

City Council - Planning Meeting Agenda Consolidated as of April 5, 2019

Making a Difference

Monday, April 8, 2019 – 6:30 p.m. Council Chambers, Guelph City Hall, 1 Carden Street

Please turn off or place on non-audible all electronic devices during the meeting.

Please note that an electronic version of this agenda is available on <u>guelph.ca/agendas.</u>

Guelph City Council and Committee of the Whole meetings are streamed live on <u>guelph.ca/live</u>.

Changes to the original agenda have been highlighted.

Open Meeting – 6:30 p.m.

O Canada Silent Reflection First Nations Acknowledgment Disclosure of Pecuniary Interest and General Nature Thereof

Council Consent Agenda:

The following resolutions have been prepared to facilitate Council's consideration of various matters and are suggested for consideration. If Council wishes to address a specific report in isolation of the Consent Agenda, please identify the item. It will be extracted and dealt with separately as part of the Items for Discussion.

IDE-2019-35

Decision Report 127 Cityview Drive North Zoning By-law Amendment File: 0ZS18-006 Ward 1

Correspondence: Emily Evans

Recommendation:

That the application from Black, Shoemaker, Robinson & Donaldson Limited on behalf of the owner, Linda Da Maren for a Zoning By-law Amendment (OZS18-006) to change the zoning from the current "Urban Reserve" (UR) Zone to a "Specialized Single Detached" (R.1C-?) Zone to permit the development of two (2) new single detached dwellings on the property municipally known as 127 Cityview Drive North and legally described as Lot 23, Registered Plan 462, City of Guelph, be approved in accordance with ATT-3 of the Infrastructure, Development and Enterprise Report 2019-35 dated April 8, 2019.

Public Meeting to Hear Applications Under Sections 17, 34 and 51 of The Planning Act

(delegations permitted a maximum of 10 minutes)

IDE-2019-38 Statutory Public Meeting Report 205-213 Speedvale Avenue East Proposed Zoning By-Law Amendment File: 0ZS18-011 Ward 2

Staff Presentation:

Lindsay Sulatycki, Senior Development Planner

Delegations:

Nancy Shoemaker, Black, Shoemaker, Robinson and Donaldson Limited (presentation) David McAuley, J. David McAuley Architect Inc. (presentation)

Correspondence:

Carolyn Morrison

Staff Summary (if required)

Recommendation:

That Report IDE 2019-38 regarding proposed Zoning By-law Amendment application submitted by Black, Shoemaker, Robinson and Donaldson Limited on behalf of the owners, Beryl Isobel Beard and Michael Fortin to permit the development of a three-storey, 21-unit apartment building and the conversion of the existing dwelling located at 213 Speedvale Avenue East into a three-unit building on lands municipally known as 205, 207, 211 and 213 Speedvale Avenue East, and legally described as Part of Lots 30 and 31, Registered Plan 221, City of Guelph from Infrastructure, Development and Enterprise dated April 8, 2019, be received..

Items for Discussion:

The following items have been extracted from the Committee of the Whole Consent Report and the Council Consent Agenda and will be considered separately. These items have been extracted either at the request of a member of Council or because they include a presentation and/or delegations.

IDE-2019-41 Draft Cultural Heritage Action Plan for Council Input

Presentation:

Stephen Robinson, Senior Heritage Planner

Recommendation:

That the draft Cultural Heritage Action Plan included as Attachment 1, to the Infrastructure, Development & Enterprise Services Report (IDE 2019-41), dated April 8, 2019 be received.

Special Resolutions

By-laws

Resolution to adopt the By-laws (Councillor Salisbury).

"That By-law Numbers (2019)-20394 to (2019)-20396, inclusive, are hereby passed."

By-law Number (2019)-20394	A by-law to amend By-law Number (1995)-14864, as amended, known as The Zoning By-law for the City of Guelph as it affects the property municipally known as 127 Cityview Drive North and legally described as Lot 23, Registered Plan 462, City of Guelph (File: OZS18-006).
By-law Number (2019)-20395	A By-law to dedicate certain lands known as Block 41, Plan 61M198, City of Guelph as part of Gosling Gardens.
By-law Number (2019)-20396	A by-law to confirm the proceedings of the Guelph City Council meeting held April 5, 2019.

