaration

### **Departmental Approval**

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#### International and National Climate Change Programs

#### International Urban Cooperation (IUC)

The International Urban Cooperation (IUC) is part of a long-term strategy by the European Union to foster sustainable urban development in cooperation with both the public and private sectors. It is designed to take direct action on a global scale to promote more sustainable patterns of urban development in economic, social and environmental terms. By connecting European cities and regions with their counterparts around the world, in order to share knowledge and learn from one another, it can make an important contribution to achieving this end. Under the IUC, technical support is given to EU and non-EU cities, to help them achieve their own policy objectives as well as meeting major international objectives such as those with regard to climate change, the New Urban Agenda, the Sustainable Development Goals, and the Paris Agreement. The IUC is the umbrella group supporting two city specific programs: the City-to-City Cooperation and the Global Covenant of Mayors for Climate & Energy.

#### City-to-City Cooperation Program

Staff recently solidified its staff-to-staff relationship in the IUC through its recent sponsored mission to Brussels, Belgium, as a member in the City-to-City Cooperation Program.

In Q2 2017, the IUC launched a city-to-city cooperation opportunity with cities from around the world as a knowledge sharing opportunity for sustainable urban development. The purpose of the City-to-City Cooperation Program under the IUC is for EU member states to be "paired" with other cities around the world to share knowledge and approaches to solving shared sustainable urban development issues. Each participating local government agrees to cooperate with their partner city for at least 18 months, jointly developing a Local Action Plan that sets out a series of measures to tackle a defined challenge.

The City of Guelph was selected to join 16 other North American municipalities Guelph (6 Canadian, 6 American, and 4 Mexican cities) to participate in the pairings. As a participating City in the IUC city-to-city cooperation program, Guelph's proposed initiative is to update the Corporate Energy Management Plan to be compliant with the ISO 50001 standard and eventually certify. The City of Guelph has been paired with Rijeka, Croatia because the municipalities are undertaking similar projects in which they can benefit the most by sharing information. The program sponsors a delegation by financially supporting any travel costs related with their participation at meetings. A delegation consisting of two staff travelled to Brussels, Belgium in November 2017 for the initial program meeting. Senior Management have endorsed Guelph's participation with the IUC and fulfilling its commitment as a member city.

#### Partners for Climate Protection Program

Since 1998, the City of Guelph has also been a partner in the Partners for Climate Protection (PCP) program - a network of Canadian municipal governments that have committed to reducing greenhouse gases (GHG) and to acting on climate change. Since the program's inception in 1994, over 300 municipalities have joined PCP, making a public commitment to reduce emissions. PCP membership covers all provinces and territories and accounts for more than 65 per cent of the Canadian population.

PCP is the Canadian component of ICLEI's Cities for Climate Protection (CCP) network, which involves more than 1,100 communities worldwide. PCP is a partnership between the Federation of Canadian Municipalities (FCM) and ICLEI — Local Governments for Sustainability.

The program empowers municipalities to take action against climate change through a five-milestone process that guides members in creating GHG inventories, setting realistic and achievable GHG reduction targets, developing local action plans, and implementing plans using specific, measurable actions to reduce emissions.

As a participant of this program, the City has committed to establish a plan and meet the PCP's five-milestone framework - a proven municipal strategy to cut GHGs and reduce energy consumption. These milestones include:

Milestone 1	Create a Baseline Emissions Inventory and	Completed
	Forecast	
Milestone 2	Set Emissions Reduction Targets	Completed
Milestone 3	Develop a Local Action Plan	Completed
Milestone 4	Implement the Local Action Plan	Completed
Milestone 5	Monitor Progress and Report Results	Completed

The City has achieved Milestone 5, the highest level, of that program.



#### **Global Covenant of Mayors for Climate & Energy**

## Commitment of [Name of City or Local Government (please include type of jurisdiction (e.g. city/town/village, etc.)] [Name of country/region] [Local Government Logo if applicable]

I, [Name], [Mayor or equivalent representative title] of [name of city or jurisdiction] commit to the Global Covenant of Mayors for Climate & Energy, joining thousands of other cities and local governments around the world currently engaged in climate leadership.

The Global Covenant of Mayors for Climate & Energy envisions a world where committed mayors and local governments – in alliance with partners – accelerate ambitious, measurable climate and energy initiatives that lead to an inclusive, just, low-emission and climate resilient future, helping to meet and exceed the Paris Agreement objectives.

Whatever the size or location, the mayors and local leaders committed to the Global Covenant stand ready to take concrete measures with long-term impact to tackle the interconnected challenges of climate change mitigation, adaptation, and access to sustainable energy.

To implement this vision, the [city/town/village/type of jurisdiction] of [name of city or jurisdiction] pledges to implement policies and undertake measures to (i) reduce / limit greenhouse gas emissions, (ii) prepare for the impacts of climate change, (iii) increase access to sustainable energy, and (iv) track progress toward these objectives. Specifically, within no more than three years of this commitment, we pledge to develop, formally adopt and report on the following:

- A community-scale greenhouse gas (GHG) emission inventory;
- An assessment of climate hazards and vulnerabilities;
- Ambitious, measurable and time-bound target(s) to reduce/limit greenhouse gas emissions;
- Ambitious adaptation vision and goals, based on quantified scientific evidence when possible, to increase local resilience to climate change;
- Ambitious and just goal to improve access to sustainable energy; and
- Plan(s) to address climate change mitigation / low emission development, climate resilience and adaptation, and access to sustainable energy, including provisions for regular (annual or biennial) progress reports.

