

**City Council  
Meeting Agenda**  
Consolidated as of July 19, 2019



**Monday, July 22, 2019 – 3:30 p.m.**  
**Council Chambers, Guelph City Hall, 1 Carden Street**

Please turn off or place on non-audible all electronic devices during the meeting.

Please note that an electronic version of this agenda is available on [guelph.ca/agendas](http://guelph.ca/agendas).

Guelph City Council and Committee of the Whole meetings are streamed live on [guelph.ca/live](http://guelph.ca/live).

Changes to the original agenda have been highlighted.

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**Authority to move into closed meeting**

That the Council of the City of Guelph now hold a meeting that is closed to the public, pursuant to the Municipal Act, to consider:

**Confirmation of Minutes of the closed meetings of Council held June 10, 12 and 24, 2019.**

**Chief Administrative Officer Recruitment**  
Section 239 (2)(b) of the Municipal Act relating to personal matters about an identifiable individual, including municipal or local board employees.

**IDE-2019-78**

**Dolime Update**

Section 239 (2)(e) and (f) of the Municipal Act relating to litigation or potential litigation, including matters before administrative tribunals, affecting the municipality or local board; and advice that is subject to solicitor-client privilege, including communications necessary for that purpose.

**IDE-2019-81**

**Baker District Redevelopment – Proposed Development Management Agreement and Proposed Development Site**

Section 239 (2)(c) of the Municipal Act relating to a proposed or pending acquisition or disposition of land by the municipality or local board.

**CS-2019-71**

**Strategy to Address Provincial Legislative Changes**

Section 239 (2)(b), (c) and (d) of the Municipal Act relating to personal matters about an identifiable individual, including municipal or local board employees; a proposed or pending acquisition or disposition of land by the municipality or local board; and labour relations or employee negotiations.

**Open Meeting – 6:30 p.m.**

O Canada

Silent Reflection

First Nations Acknowledgement

Disclosure of Pecuniary Interest and General Nature Thereof

**Presentations:**

**1. Medal Presentation to Chloe Massey**

Canada Games, held in February 2019 in Red Deer, Alberta

Bronze Medal in two Categories: Team Free and Team Technical Artistic Swimming, 10 person team, 16-18 year olds

**Confirmation of Minutes:** (Councillor O'Rourke)

That the minutes of the open Council Meetings held June 10, 12, 24, and July 8, 2019, and the open Committee of the Whole Meeting held July 2, 2019, be confirmed as recorded and without being read.

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**Committee of the Whole Consent Report:**

The following resolutions have been prepared to facilitate Council's consideration of various matters and are suggested for consideration. If Council wishes to address a specific report in isolation of the Committee of the Whole Consent Report, please identify the item. It will be extracted and dealt with separately as part of the Items for Discussion.

**CS-2019-68**

**2020 Council and Committee Meeting Schedule**

**Recommendation:**

That the 2020 Council and Committee Meeting Schedule, included as Attachment-1 to Report CS-2019-68, titled 2020 Council and Committee Meeting Schedule, dated July 2, 2019, be approved, as amended.

**IDE-2019-68**

**Sign By-law Variance - 100 Gordon Street**

**Recommendation:**

That the request for a variance from Table 1, Row 6 of Sign By-law Number (1996)-15245, as amended, to permit a building sign with an area of 2.29m<sup>2</sup>

to be located on the first storey of a building face fronting an adjacent property at a distance of 2.82m from the property line of 100 Gordon Street, be approved.

## **IDE-2019-16                      On-Street Parking Policy Review**

### **Recommendation:**

1. That following Traffic Investigation Policies dated June 16, 2003, be rescinded:
  - Parking and Stopping Restrictions at School Crossings Policy 019;
  - On-street Parking Changes (Convenience Request) Policy 020;
  - On-street Parking Changes (Safety Request) Policy 021;
  - Parking Restrictions at Kiss 'N Ride Zones Policy 022;
  - Parking on Multi-lane Highways (marked four or more lanes) Policy 023;
  - Parking Restrictions in New Subdivisions Policy 024;
  - Overnight Parking Prohibitions Policy 025;
  - Stopping Restrictions at School Bus Loading Zones Policy 026;
  - Parking and Stopping Restrictions at School Crossings Policy 027;
  - Public Loading Zones Policy 028;
  
2. That the attached On-Street Parking Policies be adopted by Council and be in effect as of August 1<sup>st</sup>, 2019.

## **IDE-2019-70                      Private Well and Septic System Decommissioning Grant**

### **Recommendation:**

1. That Council approves the Private Well and Septic Decommissioning Grant Program Terms and Conditions included as part of Attachment 1 to the report.
  
