

# Minutes of Guelph City Council – Special Meeting Held in the Council Chambers, Guelph City Hall on December 5, 2017 at 2:01 p.m.

#### **Attendance**

Council: Mayor C. Guthrie Councillor J. Hofland

Councillor P. Allt Councillor M. MacKinnon

Councillor B. Bell Councillor L. Piper Councillor C. Billings Councillor M. Salisbury

Councillor C. Downer Councillor A. Van Hellemond

Councillor D. Gibson Councillor K. Wettstein

Councillor J. Gordon

Staff: Mr. D. Thomson, Chief Administrative Officer

Ms. C. Clack, Deputy CAO, Public Services Mr. T. Lee, Deputy CAO, Corporate Services

Mr. S. Stewart, Deputy CAO, Infrastructure, Development and Enterprise

Ms. T. Baker, General Manager, Finance/Treasurer Ms. K. Newland, Manager, Finance Client Services

Mr. G. Clark, Program Manager, Capital Accounting and Planning

Mr. R. Maeresera, Senior Corporate Analyst

Mr. S. O'Brien, City Clerk

Mr. D. McMahon, Council Committee Coordinator

## Special Council - Deliberations and Approval of 2018 Operating Budgets

Call to Order (2:01 p.m.)

Mayor Guthrie called the special meeting to order.

## **Disclosure of Pecuniary Interest and General Nature Thereof**

Councillor MacKinnon declared a pecuniary interest in any matters relating to the Downtown Guelph Business Association as he is a downtown business owner.

Mayor Guthrie advised that he is no longer affiliated with the Guelph Royals Baseball Club and that he therefore does not have a pecuniary interest relating to the Guelph Royals Baseball Club, Hastings Stadium or any related fees.

## CON-2017.47 2018 Non-Tax Supported Operating Budget

- Moved by Councillor Hofland Seconded by Councillor Van Hellemond
  - 1. That the Executive Team recommended Tax-Supported Operating Budget, as amended, with a net levy requirement of \$231,356,303 or 1.74 per cent above the 2017 net tax levy operating budget be approved, including:
    - i. That the proposed user fees (Tab 9) be approved;

- ii. A base operating budget, including reserve and reserve fund transfers (Tab 8), user fee increases, and assessment growth, totaling a net levy requirement of \$230,512,103 or 1.37 per cent above last year;
- iii. That Non-Union compensation adjustment in the amount of \$465,595 be approved for 2018 to maintain Non-Union salaries at the 56.4<sup>th</sup> percentile of the City's comparator group; and
- iv. Impacts from other levels of government and regulatory compliance totaling a net levy requirement of \$844,200 or 0.37 per cent above last year.

#### First Amendment

2. Moved by Councillor Hofland Seconded by Councillor Piper

That the threshold for eligibility for subsidy programs be changed to use the low income measure and that the budget be increased by \$130,000 to accommodate the extra cost.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland, Piper and Salisbury (6) **Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon, Van Hellemond and Wettstein (7)

Defeated

#### **Second Amendment**

3. Moved by Councillor Downer Seconded by Councillor Gordon

That the base funding for the Guelph Neighbourhood Support Coalition be increased by \$100,000.

#### **Amendment to the Second Amendment**

4. Moved by Councillor MacKinnon Seconded by Councillor Van Hellemond

That the words 'and that the police services budget be reduced by \$100,000.' be added following 'by \$100,000'.

**Voting in Favour**: Councillors Bell, MacKinnon and Salisbury (3) **Voting Against**: Mayor Guthrie, Councillors Allt, Billings, Downer, Gordon, Gibson, Hofland, Piper, Van Hellemond and Wettstein (10)

Defeated

Councillor Hofland raised a point of order and asked that Councillor Gibson speak to the amendment to the second amendment. In response Mayor Guthrie asked Councillor Gibson to speak to the amendment to the second amendment specifically.

#### **Amendment to the Second Amendment**

5. Moved by Councillor Wettstein Seconded by Councillor MacKinnon

That the words `...and that the current sustainable base budget of \$100,000 from the affordable housing line be transferred to the Guelph Neighbourhood Support Coalition base budget line.' be added following 'by \$100,000'.

Voting in Favour: Mayor Guthrie, Councillors Billings, Gibson, MacKinnon, Piper, Van

Hellemond and Wettstein (7)

Voting Against: Councillors Allt, Bell, Downer, Gordon, Hofland and Salisbury (6)

Carried

#### Second Amendment as Amended

6. Moved by Councillor Downer Seconded by Councillor Gordon

That the base funding for the Guelph Neighbourhood Support Coalition be increased by \$100,000 and that the current sustainable base budget of \$100,000 from the affordable housing line be transferred to the Guelph Neighbourhood Support Coalition base budget line.