The targets and action plans for mitigation / low emission development must be quantified and consistent with or exceed relevant national commitments defined through the relevant UNFCCC (Intended) Nationally Determined Contribution (NDC).

We acknowledge that there may be additional region- or country-specific commitments for us to adhere to, agreed through our local membership networks or through our direct engagement with local Global Covenant of Mayors partners.

The [city/town/village/type of jurisdiction] of [name of city or jurisdiction] acknowledges that continued membership in the Global Covenant of Mayors and associated local chapters or "Regional Covenants" as established, is contingent on complying with the above requirements within established timeframes.

[Name and complete postal address of the local government] [Website of city or jurisdiction] [Name of the Mayor] [Name, e-mail and phone number of the main contact person] [number of] Inhabitants, [Area] sq. kilometres/ miles [Country], [website]

**OFFICIAL SIGNATURE** 

Mandated by the [Responsible officer or municipal council] on [DATE].

# DRAFT DOCUMENT ATT-3 to Report CAO-2018-02

## **Change for Climate Edmonton Declaration**

### PREAMBLE

We, Mayors of cities and communities from around the world,

Meeting in Edmonton, Alberta, Canada on March 3-4, 2018, for the Change for Climate – Global Mayors Summit,

Convened by the City of Edmonton, The Global Covenant of Mayors for Climate & Energy and the Federation of Canadian Municipalities,

In advance of, and with the aim of providing input to, the inaugural Intergovernmental Panel On Climate Change (IPCC) Cities and Climate Change Science Conference,

Recognizing that extraordinary efforts are being undertaken by cities and communities around the world today to respond to the threat of climate change;

#### **DECLARE AS FOLLOWS:**

WHEREAS the Paris Agreement calls for the application of best available science in the pursuit of its objectives of holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5°C above pre-industrial levels, and enhancing adaptive capacity, strengthening resilience and reducing vulnerability to climate change;

**WHEREAS** the complex social, economic and environmental challenges facing cities, states and national governments require science-based approaches and solutions;

**WHEREAS** there is scientific consensus that climate change is happening at a rapid rate, that a central cause is the emission of greenhouse gases (GHG) from human activities, and that its social, economic and environmental consequences will be severe if left unchecked;

**WHEREAS** there is scientific consensus that limiting the average of global warming to 1.5°C above pre-industrial levels would significantly reduce the risks and impacts of climate change;

**WHEREAS** scientific analysis strongly suggests that the current overall, globally aggregated and nationally determined contributions are inadequate to achieve the 1.5°C goal, but most likely puts the world on at least a 3°C to 4°C pathway;

**WHEREAS** there is expert consensus that cities must play a central role in adapting to and mitigating the effects of climate change to reduce GHG emissions, given that more than half the world's population lives in urban areas today and produces more than 70% of energy-related GHG emissions;

# DRAFT DOCUMENT

**WHEREAS** significant declarations and agreements are in place today, involving cities from around the world, led by organizations such as The Global Covenant of Mayors for Climate & Energy, the Federation of Canadian Municipalities (FCM), C40 Cities, Local Governments for Sustainability (ICLEI), Cities Alliance, United Cities and Local Governments, and others, including:

- **The Global Covenant of Mayors for Climate & Energy** (**June 2016**) the leading global alliance of cities and local governments, representing more than 7,500 cities and municipalities, with a shared long-term vision of an inclusive, just, low-emission and climate-resilient future, helping to meet and exceed the Paris Agreement objectives.
- **One Planet Charter (December 2017)** a new commitment campaign that will help cities swiftly implement actions to ensure Paris Agreement goals are met and will build upon the achievements of the 23rd UN Climate Change Conference, in particular the Bonn-Fiji Commitment of Local and Regional Governments to Deliver the Paris Agreement At All Levels and the forthcoming renewable energy campaigns to scale the number of cities making ambitious and sectoral-specific commitments.
- *Canadian municipal support for the Paris Agreement (June 2016).* The nearly 2,000 local governments that make up the FCM adopted a resolution recognizing the need to pursue efforts to limit global temperature increases to 1.5°C. FCM includes the 340 municipalities which are part of the FCM-ICLEI Partners for Climate Protection network, and which have individually made political commitments to act on climate change.