2. That Council delegates authority to the Deputy CAO of Infrastructure, Development and Enterprise to approve, execute and amend related documents, including agreements, if any, required to implement and optimize the Private Well and Septic System Decommissioning Grant Program, subject to approved Council funding and the satisfaction of the Deputy CAO of Infrastructure, Development and Enterprise and the City Solicitor.
  
3. That staff be directed to report back to the Committee of the Whole as part of the Water Services Annual Report on program participation achieved through the Private Well and Septic System Decommissioning Grant Program.

**CS-2019-69**

**Vacant and Excess Land Subclass Review**

**Recommendation:**

That the commercial and industrial vacant and excess land subclass discounts be phased out over two years beginning in 2020; reducing the discount from 30 per cent to 15 per cent in 2020 and fully eliminating the discount in 2021.

**CS-2019-21**

**2019 First Tri-annual Capital Variance Report**

**Recommendation:**

1. That the report CS-2019-21, titled 2019 First Tri-annual Capital Variance Report and dated July 2, 2019, be received.
2. That \$1,100,000 be transferred from capital account WT0013 Burke Treatment to WT0041 Membro Well Facility Upgrades for the new works required as per the Ministry of Environment, Conservation and Parks change in the Water Street Wellfield permit to take water (PTTW).

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**Council Consent Agenda:**

The following resolutions have been prepared to facilitate Council's consideration of various matters and are suggested for consideration. If Council wishes to address a specific report in isolation of the Consent Agenda, please identify the item. It will be extracted and dealt with separately as part of the Items for Discussion.

**IDE-2019-80**

**Service Agreement with Our Energy Guelph**

**Recommendation:**

That Council approve the proposed service agreement with Our Energy Guelph.

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**Items for Discussion:**

The following items have been extracted from the Committee of the Whole Consent Report and the Council Consent Agenda and will be considered separately. These items have been extracted either at the request of a member of Council or because they include a presentation and/or delegations.

**CS-2019-76**

**Strategy to Address Provincial Legislative Changes**

**Delegations:**

Diane Hurst

**Recommendation:**

1. That a 2020 budget reduction strategy to address the taxation and user fee affordability impacts resulting from provincial legislative changes and the

desire to invest in delivering Council's Strategic Plan, be approved.

2. That staff be directed to identify budget reduction options focused on:
  - a. services not identified as a priority through Council's Strategic Plan
  - b. services that score above average satisfaction through the Customer Satisfaction Survey
  - c. services that are not a legislated requirement or are delivering at service levels above legislated levels.
3. That staff be directed to provide correspondence to the City's local boards and shared services requesting a budget reduction strategy be implemented with options for Council to consider as part of 2020 budget approval.

**IDE-2019-69**

### **Sign By-law Variances - 43 Arthur Street South**

**Delegations:**

Scott Frederick (presentation)

**Recommendation:**

1. That the request for a variance from Table 1, Row 4 of Sign By-law Number (1996)-15245, as amended, to permit an illuminated building sign with an area of 12.48m<sup>2</sup> to be located on the first storey of a building face, fronting an adjacent property at 43 Arthur Street South, be approved.
2. That the request for a variance from Table 1, Row 4 of Sign By-law Number (1996)-15245, as amended, to permit an illuminated building sign with an area of 3.77m<sup>2</sup> to be located above the first storey of a building face, fronting the road allowance at 43 Arthur Street South, be approved.
3. That the request for a variance from Table 1, Row 4 of Sign By-law Number (1996)-15245, as amended, to permit a non-illuminated building sign with an area of 2.66m<sup>2</sup> to be located 1.32m above the ground at 43 Arthur Street South, be approved.

**CS-2019-61**

### **2018-2022 Council Composition and Employment Status Review**

**Delegations:**

Scott Frederick

**Correspondence:**

Kevin Bowman

123 Guelph

Karolyne Pickett

Cindy Knowles

Rob Foster

S. Nicholls

Scott Frederick

**Recommendation:**

1. That a Council Composition and Employment Status Review be conducted by a third party subject matter expert during the 2018-2022 term of Council with the intent that any proposed changes to be subsequently approved by Council take effect for the 2022-2026 term of office.
2. That the costs associated with the Council Composition and Employment Status Review, as outlined within report CS-2019-61, dated July 2, 2019, be referred to the 2020 budget process.

**IDE-2019-84 Baker District Redevelopment – Progress Update and Financial Impacts**

This item has been removed from the agenda. For more information, please see the following media release: <https://guelph.ca/2019/07/city-postpones-library-discussion-in-wake-of-new-financial-information/>

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**Special Resolutions**

**By-laws**

Resolution to adopt the By-laws (Councillor Piper).