Voting in Favour: Mayor Guthrie, Councillors Allt, Billings, Downer, Gordon, Gibson,

Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12)

**Voting Against**: Councillor Bell (1)

Carried

#### Third Amendment

7. Moved by Councillor MacKinnon Seconded by Councillor Van Hellemond

That the meeting video live streaming and archiving be approved at \$15,500.

Voting in Favour: Mayor Guthrie, Councillors Bell, Billings, Downer, Gordon, Gibson,

MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (11)

**Voting Against**: Councillors Allt and Hofland (2)

Carried

## **Fourth Amendment**

8. Moved by Councillor Salisbury
Seconded by Councillor Van Hellemond

That \$70,000 be removed from the rate stabilization reserve fund to be transferred to the Guelph Public Library budget.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (13)

**Voting Against**: (0)

Carried

#### Fifth Amendment

9. Moved by Councillor MacKinnon Seconded by Councillor Hofland

That Local Board expansions totaling a net levy requirement of \$567,409 or 0.25 per cent be approved.

#### Amendment to the Fifth Amendment

10. Moved by Councillor MacKinnon Seconded by Councillor Van Hellemond

and that the Guelph Public Library budget increase be offset by a transfer of \$70,000 from the Tax Rate Operating Contingency Reserve.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (13) **Voting Against**: (0)

Carried

#### Fifth Amendment as Amended

11. Moved by Councillor MacKinnon Seconded by Councillor Hofland

That Local Board expansions totaling a net levy requirement of \$567,409 or 0.25 per cent be approved and that the Guelph Public Library budget increase be offset by a transfer of \$70,000 from the Tax Rate Operating Contingency Reserve.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (13) **Voting Against**: (0)

Carried

#### **Sixth Amendment**

12. Moved by Councillor Hofland Seconded by Councillor Gordon

That the Career Path Program expansion be funded in the amount of \$135,000.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland and Wettstein (5) **Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon, Piper, Salisbury and Van Hellemond (8)

Defeated

#### **Seventh Amendment**

13. Moved by Councillor Downer Seconded by Councillor Hofland

That the diversity aspect of the Corporate Recognition and Diversity & Inclusion Training expansion be funded in the amount of \$40,000.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland, Piper and Wettstein (6) **Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon, Salisbury and Van Hellemond (7)

Defeated

## **Eighth Amendment**

14. Moved by Councillor Piper Seconded by Councillor Salisbury

That the Council Training expansion be funded in the amount of \$9,050.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12) **Voting Against**: Councillor Bell (1)

Carried

#### **Ninth Amendment**

15. Moved by Councillor Piper Seconded by Councillor Allt

That the Workplace Safety and Insurance Board Claims and Disability Coordinator expansion be funded in the amount of \$100,300.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland, Piper and Wettstein (6) **Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon, Salisbury and Van Hellemond (7)

Defeated

#### **Tenth Amendment**

16. Moved by Councillor Hofland Seconded by Councillor Gordon

That the Analyst, Corporate Asset Management expansion be funded in the amount of \$123,900.

Voting in Favour: Councillors Allt, Downer, Gordon, Hofland, Piper, Salisbury and

Wettstein (7)

Voting Against: Mayor Guthrie, Councillor Bell, Billings, Gibson, MacKinnon and Van

Hellemond (6)

Carried

#### **Eleventh Amendment**

17. Moved by Councillor Allt Seconded by Councillor Hofland

That the Financial Analyst – Environmental Services expansion be funded in the amount of \$117,500.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland, Piper and Salisbury (6) **Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon, Van Hellemond and Wettstein (7)

Defeated

#### **Twelfth Amendment**

18. Moved by Councillor Hofland Seconded by Councillor Gordon

That the Manager of Financial Strategy expansion be funded in the amount of \$158,900.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland, Piper and Wettstein (6) **Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon, Salisbury and Van Hellemond (7)

Defeated

#### **Thirteenth Amendment**

19. Moved by Councillor Hofland Seconded by Councillor Bell

That the Affordable Housing Financial Incentive Program expansion be funded in the amount of \$322,900.