**WHEREAS** through these declarations and agreements, cities around the world are making important strides to reduce GHG emissions through the use and application of improved management systems, clean energy systems and more efficient built-form, transportation and buildings;

WHEREAS in spite of these advances, cities continue to face major challenges in: (a) measuring and managing greenhouse gas emissions caused by the production of goods and services that are consumed within their boundaries but produced outside their boundaries; and (b) assessing climate risks and vulnerabilities due to the lack of information at an adequate geographical and temporal scale;

# DRAFT DOCUMENT

#### IN SIGNING THIS CHANGE FOR CLIMATE – EDMONTON DECLARATION, WE:

- 1. **COMMIT TO AND CALL UPON** all national, state and local governments to formally recognize the immediate and urgent need for action that will limit global warming to 1.5°C;
- 2. **COMMIT TO AND CALL UPON** all national, state and local governments to establish, implement and maintain GHG inventories, targets, action plans and reporting mechanisms consistent with the Paris Agreement and commitments made through The Global Covenant of Mayors for Climate & Energy;
- 3. **COMMIT TO AND CALL UPON** all national, state and local governments to coordinate and integrate their efforts in developing and achieving increasingly ambitious Nationally Determined Contributions committed to under the Paris Agreement through co-developing tools and resources to assist local governments;
- 4. **COMMIT TO AND CALL UPON** all national, state and local governments to establish formal, science-based policy and decision-making processes within their organizations;
- 5. **COMMIT TO AND CALL UPON** all national, state and local governments to establish formal, rigorous processes to understand and minimize the greenhouse gas emissions caused by the consumption of goods, services and products within their boundaries;
- 6. **COMMIT TO AND CALL UPON** all national, state and local governments to undertake climate risk and vulnerability assessments to guide their planning and investment decisions, and increase climate resilience and minimize the exposure of people and assets to the impacts of climate change; and
- 7. **COMMIT TO AND CALL UPON** the scientific and academic community of the IPCC Cities and Climate Change Science Conference to assess knowledge gaps pertinent to cities and climate change (including those identified in this declaration), to improve current knowledge and data gaps and to make available better analysis of local climate data in order to deliver solutions impacting climate change policies and decisions, particularly within city boundaries.

## Staff Report



То	City Council
Service Area	Infrastructure, Development and Enterprise Services
Date	Monday, February 26, 2018
Subject	Protecting Water for Future Generations, Growing the Greenbelt in the Outer Ring, Public Consultation Document
Report Number	IDE-2018-20

## Recommendation

1. That Report IDE 2018-20 entitled 'Protecting Water for Future Generations, Growing the Greenbelt in the Outer Ring, Public Consultation Document' dated February 26, 2018, be endorsed and submitted to the Ministry of Municipal Affairs as the City's response to the provincial consultation on the Protecting Water for Future Generations, Growing the Greenbelt in the Outer Ring, Public Consultation Document.

## **Executive Summary**

## **Purpose of Report**

To bring forward a recommended response to the Provincial request for input to the Province's "protecting water for future generations, growing the greenbelt in the outer ring", public consultation document. The deadline for submitting comments to the Province is March 7, 2018

## **Key Findings**

The Province released the "protecting water for future generations, growing the greenbelt in the outer ring", public consultation document to seek feedback from various stakeholders on a study area for potential greenbelt expansion. As part of the consultation the Province is looking for feedback on:

- The approach to identifying important features for protecting water;
- The process followed to map the study area based on the location of important features; and,
- Identification of other factors to be considered in studying a potential Greenbelt Plan expansion area.

The Province will undertake a separate consultation process if it decides to move forward with a proposal to expand the Greenbelt Plan area.

Staff have completed a review of the public consultation document, attended municipal/agency workshops to help understand the Province's current consultation

proposal. The following key comments are based on this review and interdepartmental consultation:

- The City is a recognised leader in the planning, management and conservation of its water supply and the protection of its natural heritage system including its rivers and streams;
- The building blocks identified to inform the study area did not consider local water resource information, existing mapping and characterization of threats to aquifers or existing master plans and supporting tools that already exist to protect water resource systems;
- A better understanding and analysis of the risks to water resource systems; in relation to growth pressures is needed in order to assess if the expansion of the greenbelt plan area is the most effective way of addressing identified risks and gaps. This should be undertaken with input from municipalities based on our detailed understanding and expertise in such local matters; and,
- Ongoing Growth Plan conformity and source water protection initiatives and other provincial legislative reviews, such as the review of the Aggregate Resources Act, should be made a priority and appropriately aligned and harmonized to enable advancement of studies needed to support understanding risks to water resource system and growth pressures, and opportunities to address risks in using existing tools.

Staff will continue to monitor this Provincial study process.

### **Financial Implications**

This current Greenbelt Expansion study does not have direct financial implications other than the resources required to participate in the study review process. Should the province decide to proceed with formally amending the Greenbelt Plan/Area, the potential financial implications of any such changes would have to be assessed in the context of specific amendments proposed.

## Background

The Greenbelt Plan and its corresponding boundary were established under the Greenbelt Act, 2005. The Greenbelt Plan is one of the cornerstone plans that informs and shapes growth management in the greater golden horseshoe.

On May 18, 2017 an updated Greenbelt Plan was released by the Province as part of the result of the Co-ordinated Land Use Planning Review, which reviewed and updated: The Growth Plan for the Greater Golden Horseshoe; The Greenbelt Plan; The Oak Ridges Moraine Conservation Plan; and The Niagara Escarpment Plan.