“That By-law Numbers (2019)-20420 to (2019)-20424, inclusive, are hereby passed.”

By-law Number (2019)-20420	A By-law to amend By-law Number (2002)–17017 – the Traffic By-law (Prohibited Turns in Schedule II, Designated Bicycle Lanes in Schedule IV and Kiss N’ Ride Zones in Schedule XXVI).
By-law Number (2019)-20421	A By-law to amend By-law Number (2019)-20408 respecting swimming pools and hot tubs.
By-law Number (2019)-20422	A By-law to dedicate certain lands known as Block 60, Plan 61M-177, City of Guelph as part of Samuel Drive.
By-law Number (2019)-20423	A By-law to amend By-law Number (2019)-20392 providing for the management of waste.

By-law Number (2019)-20424	A By-law to confirm the proceedings of meetings of Guelph City Council held July 15 and 22, 2019.
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### **Mayor's Announcements**

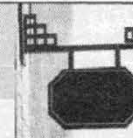
Please provide any announcements, to the Mayor in writing, by 12 noon on the day of the Council meeting.

### **Notice of Motion**

### **Adjournment**



## NOTICE



The City has received applications for variances from the City of Guelph Sign By-law Number (1996)-15245, as amended. The requests for variances at the subject properties are as follows:

### **100 Gordon Street**

Request for a variance from Table 1, Row 6 of Sign By-law Number (1996)-15245, as amended, to permit a building sign with an area of 2.29m<sup>2</sup> to be located on the first storey of a building face fronting an adjacent property at a distance of 2.82 metres from the property line.

### **43 Arthur Street South**

Request for a variance from Table 1, Row 4 of Sign By-law Number (1996)-15245, as amended, to permit an illuminated building sign with an area of 16.03m<sup>2</sup> to be located on the third storey of a building face, fronting an adjacent property.

Request for a variance from Table 1, Row 4 of Sign By-law Number (1996)-15245, as amended, to permit an illuminated building sign with an area of 12.48m<sup>2</sup> to be located on the first storey of a building face, fronting an adjacent property.

Request for a variance from Table 1, Row 4 of Sign By-law Number (1996)-15245, as amended, to permit an illuminated building sign

with an area of 3.77m<sup>2</sup> to be located above the first storey of a building face, fronting the road allowance.

Request for a variance from Table 1, Row 4 of Sign By-law Number (1996)-15245, as amended, to permit a non-illuminated building sign with an area of 2.66m<sup>2</sup> to be located 1.32 metres above the ground.

Reports relating to these applications are available at [guelph.ca](http://guelph.ca). For questions relating to these applications please email [building@guelph.ca](mailto:building@guelph.ca).

These reports will be addressed at the Committee of the Whole meeting in the Council Chambers of City Hall, 1 Carden Street, Guelph at 2 p.m. on Tuesday July 2, 2019.

If you wish to speak to either of these applications or provide a written submission, please contact the City Clerk's Office at **519-837-5603 (TTY 519-826-9771)** or at [clerks@guelph.ca](mailto:clerks@guelph.ca) by **Friday, June 28, 2019 at 10 a.m.**

