





### Homelessness in Guelph

County of Wellington and Guelph & Wellington Task Force for Poverty Elimination

Mayor's Task Force – January 2019



### **The Housing Crisis**

#### ONTARIO'S HOUSING CONTINUUM

#### HOMELESSNESS

> The province funds programs for housing and other services for the homeless

#### **EMERGENCY** SHELTERS

> Provide short-term temporary housing

Source: MMAH, Municipal tools for affordable housing, summer 2011

#### TRANSITIONAL HOUSING

> Intermediate step between shelters and permanent housing

#### SUPPORTIVE HOUSING

services (such as medical and social) to help people live independently

#### SOCIAL HOUSING

> Housing with support > Housing developed with government funding, including public, non-profit and cooperative housing

#### SUBSIDIZED RENTAL

> Market housing subsidized through government funding

#### PRIVATE MARKET RENTAL

> Private market rental > In 2006, 71% of comprises the majority of affordable housing in Ontario



households in Ontario owned their own home

NON-MARKET HOUSING

MARKET HOUSING

5,985

#### Guelph Households in **Core Housing Need**

A household is in core housing need if their dwelling is considered inadequate, unsuitable, or unaffordable, and they cannot afford alternative housing

Source: 2016 Census (2016). Statistics Canada.

1.4%

#### **Guelph Rental** Vacancy Rate

3% is considered a health vacancy rate

Source: Rental Market Report (October 2018), Canada Mortgage and Housing Corporation.

41%

of Tenant Households in Guelph spend 30% or more of household income on shelter.

A household spending more than 30% of before-tax household income on shelter is considered to be in unaffordable housing.

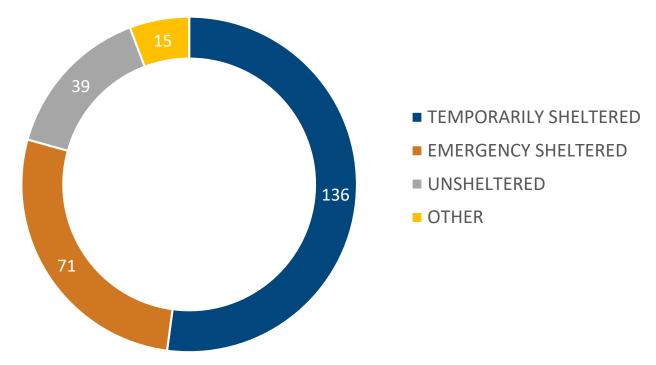
Source: 2016 Census (2016). Statistics Canada.





### **Everyone Counts - 2018 Point-in-Time Count**

Number of Individuals Found to be Experiencing Homelessness in Guelph during the April 2018 Point-in-Time Count