The new Greenbelt Plan came into effect on July 1, 2017 at the same time as the new Growth Plan for the Greater Golden Horseshoe. The new Greenbelt Plan includes updated vision, goals and policies. The Province also made minor refinements the greenbelt boundary to address mapping accuracy, align with municipal official plans and existing urban boundaries and also recognised a number of additional river valleys in the Greater Toronto Area within the Greenbelt Plan that drain directly to Lake Ontario.

The purpose and vision of the Greenbelt Plan is to establish a broad band of permanently protected land which:

- Protects against the loss and fragmentation of the agricultural land base and supports agriculture as the predominant land use;
- Provides permanent protection to the natural heritage and water resource systems that sustain ecological and human health and that form the environmental framework around which major urbanization in south central Ontario will be organized;
- Provides for a diverse range of economic and social activities associated with rural communities , agriculture, tourism, recreation and resource uses; and,
- Builds resilience to and mitigates climate change.

The Plan places lands within the Greenbelt into a protected countryside land use designation that is comprised of an agricultural system and natural heritage system. There are also policies for infrastructure, natural resources (aggregates), non-agricultural uses, parkland, open space and trails, as well as settlement areas (towns/villages and hamlets) within the protected countryside. The Greenbelt does not include major urban centres intended to accommodate growth.

The urban river valley designation of the Greenbelt Plan is intended to integrate the Greenbelt into urban areas that were not part of the Greenbelt's initial boundaries. The urban river valley designation only applies to publicly owned lands within river valleys and is to be governed by local official plan policies providing that they have regard to the objectives of the Greenbelt Plan. The specific Greenbelt Plan policies associated with the urban river valley designation are included in Attachment 1.

The Greenbelt Plan does not currently include lands within or adjacent to the City of Guelph.

## Report

## Protecting water for future generations – growing the greenbelt in the outer ring.

The Province released the "protecting water for future generations, growing the greenbelt in the outer ring, public consultation document" (public consultation document) in December, 2017. The public consultation document considers a study area for possible Greenbelt expansion in the future, for review and input from the public. The purpose of the Province's consultation process is to look at possible Greenbelt expansion in the Greater Golden Horseshoe with a focus on important water features under pressure from urban development.

As part of the consultation the Province is looking for feedback on:

- The approach to identifying important features for protecting water
- The process follow to map the study area based on the location of important features
- Identification of other factors to be considered in studying a potential Greenbelt Plan expansion area

A copy of the Province's study area, taken from the public consultation document is included as Attachment 2. The full public consultation document can be found online at: <u>http://www.mah.gov.on.ca/Page17658.aspx</u>

The Province has also made it clear that the current consultation process is not about creating a new Greenbelt boundary at this time. The Province has also committed to further consultations if and when it decides to propose any changes to the Greenbelt Plan area/boundary.

Staff have completed a review of the public consultation document and attended municipal/agency workshops to help understand the Province's current consultation proposal. Based on the staff review there are several key comments and areas where further clarification from the Province are needed. This information is included in Attachment 3 and is also summarized below.

#### **Guelph is committed to the protection of water resources**

Guelph is reliant on the protection of groundwater resources for its long term water supply. To this end the City has a long established history and continues to be a recognised leader in sustainably managing our water resources, including the City's implementation of its Water Supply Master Plan, Water Efficiency Strategy and Storm Water Master Plan.

Our understanding about the water resource systems that support our drinking water and how to protect them from threats that impact water quality and quantity is already quite sophisticated and continues to improve through the City's Source Water Protection Program, and through the implementation of the Source Water Protection Plan for the Grand River Watershed. Ongoing work to develop local water quantity policies informed by the City of Guelph and Township of Guelph/Eramosa Tier Three Water Budget and Local Area Risk Assessment under the Clean Water Act as part of the Source Water Protection Plan will give us an even greater understanding of the system and how best to manage activities and threats to protect our drinking water for the long term.

The City's Official Plan also establishes the policies for protection of our natural heritage features and areas, surface and ground water features that form and support our water resource system.

Further, watershed scale management plans such as the Grand River Watershed Water Management Plan provide a watershed scale analysis that considers the current state of the environment today, and also considers how changes in population, climate and other factors would affect the watershed in the future. This also contributes to how the City protects, enhances and restores that quality and quantity of water in the context of the Grand River watershed as a whole.

In addition, the 2017 Growth Plan for the Greater Golden Horseshoe provides extensive policies directing how municipalities are to manage growth to 2041 in a manner that protects water resources and ensures sustainably managed municipal drinking water supplies.