## JULY 2019 CITY COUNCIL AND COMMITTEE MEETINGS



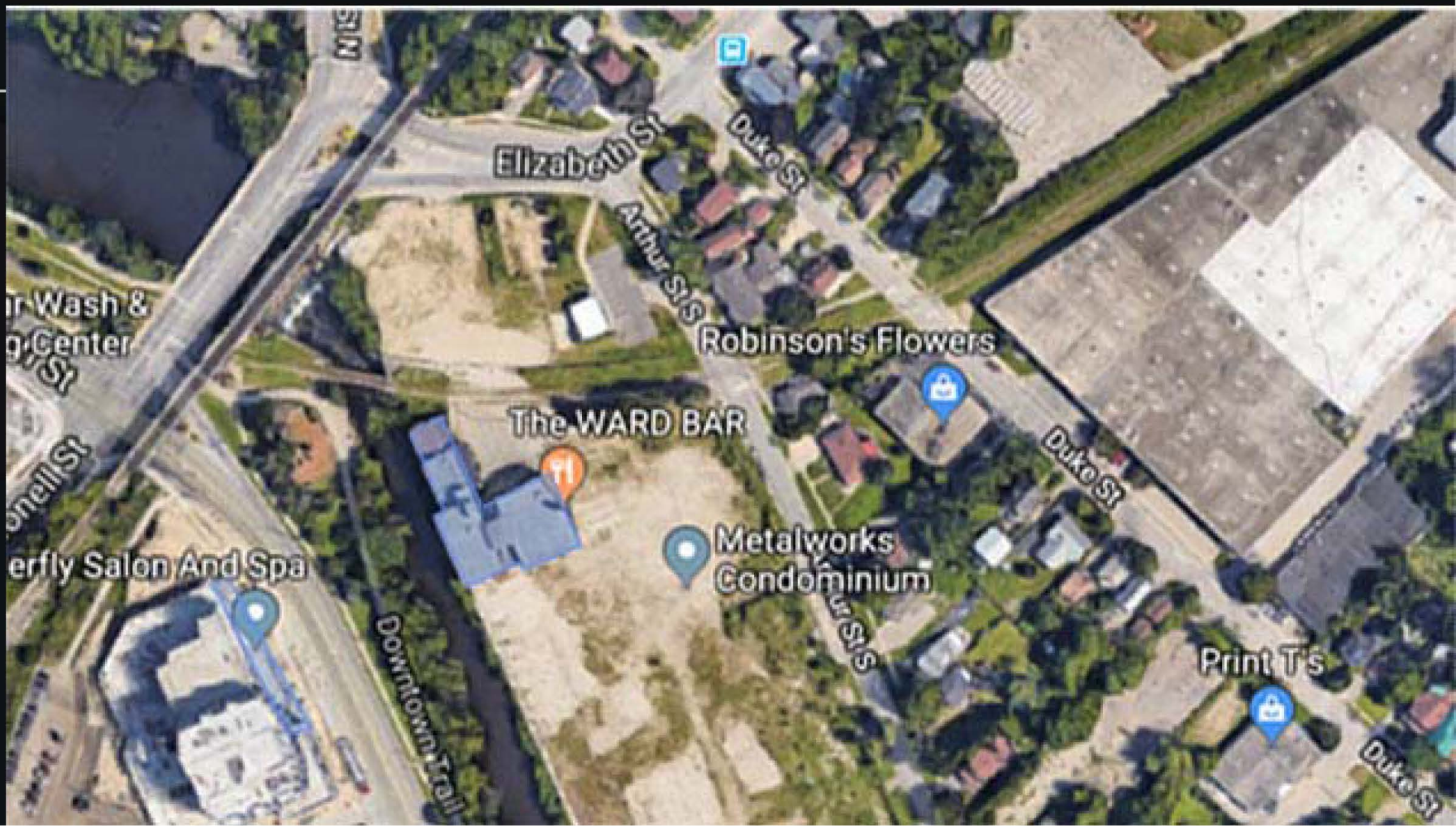












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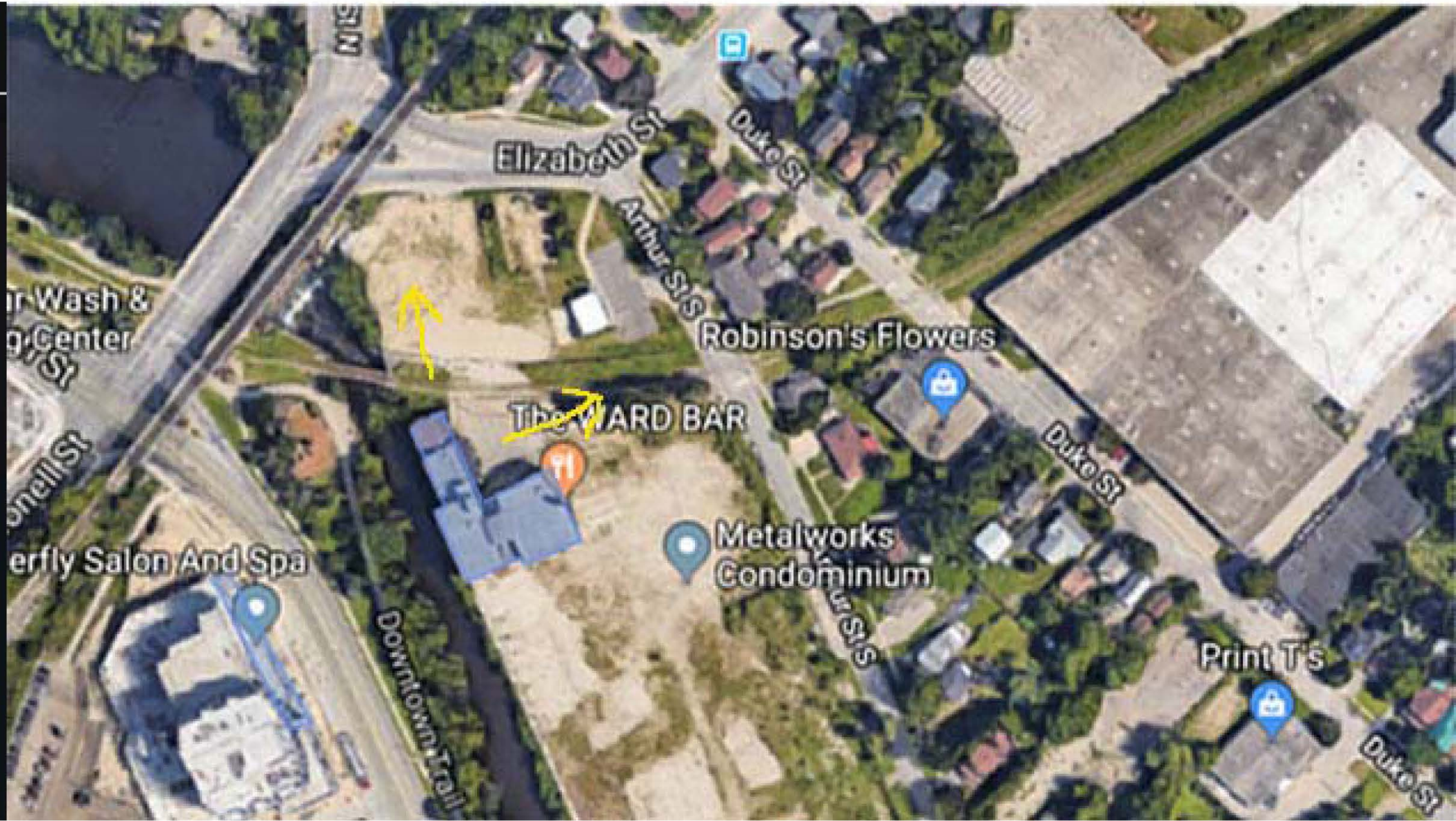