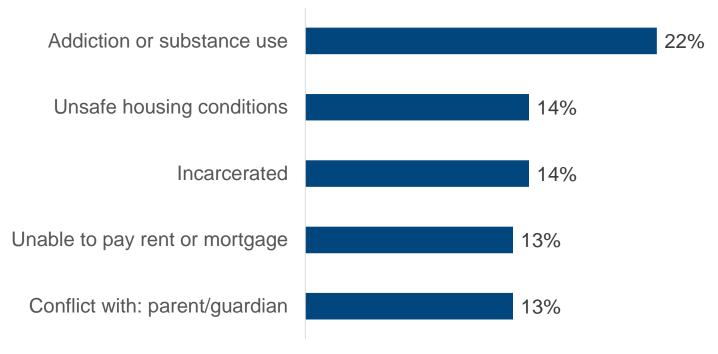






### **Everyone Counts - 2018 Point-in-Time Count**

# Top Reported Reasons for Losing Housing by Respondents







### **Coordinated Entry System**

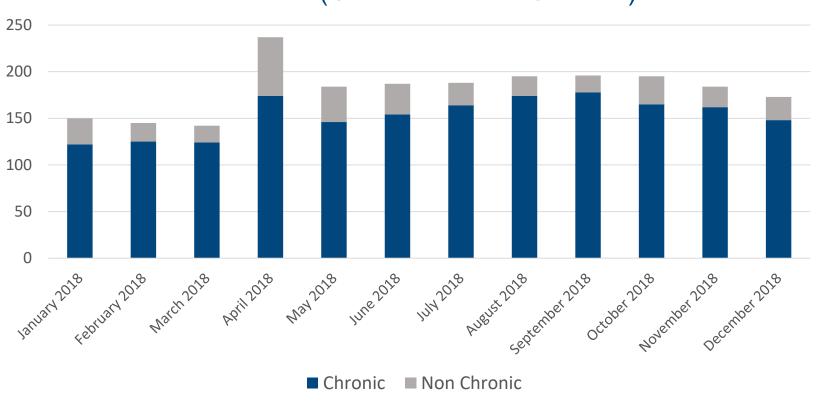
## With CES **Without CES** Connect with Housing & Supports Navigate Assess





### **By-Name List**

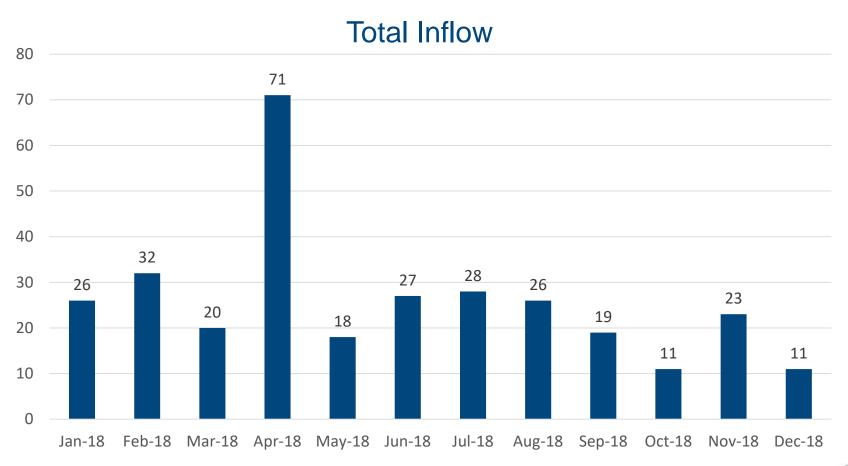
### Total BNL (Chronic & Non Chronic)







### By-Name List – Chronic Inflow







### The 15 Most Complex Individuals

- Average age 30 years old
- 10 males and 5 females
- 11 couch surfing, 3 sleeping rough, 1 other
- Average length of homelessness 27 months
- 60% attacked or beaten up
- 87% harm themselves or someone else
- 80% engaging in risky behaviour
- 33% chronic health issues
- 87% kicked out for drinking or drug use
- 93% mental health issues or concerns





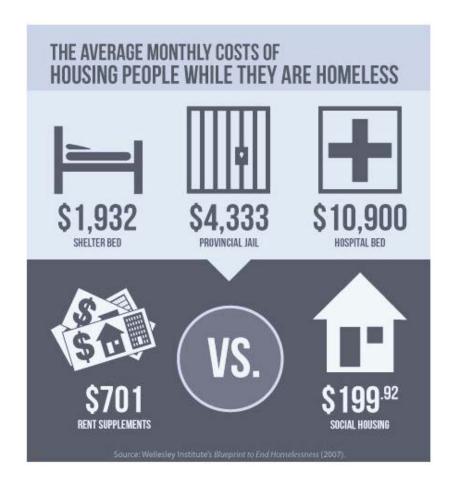
### **Guelph Homelessness: What is Being Done**

- Held 2 joint Point-in-Time Counts
- Became 4th community in Canada with a Quality By-Name List
- Launched Coordinated Entry System
- Adopted Housing First approach
- Expanded community partnerships
- Added housing focused staff positions
- Implemented system improvements at emergency shelters
- Adjusted internal resources to prioritize ending homelessness
- Developed Home For Good supportive housing proposal
- Joined 20K Homes Collaborative with Guelph-Wellington team
- Recognized as leading community in 20K Homes Campaign





### **The Cost of Homelessness**







### Recommendations

- Champion an end to homelessness in Guelph-Wellington
- Work with key players to fund and develop Permanent Supportive Housing
- Commit to an annual investment in the Affordable Housing Reserve
- Build on the strong partnership between the City of Guelph and County of Wellington through ongoing dialogue