## Additional consideration of "building blocks" for Growing the Greenbelt is necessary

The "building blocks" and supporting data sets and analysis used to inform the study area for growing the greenbelt include significant gaps in data, and have not included information such as:

- Source Water Protection Plans and Assessment Reports
- City of Guelph and Township of Guelph/Eramosa Tier Three Water Budget and Local Area Risk Assessment
- Watershed based approach including consideration of local subwatershed information and stream classification
- City Master Plans including our Water Supply Master Plan, Water Efficiency Strategy and Stormwater Master Plan and Watershed Management Plans

The purpose of the greenbelt study area is to undertake a process to consider Greenbelt expansion with a focus on important water resources that are under pressure from urban development for the long term. The Provincial Policy Statement (PPS), 2014 as well as the Growth Plan, 2017 and Greenbelt Plan, 2017 all recognise watersheds as the most meaningful scale for water resource planning; however it has not been incorporated into the Province's methodology for identifying a Greenbelt study area. In order to first understand the potential threats or pressures facing water resources the Province should review and incorporate this local information. It is also unclear why the Province did not consider information regarding the protection of our aquifers as it relates to water supply through this exercise – building from the detailed technical studies completed as part of the Source Water Protection Program.

## A better understanding and analysis of the risks to water resource systems from urban development and existing tools is needed

There are a range of existing tools already in place that are designed to manage water resource systems and protect the quality and quantity of water from the impacts of growth and urban development, including:

- The City's current Official Plan has already established a framework for sustainably managing growth through 2031 within our current municipal boundary, which includes the protection of natural heritage and water resource systems;
- Specific growth related pressures associated with urban development (as directed by the Growth Plan) are also required to be considered comprehensively in the context of watershed planning and the identification of water resource systems. In addition, watershed planning related studies form part of the requirements necessary to achieve conformity with the Growth Plan, 2017 by the 2022 conformity deadline.
- The Clean Water Act (Source Water Protection), Water Resources Act and Environmental Protection Act, as well as supporting watershed plans and studies that inform local master plans for servicing and storm water, such as the Grand River Watershed Water Management Plan, already provide direction, requirements and oversight on striking the balance between future urban development and protecting water.

Should the Province decide to proceed with a formal proposal to expand the Greenbelt Plan Area, it should also focus on how the polices of the Greenbelt Plan

would enhance and add value to the work that municipalities are already undertaking to protect water resources under these existing tools. The Province should consider the importance of allowing regional and single tier municipalities to first complete Growth Plan conformity exercises as part of their next municipal comprehensive review for the Growth Plan ahead of proposing new Greenbelt boundaries in order to understand the municipal needs to achieve conformity with the Growth Plan, 2017, including how municipalities will meet the Provincially mandated growth targets to 2041.

## **Urban River Valley Designation**

The valleylands of the Speed and Eramosa rivers are designated as significant natural areas in the City, as established in the Official Plan. Guelph has established progressive natural heritage system (NHS) policies through its most recent official plan update. The City's NHS policies meet and exceed the minimum requirements of the PPS, 2014 and the Growth Plan 2017. The Greenbelt Plan urban river valley designation, which would only include publicly owned lands, provides some additional policy direction (see Attachment 1), however these are fairly high level policies that Guelph's Official Plan currently meets or exceeds. It is unclear how the urban river valley designation would add value to the City's current official plan policies, as well as provincial policies under the PPS, 2014 and Growth Plan, 2017.

## Ongoing Growth Plan initiatives and other provincial legislative reviews should made a priority

The Growth Plan, 2017 requires municipalities to identify water resource systems, including key hydrologic features and key hydrologic areas utilizing watershed planning approaches to provide for the long-term protection of hydrologic features and areas and their functions.

The Province needs to support municipalities through the development and release of multiple guidance documents need for the implementation of the Growth Plan, 2017. Given the short timelines established for municipalities (including Guelph) to achieve Growth Plan conformity (by 2022) this needs to be made a priority in order to enable municipalities to move ahead with studies needed to support municipal comprehensive reviews.

As part of these initiatives the Province should first complete its natural heritage system and agricultural system exercises for the Growth Plan to better understand what (if any) additional protection of these features and area are required. As part of this exercise the Province should ensure that they do not duplicate or compromise requirements already in place (by the Growth Plan) and ensure that there is a clear value added in placing another Provincial Plan on top of the land use policies and designations that are already in place.

With respect to aggregates, completion of the updates to the Aggregate Resources Act is first necessary in order to understand the possible implications in terms of balancing aggregate extraction with water resource protection. In addition the Ministry of Environment's approval of the Lake Erie Source Protection Committee's longstanding (2011) request to approve "aggregate operations that allows ponding of water" as a locally significant drinking water threat within the Grand River Watershed would better enable protection measures to be implemented under the Clean Water Act – further strengthening tools that are already in place.

The Province should also recognise and be mindful of the infrastructure needs necessary in order to support an integrated land use planning approach to accommodate growth. Greenbelt expansion should not prevent improvements to existing infrastructure or the addition of new infrastructure which are necessary to support provincially mandated growth at the local and regional levels.

The full staff response to the Province's public consultation document discussion questions is included as Attachment 3 to this report. Staff are recommending that Council review and endorse this report as the City's response and that it be submitted to the Ministry of Municipal Affairs (MMA) on or before the March 7, 2018 deadline for comments.

Staff will stay informed of the Province's review and report to Council on next steps as information becomes available regarding any additional proposals or consultations on possible changes to the Greenbelt Plan.