Mayor's Announcements

Please provide any announcements, to the Mayor in writing, by 12 noon on the day of the Council meeting.

Adjournment

From: Emily Evans Sent: Friday, April 5, 2019 10:06 AM To: Clerks <clerks@guelph.ca> Subject: 127 Cityview Dr N Report Number IDE-2019-35

The Official Plan defines compatibility as development or redevelopment which may not necessarily be the same as, or similar to, the existing development, but can co-exist with the surrounding area without unacceptable adverse impacts.

It isn't close to be being the same or similar to the existing development and who decided 2 giant 2 storey homes between a street side full of bungalows will not have an adverse impact? Neighbours? Homeowners? Or is it someone that has never even driven down this street?

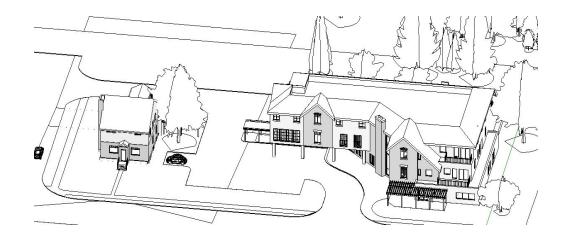
Planning staff are of the opinion that the proposed development is compatible with the surrounding area and will have no adverse impacts on adjacent properties.

It will have nothing but an impact on the adjacent properties. I don't think you understand. We will never have sun on our deck again. we will be able to reach out and touch the brick of a house next to us. we will have zero privacy from all angles. You have taken away our enjoyment of living for what? greed?

We have gone through everything on this street. Its certainly not a city view for us anymore. the development of the homes across the street and the digging up of the entire street was a nightmare. You won't allow street parking on only one side of the street so we can actually see the road trying to pull out of our driveway. The traffic is ridiculous. this beautiful street is riddled with builders grade homes with a sea of vehicles. Now you are allowing these 2 homes to be built for the final box in. I am a life-long resident of this city and I can tell you that the decisions you make with respect to these situations are wrong. this isn't business as usual for us. this is where we live. I am ashamed of the greed of my city.

I'm sure my comments will fall on deaf ears but I want someone to read this and I want you to start listening to the residents as we have had enough of this.

Emily Evans



205-213 Speedvale Avenue East Lot 30 and Part of Lot 31, Registered Plan 221 City of Guelph



The proposal includes the creation of a diverse, supportive, co-housing lifestyle community.

The existing buildings at 205, 207 and 211 Speedvale Avenue are to be demolished and replaced with a three storey building accommodating 21 residential units.

The existing house at 213 Speedvale Avenue will include the addition of a second storey with the renovated dwelling accommodating 3 separate units.

The gardens and wooded rear yard area will be maintained and be part of the overall common space.

The development is founded on the creation and fostering of a diversified cohesive community of people with a range in age, family members, income, occupation and abilities. This co-housing development embraces the Community Well-Being movement.

"Community wellbeing is the combination of social, economic, environmental, cultural, and political conditions identified by individuals and their communities as essential for them to flourish and fulfill their potential." - (Wiseman and Brasher)



The main three storey building design standards and principles include:

- Passive House,
- Net Zero,
- Building Biology,
- Wellness Building, and
- Biophilic Design.

Within the building, the main floor will feature:

- Large central interior atrium:
- Common gathering space and kitchen;
- Short stay guest accommodation;
- 5 residential units; and
- Direct connection to the community gardens and woodlands in the rear of the property.



The second floor will accommodate:

- Common area;
- Office working space;
- 8 residential units with terraced roof gardens and balconies.

The third floor will include:

• 7 residential units with terraced roof gardens and balconies.

The majority of the units will have views to the woodland and gardens.

The basement will accommodate:

- Recreation and fitness area;
- Space designated for meditation;
- Yoga;
- Music;
- Arts and crafts;
- Gardening;
- Workshop; and
- Laundry.