**Voting in Favour**: Councillors Bell, Downer, Hofland, Gordon and Piper (5) **Voting Against**: Mayor Guthrie, Councillors Allt, Billings, Gibson, MacKinnon, Salisbury, Van Hellemond and Wettstein (8)

Defeated

#### **Fourteenth Amendment**

20. Moved by Councillor Gibson Seconded by Councillor MacKinnon

That the Business Service Reviews expansion be funded in the amount of \$100,000.

#### **Amendment to the Fourteenth Amendment**

21. Moved by Councillor Bell Seconded by Councillor MacKinnon

That the words 'from the rate stabilization reserve' be added after 'of \$100,000'.

Voting in Favour: Mayor Guthrie, Councillors Bell, Billings, Downer, Gordon, Gibson,

Hofland, MacKinnon, Salisbury, Van Hellemond and Wettstein (11)

**Voting Against**: Councillors Allt and Piper (2)

Carried

#### **Fourteenth Amendment as Amended**

22. Moved by Councillor Gibson Seconded by Councillor MacKinnon

That the Business Service Reviews expansion be funded in the amount of \$100,000 from the rate stabilization reserve.

Voting in Favour: Mayor Guthrie, Councillors Bell, Billings, Downer, Gordon, Gibson,

Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (12)

**Voting Against**: Councillor Allt (1)

Carried

#### **Fifteenth Amendment**

23. Moved by Councillor Allt Seconded by Councillor Hofland

That the Internal Auditor expansion be funded in the amount of \$142,000.

Voting in Favour: Councillors Allt, Downer, Gordon, Hofland, MacKinnon, Piper, Van

Hellemond and Wettstein (8)

Voting Against: Mayor Guthrie, Councillors Bell, Billings, Gibson and Salisbury (5)

Carried

#### **Sixteenth Amendment**

24. Moved by Councillor Billings Seconded by Councillor Piper

That the Multi-Residential Waste Collection expansion be funded in the amount of \$524,700 with \$278,100 coming from the City Building Capital reserve fund and \$246,600 coming from the operating budget.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (13)

**Voting Against**: (0)

Carried

#### **Seventeenth Amendment**

25. Moved by Councillor Piper Seconded by Councillor Van Hellemond

That the Paramedics – Additional Guelph Shift expansion be funded in the amount of \$399,200.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (13)

**Voting Against**: (0)

Carried

## **Eighteenth Amendment**

26. Moved by Councillor Allt Seconded by Councillor Piper

That the Paramedics Field Superintendent expansion be funded in the amount of \$87,900.

**Voting in Favour**: Councillors Allt, Gordon, Hofland, Piper, Salisbury and Wettstein (6)

**Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson, MacKinnon and Van Hellemond (7)

Defeated

#### **Nineteenth Amendment**

27. Moved by Councillor Downer Seconded by Councillor Piper

That the Parks Seasonal Staff Sports fields and Trails expansion be funded in the amount of \$46,878.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland, Piper, Salisbury and Wettstein (7)

**Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon and Van Hellemond (6)

Carried

#### **Twentieth Amendment**

28. Moved by Councillor Downer Seconded by Councillor Hofland

That the Security Guards expansion be funded in the amount of \$49,500.

**Voting in Favour**: Councillors Allt, Downer, Gordon, Hofland, Piper, Van Hellemond and Wettstein (7)

**Voting Against**: Mayor Guthrie, Councillors Bell, Billings, Gibson, MacKinnon and Salisbury (6)

Carried

## **Twenty-First Amendment**

29. Moved by Councillor Piper Seconded by Councillor Gordon

That the Waste Collection Operator expansions be funded in the amount of \$78,800.

**Voting in Favour**: Councillors Allt, Bell, Billings, Downer, Gordon, Hofland, Piper, Salisbury and Wettstein (9)

**Voting Against**: Mayor Guthrie, Councillors Gibson, MacKinnon and Van Hellemond (4)

Carried

Council recessed at 5:15 p.m. and reconvened at 5:49 p.m.

#### Main Motion as Amended

- 30. Moved by Councillor Hofland Seconded by Councillor Van Hellemond
  - 1. That the Executive Team recommended Tax-Supported Operating Budget, as amended, with a net levy requirement of \$232,965,140 or 2.45 per cent above the 2017 net tax levy operating budget be approved, including:
    - i. That the proposed user fees (Tab 9) be approved;
    - ii. A base operating budget, including reserve and reserve fund transfers (Tab 8), user fee increases, and assessment growth, totaling a net levy requirement of \$230,512,103 or 1.37 per cent above last year;
    - iii. That Non-Union compensation adjustment in the amount of \$465,595 be approved for 2018 to maintain Non-Union salaries at the 56.4<sup>th</sup> percentile of the City's comparator group; and
    - iv. Impacts from other levels of government and regulatory compliance totaling a net levy requirement of \$844,200 or 0.37 per cent above last year.