## **Financial Implications**

This current Greenbelt Expansion study does not have direct financial implications other than the resources required to participate in the study review process. Should the province decide to proceed with formally amending the Greenbelt Plan/Area, the potential financial implications of any such changes would have to be assessed in the context of specific amendments proposed.

## Consultations

#### External

Public consultation process is being led by the Province and the public is encouraged to submit comments to the Province directly.

### Internal

Engineering and Capital Infrastructure Services - Source Water Protection Environmental Services - Water Services Division

## **Corporate Administrative Plan**

**Overarching Goals** Service Excellence

#### Service Area Operational Work Plans

Our Resources - A solid foundation for a growing city

## Attachments

ATT-1	Greenbelt Plan 2017, Urban River Valley policies
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ATT-2 Study Area for Potential Greenbelt Expansion

## **Departmental Approval**

Wayne Galliher, Divisional Manager Water Services Peter Rider, Risk Management Official, Source Water Protection

### **Report Author**

April Nix, Environmental Planner

## **Approved By**

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for

Recommended By Scott Stewart, C.E.T. Deputy CAO Infrastructure, Development and Enterprise 519.822.1260, ext. 3445 scott.stewart@guelph.ca

### 6.2 Urban River Valleys

1. Only publicly owned lands are subject to the policies of the Urban River Valley designation. Any privately owned lands within the boundary of the Urban River Valley area are not subject to the policies of this designation. For the purposes of this section, publicly owned lands means lands in the ownership of the Province, a municipality or a local board, including a conservation authority.

2. The lands are governed by the applicable official plan policies provided they have regard to the objectives of the Greenbelt Plan.

3. All existing, expanded or new *infrastructure* which is subject to and approved under the *Environmental Assessment Act*, or which receives a similar approval, is permitted provided it supports the needs of adjacent *settlement areas* or serves the significant growth and economic development expected in southern Ontario and supports the goals and objectives of the Greenbelt Plan.

4. The Protected Countryside policies do not apply except for:

- a) The policies of section 3.2.6; and
- b) The policies of section 3.3.

#### **3.2.6 External Connections**

2. The river valleys that run through existing or approved urban areas and connect the Greenbelt to inland *lakes* and the Great Lakes, including areas designated as Urban River Valley, are a key component of the long-term health of the Natural System. In recognition of the function of the urban river valleys, municipalities and conservation authorities should:

a) Continue with stewardship, remediation and appropriate park and trail initiatives which maintain and, to the extent possible, enhance the ecological features and functions found within these valley systems;

b) In considering land conversions or redevelopments in or abutting an urban river valley, strive for planning approaches that:

i. Establish or increase the extent or width of *vegetation protection zones* in *natural self-sustaining vegetation*, especially in the most ecologically sensitive areas (i.e. near the stream and below the stable top of bank);

ii. Increase or improve *fish habitat* in streams and in the adjacent riparian lands;

iii. Include landscaping and habitat restoration that increase the ability of native plants and animals to use valley systems as both *wildlife habitat* and movement corridors; and

iv. Seek to avoid or, if avoidance is not possible, minimize and mitigate adverse impacts associated with the quality and quantity of urban runoff into the valley systems; and

c) Integrate *watershed planning* and management approaches for lands both within and beyond the Greenbelt, taking into consideration the goals and objectives of protecting, improving and restoring the Great Lakes.

#### 3.3 Municipal Parkland, Open Space and Trail Strategies

For all lands falling within the Protected Countryside, municipalities should: 1. Provide for a full range of publicly accessible, built and natural settings for recreation, including facilities, parklands, open space areas, trails and water-based activities.

2. Develop and incorporate strategies (such as community-specific levels of provision) into official plans to guide the adequate provision of municipal recreation facilities, parklands, open space areas and trails.

3. Include the following considerations in municipal parks plans and open space strategies:

a) Providing for open space areas for current and future populations and promoting stewardship of open space areas;

b) Providing facilities, parklands, open space areas and trails that particularly support an active, healthy community lifestyle;

c) Identifying key areas or sites for the future development of major facilities that avoid sensitive landscapes;

d) Identifying and targeting under-serviced areas for improved levels of protection;

e) Protecting the recreation and tourism values of waterfront areas as a high priority; and

f) Supporting urban agriculture and other local food initiatives.

4. Include the following considerations in municipal trail strategies:

a) Preserving the continuous integrity of corridors (e.g. abandoned railway rights-of-way and utility corridors);

b) Planning trails on a cross-boundary basis to enhance interconnectivity where practical;

c) Incorporating the existing system of parklands and trails where practical;

d) Restricting trail uses that are inappropriate to the reasonable capacity of the site (notwithstanding the ability to continue existing trails/uses);