The existing house at 213 Speedvale Avenue will be renovated and a second storey will be added providing a visible anchor to the corner.

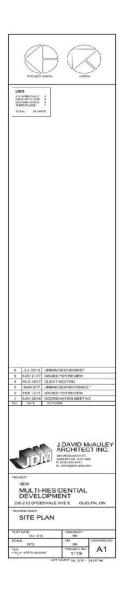
This building will accommodate 3 residential units and a bicycle parking garage.

The following reports have been prepared in support of the this zone change application:

- Conceptual Site Plan
- Planning Justification Report/Letter
- Draft Proposed Zoning By-law Amendment
- Urban Design Brief
- Building Elevations/Renderings
- Legal Survey of Site
- Functional Servicing Report
- Draft Servicing and Grading Plan
- Stormwater Management Report
- Tree Inventory/Preservation Plan
- Traffic/Transportation Impact Study
- Noise Study
- Phase I Environmental Site Assessment







Provincial Policy Statement, 2014

The zone change application is consistent with the PPS. The subject property:

- Is located within the "built boundary" of the City of Guelph;
- Accommodation for a variety of income levels with a focus on affordable and moderate housing by including a range of units types from bachelor units to two bedroom;
- Promotes housing intensification;
- Design focuses on social, health and well-being of the residents within a compact building form; and
- Maximizes the efficient use of land, resources and infrastructure, while also being transit supportive.

The proposed development is consistent with the Provincial Policy Statement 2014



Growth Plan for the Greater Golden Horseshoe, 2017

The zone change application conforms with the polices of the Growth Plan for the Greater Golden Horseshoe, 2017. The subject lands:

- Are located within the Built-up area of the City of Guelph;
- Will support an increase in residential densities in this area; and.
- Will utilize the use existing infrastructure while creating a development that is at a scale that is compatible with the existing neighbourhood.

The proposed development conforms with the policies set out in the 2017 Growth Plan.



CITY OF GUELPH OFFICIAL PLAN (March 2018 Consolidation)

The proposed development is located:

- Within the low density residential designation of the Official Plan. Permitted uses include:
 - i) detached, semi-detached and duplex dwellings; and
 - ii) multiple unit residential buildings, such as townhouses and apartments.
- Within the built-up area of the City
- On lands that can be serviced within the existing capacity of municipal services.

The project introduces:

- A compact, vibrant and complete community;
- An infill development on underutilized property;
- A range of dwelling sizes to address affordability and demographics;.
- Is transit supportive;
- Promotes cycling and walking as an alternative form of transportation;
- Promotes urban agriculture; and
- Achieves a higher density development on a major arterial road while providing an appropriate transition of built form to adjacent areas; and
- Will create a development that is in-keeping with the use and height specifications of the Official Plan.



The Official Plan permits development at a density of 35 units per hectare which translates to 19 units for this site. The application is seeking a development of 24 units which equates to a density of 45 units per hectare.

The Planning Act and the City's Official Plan allows the City to consider increases in the height and density of development otherwise permitted on a specific site in exchange for demonstrated community benefits.

The following community benefits are realized through this project:

- Affordability to low and moderate income households;
- Protection and enhancement of the existing woodland, as well as the community gardens.
- Sustainable building design features such as:
 - Passive House;
 - Net Zero;
 - Building Biology;
 - Wellness Building; and
 - Biophilic Design.



- Energy and/or water conservation measures have been included in the design including:
 - Southeast orientation for passive solar heating;
 - > Overhand and shading devices to provide shade in summer and winter solar gain;
 - Roof slope optimum for solar gain;
 - Central thermal storage mass;
 - Photovoltaic panels;
 - Central solar hot water heating and storage;
 - Ultra-low consumption toilets and facets;
 - Rain water harvesting for garden irrigation;
 - Grey water harvesting for underground garden irrigation;
 - Electric car plug-ins
- Car share, cycling with substantial bicycle storage facilities and walking.
- Ensuring that facilities will be open to neighbourhood to establish strong connections with opportunity to display public art, attend informal workshops, yoga, meditation, music and craft sessions.