Voting in Favour: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon,

Gibson, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (12)

**Voting Against**: Councillor Salisbury (1)

Carried

Councillor Mackinnon left the room at 6:15 p.m. and did not vote on or participate in discussions relating to the Downtown Guelph Business Association 2018 budget and levy.

31. Moved by Councillor Piper Seconded by Councillor Gibson

That the 2018 Downtown Guelph Business Association budget with gross expenditures of \$655,410 and a total levy of \$605,000 be approved.

Voting in Favour: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon,

Gibson, Hofland, Piper, Salisbury, Van Hellemond and Wettstein (12)

**Voting Against**: (0)

Carried

32. Moved by Councillor Hofland Seconded by Councillor Piper

That an additional contribution towards the City's long-term goal of sustainable capital funding in the form of the Dedicated Infrastructure Levy of 1.00 per cent of the overall 2018 net levy be approved.

#### **Amendment**

33. Moved by Councillor Gibson Seconded by Councillor Billings

That '1.00' be replaced with '.5'.

#### **Amendment to the Amendment**

34. Moved by Councillor Billings Seconded by Councillor Bell

and that the words 'plus a withdrawal from the tax stabilization reserve fund equal to .5% of the overall 2018 net levy' be inserted after the words 'net levy'.

Voting in Favour: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson,

MacKinnon and Van Hellemond (7)

**Voting Against**: Councillors Allt, Gordon, Hofland, Piper, Salisbury and Wettstein (6)

Carried

#### Amendment as amended

35. Moved by Councillor Gibson Seconded by Councillor Billings

That `1.00' be replaced with `.5' and that the words `plus a withdrawal from the tax stabilization reserve fund equal to .5% of the overall 2018 net levy' be inserted after the words `net levy'.

Voting in Favour: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson,

MacKinnon and Van Hellemond (7)

Voting Against: Councillors Allt, Gordon, Hofland, Piper, Salisbury and Wettstein (6)

Carried

#### **Main Motion as Amended**

36. Moved by Councillor Hofland Seconded by Councillor Piper

That an additional contribution towards the City's long-term goal of sustainable capital funding in the form of the Dedicated Infrastructure Levy of .5 per cent of the overall 2018 net levy plus a withdrawal from the tax stabilization reserve fund equal to .5% of the overall 2018 net levy be approved.

Voting in Favour: Mayor Guthrie, Councillors Bell, Billings, Downer, Gibson,

MacKinnon, Piper and Van Hellemond (8)

**Voting Against**: Councillors Allt, Gordon, Hofland, Salisbury and Wettstein (5)

Carried

## CON-2017.52 Budget Impacts per Ontario Regulations 284/09 and Budget Public Sector Accounting Standards Reconciliation

37. Moved by Councillor Bell Seconded by Councillor Van Hellemond

That report CS-2017-80 Budget Impacts per Ontario Regulation 284/09 and Budget Public Sector Accounting Standards Reconciliation dated December 5, 2017 be approved.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (13) **Voting Against**: (0)

Carried

## CON-2017.51 2018 Local Boards and Shared Services Budgets

38. Moved by Councillor Gibson Seconded by Councillor Gordon

That subject to the approval of the 2018 operating budget on December 5, 2017, a new reserve entitled Social Housing Contingency be created as outlined in report CS-2017-33 titled "2018 Local Boards and Shared Services Budgets' and reflected in Appendix A of the General Reserve and Reserve Fund Policy.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Salisbury, Van Hellemond and Wettstein (13) **Voting Against**: (0)

Carried

## **By-laws**

39. Moved by Councillor Bell Seconded by Councillor Salisbury

That By-laws Numbered (2017)-20233 to (2017)-20233, inclusive, are hereby passed.

**Voting in Favour**: Mayor Guthrie, Councillors Allt, Bell, Billings, Downer, Gordon, Gibson, Hofland, MacKinnon, Piper, Van Hellemond and Wettstein (12)

**Voting Against**: Councillor Salisbury (1)

Carried

## Adjournment (7:17 p.m.)

40. Moved by Councillor Bell Seconded by Councillor Gibson

That the meeting be adjourned.

Carried

Minutes to be confirmed on January 29, 2018.

Mayor Guthrie

Stephen O'Brien - City Clerk