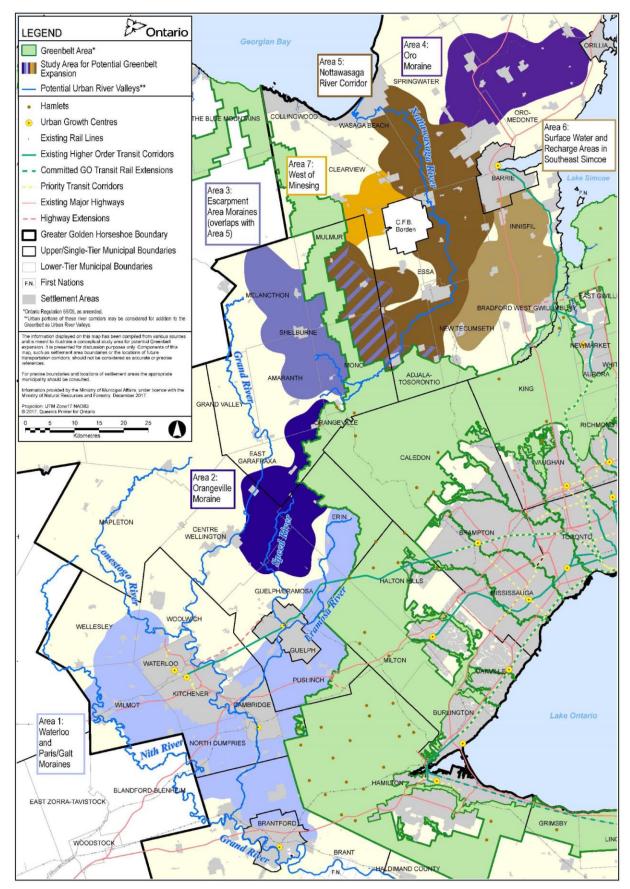
e) Providing for multi-use trail systems which establish a safe system for both motorized and non-motorized uses;

f) Protecting farmland and supporting and ensuring compatibility with agriculture; and

g) Ensuring the protection of the *key natural heritage features* and *key hydrologic features* and functions of the landscape.

Federal parks, provincial parks and conservation authority lands are also important components in the development of parkland, open space and trail strategies. Ongoing management of these lands for publicly accessible recreation, in keeping with environmental management plans and strategies for such areas and the policies of this Plan, is important in providing access to this system. Where geographic-specific park or public land management plans exist, municipalities, agencies and other levels of government must consider such plans when making decisions on land use or *infrastructure* proposals.

#### Attachment 2 - Study Area for Potential Greenbelt Expansion



#### Are there additional "building blocks" features that should also be considered for addition to the Greenbelt to protect water?

It is noted that the PPS, 2014 as well as the Growth Plan, 2017 and Greenbelt Plan 2017 all recognise watersheds as the most meaningful scale for hydrological planning, however the present methodology for the study area delineation to include "building blocks" for water does not appear to include or consider identification of key hydrologic features and key hydrologic areas based on a watershed approach. The Province should clarify how its proposed building blocks have regard for other provincial policy direction emphasizing a watershed based approach to water resource planning.

## Are there additional data sets or types of analysis that should be considered?

Following the requirements contained within both the Growth Plan and Greenbelt Plan, the Province should first allow for municipalities to identify water resource systems including key hydrologic features and key hydrologic areas set out in utilizing watershed planning approaches, prior to proposing a revised Greenbelt Planning area. This would enable a better understanding of the representative building blocks within a watershed planning and local planning context and in relation to future urban growth requirements.

The Source Water Protection Plan and supporting Assessment Report for the Grand River Watershed should also be considered, given the detailed information relating to the local aquafer as well as numerous additional policy requirements aimed at the long term protection of the quality and quantity of water within this portion of the study area, including the Paris Galt Moraine. In addition, the recently completed Tier 3 Water Budget study and ongoing process for developing supporting source water quantity policies should be considered.

Further the Province should consider the City of Guelph's Water Supply Master Plan (2014) and Water Efficiency Strategy (2016) as these documents showcase the City's efforts to ensure the future ability of the area's groundwater and surface water resources to provide a quality water supply to meet the needs of the City and sustain and area's natural ecosystem.

The Province should also consider its 2009 EBR review of the Paris Galt Moraine that was led by the Ministry of Environment and Climate Change. This review process concluded that new provincial policy or legislation was not required to protect the functions of the Paris and Galt moraines. It also noted that sufficient protection of groundwater recharge in the Upper Grand River watershed and other watersheds located along the Paris and Galt moraines is already required by existing provincial policies such as the Clean Water Act, the Provincial Policy Statement and augmented by more general policies for the protection of water quality and quantity such as the Ontario Water Resources Act.

This review also recognised that municipal official plans are one of the most important vehicles for implementation of the PPS and the Growth Plan in order to

effectively improve or restore the quantity and quality of water. It would be beneficial to understand what has changed in the Province's opinion since the 2009 review to suggest that additional provincial planning requirements are needed now, particularly in light of the more stringent water resource and growth requirements that are now in place under the PPS, 2014 and Growth Plan, 2017.

#### Of the seven areas, are there some that are more or less important?

The seven areas represent an array of features and functions on a landscape that should be characterized and understood using watershed planning based approaches to inform the identification of water resource systems and the functions these individual areas provide within their respective watersheds as set out in the Growth Plan.

The specific growth related pressures and influences (as directed by the Growth Plan) should also be considered in the context of watershed planning to understand the importance these areas play within their local context with consideration for the other data and information sources noted above, and the extent to which water resources are at risk of being impacted by urban growth.