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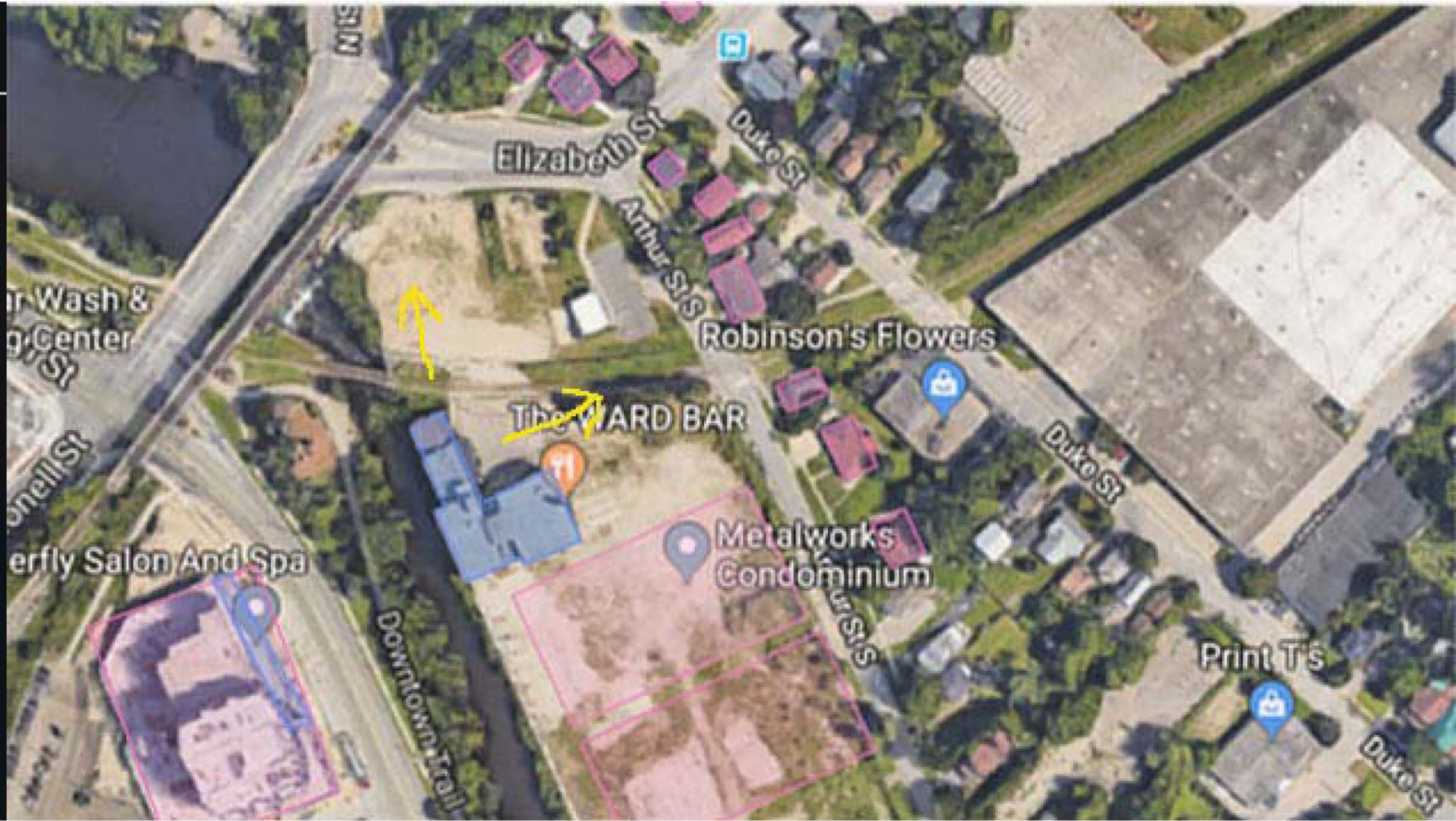
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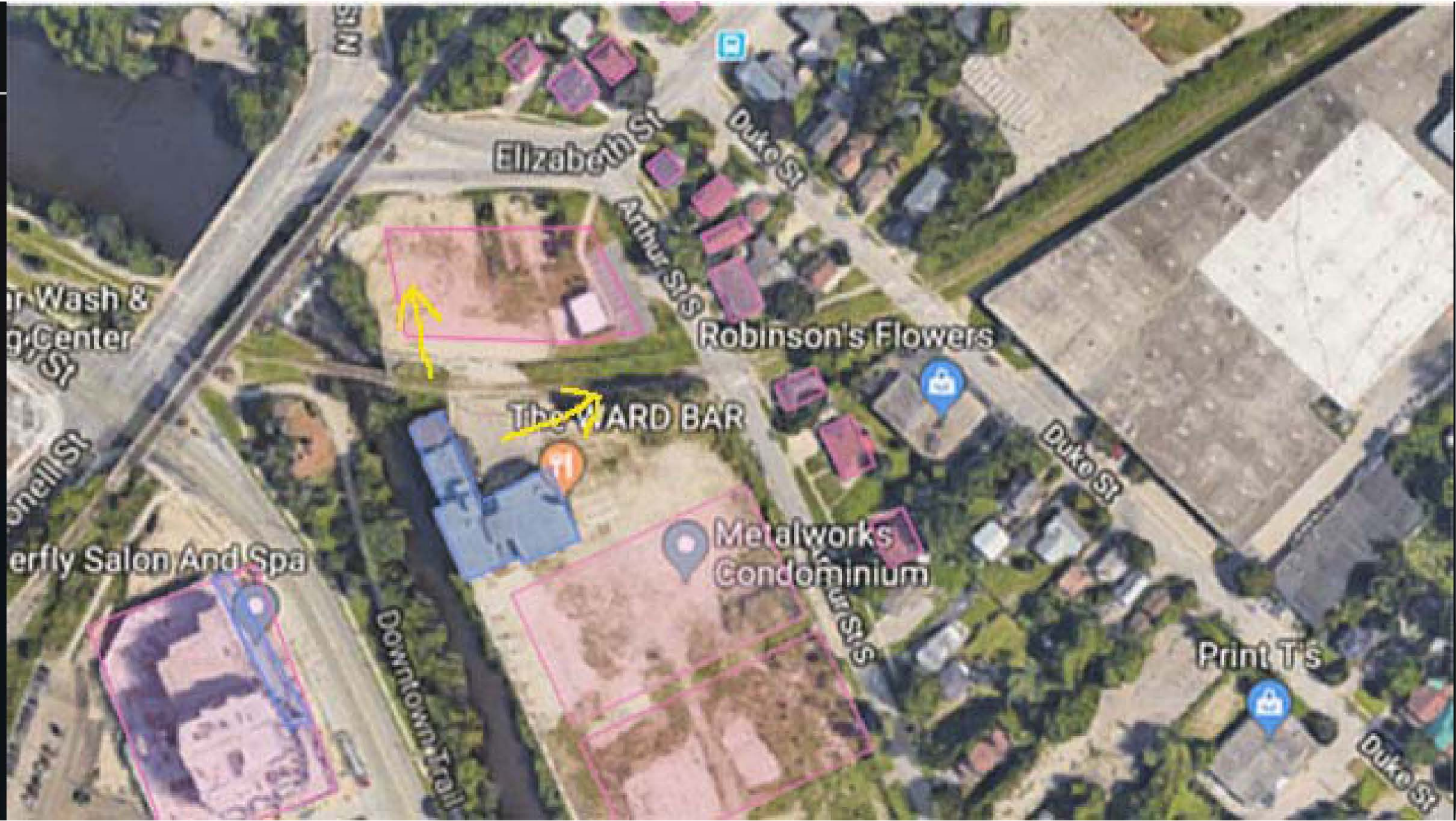
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The requested variances from the Sign By-law are recommended for approval for the following reasons:

- The requested sizes are reasonable given that use of the property permits commercial uses and the size of the signs would comply in a commercial zone (variances would be required for locations);
- The required heritage permits have been approved for the signs which required heritage approval (signs A1 and A2);
- The location of the proposed signs will not detract from the appearance of the building; and
- The proposed signs should not have a negative impact on the streetscape or surrounding area.

### **Financial Implications**

Not applicable.

### **Consultations**

Not applicable.



## Will the Public have Meaningful Input on First Comprehensive Review of City Council in Decades?

The City of Guelph will soon be embarking on the first comprehensive review of City Council in decades. At the July 2nd 2019 Committee of the Whole, Council approved the staff proposed motion to conduct a “Council Composition and Employment Status Review” (CCESR). This review (which was originally proposed in Dec 2013) will be conducted during the current council (2018-2022) with the intent that any proposed changes will be in place for the Fall 2022 election of the next City Council. The explicit questions that the review will address are:

- Do we have the appropriate number of Councillors?
- Should Councillors be elected by ward or city-wide? Or a mix of both?
- If we keep wards, where should the boundaries be drawn?
- Should Councillors remain part-time or become full-time positions? Or a mix of both?
- What is the appropriate amount and type of compensation for Councillors?
- What supports (staff, budget, etc.) are appropriate for Councillors?

This review is good news as it is long overdue! Guelph has changed drastically in the past 30 years and continues to change today. The population alone has ballooned from approximately 88,000 to 135,000 and is expected to reach 175,000 by 2031. This growth has not been equally distributed amongst the wards. While each ward has two councillors, some of these wards have nearly double the population of other wards. Since each councillor only gets one vote they should represent approximately the same number of residents but currently they do not. The services residents expect from the City have also changed drastically yet Council has remained unchanged.

It may be tempting to focus on compensation as it is easiest to discuss in concrete terms (and it is important) but I would argue the other questions are just as (if not more) significant in terms of their long term impact. This is a massive opportunity for the public to determine what they want Council to be like. The outcome of this review will significantly impact:

- Who runs for Council
- Who gets elected to Council
- How accessible, representative and accountable councillors are to residents
- Literally every decision Council makes in the future

City Staff have proposed that the compensation questions be addressed by a Citizen’s Committee provided with expert advice as in the past, whereas the remaining questions will be addressed by a third party subject matter expert (aka external consultant) who will be required to engage the public via “Open House

Workshops” among other undefined methods. These are the “business as usual” approaches to Community Engagement for the City. I would strongly suggest that the “business as usual” approach is insufficient and inappropriate for a review of this magnitude and significance. This is not a typical major city endeavour like a new community centre. The outcome of this review will literally impact EVERYTHING the city does for the next 30+ years: taxes, budgets, community centres, etc. The public needs to have full confidence in the process in order to have any confidence in the outcome and therefore the legitimacy of future Councils. The best way to achieve that is to intimately involve the public in the decision itself. Ideally the public should feel they made the decisions and are imposing them on Council as opposed to the other way around. Even the City’s own Community Engagement Framework would seem to demand a higher standard.

**I implore City Council to follow its own stated principles and goals of Community Engagement and insist on the highest practical level of public participation. I would recommend something similar to a Citizen’s Assembly/Reference Panel. “Business as usual” is not good enough for the first comprehensive review of City Council in 30+ years.**

Have Your Say!

This proposed review will be coming before Council at City Hall on Monday, July 22nd at 6pm. The agenda will be posted on the city website on Thursday July 11th in the afternoon. Anyone wishing to make a written submission or speak to council at the meeting is asked to register as a delegation no later than 10am on Friday, July 19th. To register, go online to [guelph.ca/delegations](http://guelph.ca/delegations), or get in touch with the city clerk’s office at 519-837-5603 or email [clerks@guelph.ca](mailto:clerks@guelph.ca).