Sufficient community benefit has been demonstrated to support the minor increase in density.



Proposed Zone Change from Single Detached Residential to Infill Development R.4D

Row Type

		- The second s	negulation - nequirea		
	2	Zone R.4D			
	3	Minimum Lot Area	650 m ²	5,341.3 m ²	Y
)	4	Minimum Lot Frontage	15 m	45.42 m	Y
	5	Maximum Density	100 units/ha = 53	24	Y
	6	Minimum Front Yard and Exterior Side Yard	3 m	Delhi Street – 4.1 Speedvale Avenue – 4.7	Y Y
	7	Maximum Front and Exterior Side Yard	6 m	Delhi Street – 4.1 Speedvale Avenue – 4.7	Y Y
	8	Minimum Side Yard	$\frac{1}{2}$ building height – Min. 3 m (3.2÷2=1.6) See Figure 6	4.3 m	Y
	9	Minimum Rear Yard	20% of lot depth (80.9 \times 20% = 16.18) or ½ building height (3.2 +2=1.6) but not less than 7.5 m See Figure 6	2.5	N
	10	Maximum Building Height	4 storeys Angular plane (4.16) Max. 45% Height Restrictions (4.18)	3 storeys See figures 7,8 & 9 N/A	Y Y N/A
	11	Minimum Distance Between Buildings	% building height () to a maximum of 30 m and a minimum of 5 m	21.7	Y
	12	Minimum Common Amenity Area	680 m ²	2010 m ²⁺	Y
	13	Minimum Landscaped Open Space	20% of lot area (5341.53 x 20% = 1,068.3) Front Yard landscaped	3,484.88 m² (63%) Front Yard landscaped	Y Y
	14	Off-Street Parking	1.5 for first 20 and 1.25 above 20 units (1.5 x 20 = 30 + 1.25 x 4 = 5) 30 spaces	25 Deficient by 5 spaces	N
	15	Buffer Strips	Required adjacent to residential	Will be provided	Y
	16	Accessory Buildings or Structures	In accordance with Section 4.5	None proposed	Y
	17	Garbage, refuse storage and composters	In accordance with Section 4.9	Inside building	Y
	18	Floor Space Index	2 (5,339.8 x 2 = 10,679 m ²)	3,961 m ²	Y
	19	Fences	In accordance with Section 4.20	Will be provided in accordance with by- law	Ŷ



Minimum Rear Yard variance:

- Somewhat technical according to By-law definition, the front yard of this site is Delhi Street.
- The west side of the apartment building is therefore identified as the rear yard.
- Actual front yard is Speedvale Avenue.
- Had west elevation been deemed to be the side yard, this application would be seeking relief from the 3
 metre requirement to a 2.54 metre requirement as opposed to the 7.5 metre setback applied to a rear yard
 requirement.





The parking variance is seeking to reduce the required parking from 30 spaces to 25 spaces and is supported by:

- Strong ties of this community to public transit;
- Car share;
- Cycling;
- Walking as alternative forms of transportation;
- Proximity to community facilities within reasonable walking and cycling distances; and
- The nature of the project focused on low and modest income units.

The development will exceed the provision of one space per unit with one additional space on the property.

This proposal conforms to the City of Guelph Official Plan, as well as the Growth Plan for the Greater Golden Horseshoe and is consistent with the Provincial Policy Statement.

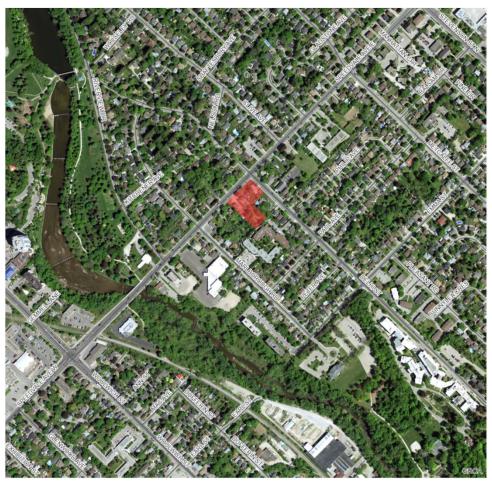




Sustainable Intentional Living Community

205 – 213 Speedvale Ave. E.