## Are there areas beyond the study area that you think should be considered for potential future Greenbelt expansion?

No comment.

## Should the province consider adding rivers that flow through urban areas as Urban River Valleys in the Greenbelt?

It is unclear how the urban river valley policies add value or provide additional protection to river valley systems as they are not based on or informed by a natural heritage system framework. In addition, urban river valley policies only apply to publicly owned lands and do not provide greater protection of those lands or areas of urban river valleys that are generally subject to the greatest pressures for change and development (i.e. those in private ownership).

The City of Guelph has spent a great deal of time and effort in getting its natural heritage system policies in place through its last Official Plan update. In some instances the City's policies go beyond the minimum requirements of the PPS, 2014 and the Growth Plan 2017. Inclusion of publicly owned lands in the urban river valley designation of the Growth Plan may compromise or further complicate these policies.

#### With the range of settlement areas in the GGH, how should the province balance accommodating future urban growth with protecting water resources?

The Growth Plan, 2017, through the co-ordinated plan review which included reviewing the Greenbelt Plan, already establishes a regional planning framework that directs and balances future urban growth with the protection of natural heritage and water resource systems.

This, in combination with legislative tools and requirements under the Clean Water Act (Source Water Protection), Water Resources Act and Environmental Protection Act, as well as supporting watershed plans and studies that inform local master plans for servicing and storm water, such as the Grand River Watershed Water Management Plan, already provide significant direction, requirements and oversight on striking the balance between future urban growth and protecting water.

Without further provincial analysis it is unclear what potential benefits the Greenbelt Plan may provide with respect to managing the potential impacts of future urban growth on water resources over and above the legislative and policies tools that already exist or could be strengthened if necessary.

## What are other key considerations for drawing a potential Greenbelt boundary around settlement areas?

The Growth Plan, 2017 indicates that growth will be limited in settlement areas that are within the Greenbelt Area and also prevents the creation of new settlement areas. At present the Greenbelt Area does not include settlement areas that contain urban growth centres and strategic growth areas such as the City of Guelph. As such it is unclear how the Province could grow the Greenbelt to include additional settlement areas where long term growth is being directed, without also needing to further review and revise the new Growth Plan, 2017.

Greater clarity needs to be provided on how the Province intends to enable municipalities to achieve the requirements of the Growth Plan, particularly where these requirements would potentially conflict with the policies of the Greenbelt Plan which only includes policies for hamlets, towns and villages.

Revised boundaries and growth considerations should also reflect local growth planning considerations by allowing regional and single tier municipalities to first complete Growth Plan conformity exercises as part of their next municipal comprehensive review for the Growth Plan, 2017, ahead of proposing new boundaries in order to understand the municipal needs to achieve conformity with the Growth Plan, 2017.

Revised boundaries should also avoid the predetermination of the direction and extent of future settlement area boundary expansions, as these are best considered through the municipal comprehensive review process established by the Growth Plan.

#### How should the province determine which settlement areas become Towns/Villages or Hamlets, if included in a potential Greenbelt?

Settlement areas that include urban growth centers and are intended to accommodate long term growth, such as Guelph, should not become settlement areas within the Greenbelt Plan. In addition, these areas should be left with flexibility in order to meet and achieve local growth planning objectives to fulfill the requirements of the Growth Plan for accommodating growth.

# Once the Agricultural System and Natural Heritage System under the Growth Plan are finalized, how should they be considered as part of potential Greenbelt Expansion?

The Province should first complete its natural heritage system exercise for the Growth Plan to better understand what (if any) additional protection of these features and area is required. Similar analysis and consideration should also be given to the agricultural system. As part of this exercise the Province should ensure that they do not duplicate or compromise requirements already in place (by the Growth Plan) and ensure that there is a clear value added in placing another Provincial Plan on top of the land use policies and designations that are already in place.

# How should other provincial priorities or initiatives, such as mineral aggregates and infrastructure, be reflected in potential Greenbelt expansion?

The Province should recognise infrastructure needs to support an integrated land use planning approach to accommodate growth. Greenbelt expansion should not prevent improvements to existing infrastructure or the addition of new infrastructure which are necessary to support the growth at the local and regional levels.

With respect to aggregates, completion of the updates to the Aggregate Resources Act is first necessary in order to understand the possible implications in terms of balancing aggregate extraction with water resource protection. In addition the Ministry of Environment's approval of the Lake Erie Source Protection Committee's longstanding (2011) request to approve "aggregate operations that allows ponding of water" as a locally significant drinking water threat would better enable protection measures to be implement under the Clean Water Act – further strengthening tools that are already in place.

## What other priorities or initiatives do you think the province should consider?

The Province needs to support municipalities through the development and release of guidance documents for the implementation of the Growth Plan, 2017. Given the short timelines established for municipalities to achieve Growth Plan conformity this needs to be made a priority. This would also assist in understanding the levels of protection and interdependencies already in place as it relates to growth management and the protection of water resources. This may also assist in providing clarity as to what the value added is in the growing the greenbelt exercise.