Kevin Bowman

**123 Guelph is a group of Guelph residents in favour of Ranked Ballots for City Council elections.**

**123 Guelph asks that when the Council Composition and Employment Status Review (CCESR) comes to Council on July 22nd, Council please direct staff to explicitly include consideration of Ranked Ballots as a component of the review. Ideally as part of the proposed Phase 1: Governance Review and Environmental Scan.**

Consideration of Ranked Ballots should involve public consultations and since public consultations will take place as part of the CCESR: Phase 1 anyway on VERY relevant and inextricably related issues this is the perfect opportunity to avoid unnecessary duplication of the City's efforts.

While 123 Guelph has a strong preference for considering Ranked Ballots concurrently with the issues contained in the proposed CCESR Phase 1: Governance Review and Environmental Scan, ANY consideration of Ranked Ballots is preferable to NO consideration.

**If Council and Staff are unwilling and/or unable to include Ranked Ballots concurrently with Phase 1 of the proposed CCESR despite the urging of 123 Guelph, please add Ranked Ballots as a 4th Phase or in any other form that you find acceptable.**

Kind regards,

Kevin Bowman  
on behalf of  
The [123Guelph](#) Team

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Dear members of Guelph City Council,

The usual, passive public consultation process used by the City of Guelph to engage residents on municipal issues has been grossly insufficient for years. This has led to serious mistakes, the most noticeable being the botched overhaul of our public transportation system, and planning decisions that resulted in neighbourhoods that do not meet residents' needs and expectations. Having worked in the public sector at both the federal and provincial levels for almost twenty years, I can assure you that the standard for consultations set by the City is in comparison very low, and frankly would be viewed as unacceptable by these two levels of government. If we want a vibrant city we need to vibrantly engage our fellow residents.

Whereas the outcome of the Council Composition and Employment Status Review (CCESR) will have far reaching implications for Guelph City governance for years to come,

I respectfully ask that you follow Council's own stated principles and goals of Community Engagement and insist on the highest practical level of public participation.

Thank you,  
Karolyne Pickett

\* \* \*

To the duly elected members of Guelph City Council,

Whereas the outcome of the Council Composition and Employment Status Review (CCESR) will have far reaching implications for Council into the foreseeable future and possibly beyond,

I implore City Council to follow its own stated principles and goals of Community Engagement and insist on the highest practical level of public participation. Ideally a process similar to a Citizen's Reference Panel.

Whereas, the CCESR will necessarily involve public consultations about the structure/makeup of City Council,

I implore City Council to explicitly include consideration of Ranked Ballots as part of the CCESR.

Thank you for your consideration,  
Cindy Knowles

\* \* \*

Please include this letter as a submission to Council meeting package for July 22nd.

To the duly elected members of Guelph City Council,

Whereas the outcome of the Council Composition and Employment Status Review (CCESR) will have far reaching implications for Council into the foreseeable future and possibly beyond,

I implore City Council to follow its own stated principles and goals of Community Engagement and insist on the highest practical level of public participation. Ideally a process similar to a Citizen's Reference Panel.

Whereas, the CCESR will necessarily involve public consultations about the structure/makeup of City Council,

I implore City Council to explicitly include consideration of Ranked Ballots as part of the CCESR.

Thank you for your consideration,

Rob Foster

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To the duly elected members of Guelph City Council,

Whereas the outcome of the Council Composition and Employment Status Review (CCESR) will have far reaching implications for Council into the foreseeable future and possibly beyond,

I implore City Council to follow its own stated principles and goals of Community Engagement and insist on the highest practical level of public participation. Ideally a process similar to a Citizen's Reference Panel.

Whereas, the CCESR will necessarily involve public consultations about the structure/makeup of City Council,

I implore City Council to explicitly include consideration of Ranked Ballots as part of the CCESR.

Thank you for your consideration,

S. Nicholls



# Scott Frederick

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I am concerned that the form of citizen consultation currently proposed will be inadequate.

City staff have proposed the questions around the composition of council will be addressed by an external consultant who will be required to engage the public via “open house workshops,” among other undefined methods.

The danger here is that consultants will miss values that are important to citizens. Values that will not be addressed in the public engagement phase, because they had not been identified in the earlier 3rd party consultant’s research.

A better workflow would be to engage the public FIRST, to draw out the values that are important. Only when fundamental values have been identified first can we ensure that those values are incorporated and balanced in a final recommendation. We would not be missing out on the expertise that outside consultants could provide, because those experts could be called by the assembly itself.

Citizen’s assemblies have been used in Canada before, notably the Citizens’ Assemblies on Electoral Reform in British Columbia and Ontario. Their work of these assemblies were well received by the public, and have been used as models elsewhere in the world.

Council should consider implementing some form of citizens’ assembly or reference panel for the very important work of redesigning our electoral system in Guelph.

Thanks for your time,

Scott Frederick