### Systemic Issues

## Respondents to the 2018 PTF Point-in-Time count and the WDGPH 2018 Safer Substance Use Interviews have told us:

 Addiction/substance use is the most frequent cause of their homelessness

(22% of respondents of PIT count identified this as the reason they are homeless; the lack of safe housing is the biggest barrier identified by respondents to WDGPH survey)

- Addiction and mental health are their most problematic health issues (64% of respondents to PIT identify mental health issues; 61% - addiction issues)
- They fear for their personal safety

(25% of PIT respondents identified this as the reason they choose not to stay in Emergency Shelter; active substance users interviewed by WDGPH identified a lack of personal safety as their most pressing need, outside of access to a safe drug supply.)



## Mayor's Task Force



### **Agenda**

"Never doubt that a small group of thoughtful, committed citizens can change the world; indeed, it's the only thing that ever has."

Margaret Mead

- □ WGDS who we are; how we work
- What we know about mental health and addiction issues in downtown Guelph - Systemic and Individual Data
- What we know can help:
  - Steps all organizations can take
  - Programs that make a difference





# WGDS wgds work Processes

**WGDS** Mission:

"We take action to prevent and respond to local substance use and addiction issues."

Harm Reduction

Prevention

**WGDS** Four Pillar Approach

Treatment and Recovery

Community Safety



### **Sources of Data**

## We have learned a lot about substance use and addiction in Downtown Guelph:

- "Safer Substance Use in Guelph", WDGPH, report released in Fall, 2018
- "Everyone Counts: 2018 Guelph –Wellington Point-in-Time Count", Guelph & Wellington Task Force or Poverty Elimination, May 2018
- "Supported Recovery Room Final Evaluation Report", GCHC, May 2018
- "Addiction Court Support: Evaluation Report", Stonehenge Therapeutic Community, Fall, 2017
- "Summary Report: What we know about the Need for Crisis Stabilization in Guelph", WGDS, PTF, Toward Common Ground, Winter 2017
- "Complex Case Service Usage", Service Resolution Team, Wellington County,
   2013
- Guelph Substance Use Incident Report", WDGPH, monthly report, ongoing
- Data collected by the GCHC for the Ministry of Health regarding utilization of the Overdose Prevention Site, GCHC, May - December 2018



### Systemic Issues

## Respondents to the 2018 PTF Point-in-Time count and the WDGPH 2018 Safer Substance Use Interviews have told us:

 Addiction/substance use is the most frequent cause of their homelessness

(22% of respondents of PIT count identified this as the reason they are homeless; the lack of safe housing is the biggest barrier identified by respondents to WDGPH survey)

- Addiction and mental health are their most problematic health issues (64% of respondents to PIT identify mental health issues; 61% - addiction issues)
- They fear for their personal safety

(25% of PIT respondents identified this as the reason they choose not to stay in Emergency Shelter; active substance users interviewed by WDGPH identified a lack of personal safety as their most pressing need, outside of access to a safe drug supply.)



### Systemic Issues

- Crystal Meth and Opioids are the substances most commonly used in Guelph
  - (58% of the 108 participants in the Safe Consumption Practices survey in Guelph, Spring 2018 selected meth as their substance of choice, and 49% selected opioids)
- Polysubstance use is common amongst active substance users in Guelph
- Males 16-40 are the subpopulation most actively engaged in active substance use
- The most needed services identified by active substance users:
  - nursing staff,
  - > chill out space,
  - food + safe shelter



### Individual Issues

- Stigma and marginalization are everyday, all-day experiences for this population
- Homeless residents and active substance users in Guelph use
  - EMS, GGH ER, SOS, OPS for medical needs
    Police, Courts, Maplehurst for crisis stabilization, detox
    Shelters, Couch Surfing, Outreach Services, Charities for housing, food, social needs
- Guelph does not currently have a non-medical crisis stabilization service
- Many services operate on a Mon-Friday, 9-5 schedule
- Guelph has one shelter for men, one for youth, one acute care hospital, etc.... Clients have limited options to choose from, and there isn't a Plan B



### Individual Issues

## Housing options for clients with active and complex addiction and mental health needs do not exist in Guelph.

Client	Client 1	Client 2	Client 3
ED Visits	2	12	10
Inpatient Mental Health	204	42	116
# of Days Incarcerated	60	204	32
# of Known Police Contacts*	1	0	0
# of Residential Treatment Programs	2	2	1
# of Community Agencies Supporting Client	5	3	2

Source of Data: Service Resolution Team, 2013

<sup>\*</sup>Police contact reflects OPP services; Guelph Police Services were not able to provide information



# What do We Know Can Help?

- Meet the needs of the most complex community members with appropriate addiction and mental health services
- Include end users in the design of all services
- Provide more <u>evening and</u> weekend service options
- Take steps to <u>actively address</u> <u>systemic stigma</u>

- Include Peer Support Staff in services that are designed to meet the needs of clients with addiction and concurrent disorders
- Municipalities can <u>plan for</u> <u>needs of the homeless</u> <u>population</u> as they plan for seniors, preschoolers, etc.
- Act now its not getting better



### Supported Recovery Room

#### What was the SRR?

- LHINN-funded pilot project, Jan-May 2017
- Safe sleep+ short-term recovery/referrals
- 2 beds; up to 72-hour stays
- Referrals from EMS, GGH, outreach teams, shelters, GCHC
- □ 107 service events; 62 clients
- 63% male clients, median age=25
- Average length of stay =28 hours
- Staff = 1 EMS worker + 1 AddictionCounsellor

#### Benefits/Value

- Diversion from GGH ER
- Reduced repeat EMS transports/police contacts for same client
- Provided safe, 24/7 environment for short-term recovery from meth use
- Referrals made to a wide variety of other services, including withdrawal management and treatment
- Clients continue to ask for this service
- Mutual learning by staff



## Supported Recovery Room

#### **New Model of SRR**

- Expand service to include active clients
- Expand to 5+ beds
- Staff = nurse + addiction counsellor + peer worker
- Move admin functions from GCHC to STC, but continue to have partnered staffing process
- Build in concurrent treatment capacity
- Continue to have 72 hour max stay

### What is required to bring this service back?

- Requires a building which meets current standards/codes
- Requires annual operational budget for staffing and daily operations
- Requires ongoing partnership (i.e. in kind supports)





# Addiction Court Support Worker

## What was the Addiction Court Support Worker role?

- Pilot project funded by Proceeds of Crime Grant, Oct 2015 – March 2017
- 1-Addiction Counsellor to connect with clients at bail court and prior to release from custody (key moments of motivation)
- Goals of the program:
  - 1)Increase connection to substance use services and other supports
  - 2) Decrease interactions with police
  - 3) Healthier and safer choices re. substance use

#### Benefits/Value

- 51% reported this was their first contact with addiction/mental health/social services
- 95 referrals made to residential / community treatment services
- 92% of those surveyed reported connecting to support/treatment services offered
- 50% reported connection to housing + income supports
- 92% reported fewer interactions with police
- Informal diversion Highly valued by Justice partners



### VGDS Addiction Court Support Worker

## Renew Addiction Court Support Worker Role

 The role can be re-introduced in the same format that worked successfully during the pilot

## What is required to bring this service back?

Permanent funding for one staff person is required



### Recommendations

- Reopen the SRR
- Refund the Addiction Court Support Worker
- Expand evening and weekend service provision
- Include Peer Support Workers on staffing teams
   working with homeless and/or active substance users
- □ Include end-users in service design processes
- Municipalities to include homeless/active substance users in their departmental planning processes
- Actively address systemic stigma



### Yes We Can!

"A lot of stuff is cut with fentanyl and carfentanyl. A lot of things have changed even since last summer on what people are using and what its cut with."

Survey respondent



Thank you!

### Recommendations - Summary

- Champion an end to homelessness in Guelph-Wellington
- Work with key players to fund and develop Permanent Supportive Housing
- Commit to an annual investment in the Affordable Housing Reserve
- Build on the strong partnership between the City of Guelph and County of Wellington through ongoing dialogue
- Reopen the SRR
- Refund the Addiction Court Support Worker
- Expand evening and weekend service provision
- Include Peer Support Workers on staffing teams working with homeless and/or active substance users
- Include end-users in service design processes
- Municipalities to include homeless/active substance users in their departmental planning processes
- Actively address systemic stigma