Aerial Site Context Map Source: Grand River Conservation Authority

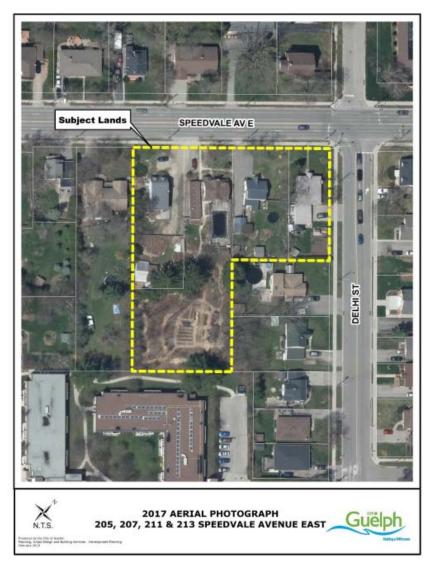


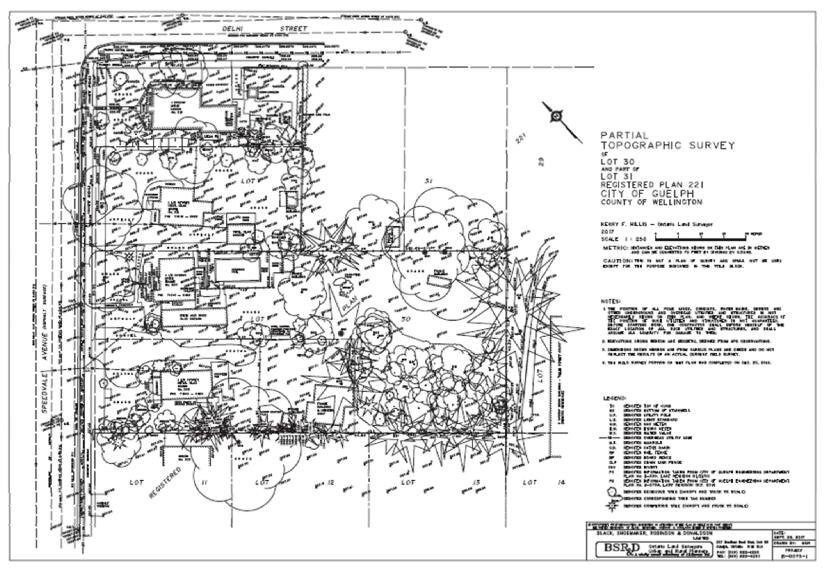






Aerial Site Context Map







205 Speedvale - Front



205 Speedvale - Rear



205 Speedvale – Rear



207 Speedvale - Front



207 Speedvale - Rear









205 Speedvale - Rear



211 Speedvale - Front



211 Speedvale - Rear

213 Speedvale - Rear

213 Speedvale - Front



SPEEDVALE AVENUE EAST PHOTO MONTAGE



DELHI STREET PHOTO MONTAGE







297 Delhi St

Part Lot 182, Plan 356 Built c. 1912

Edwardian, 2 storey and attic, hip roof with dormer, verandah with Tuscan columns, mature spruce windbreaks.

262 Delhi St

Lot 20, Plan 356 Built c. 1925

Canadian Domestic, 1 storey, L-shape, hip and gable roofed bungalow.

150 Speedvale Ave E

Lot 2, Plan 356 Built c. 1925

English Domestic, 1 1/2 storey, gable roof wit 'catslide' front over verandah, bracketed gable end bay.

212 Speedvale Ave E

Lot 21, Plan 356 Built c. 1930

Canadian Domestic, 2 storey & attic, 3 bay, gable roof, cantilevered round-arched canopy, detached brick 1 1/2 storey garage.

305 Delhi St

Lot 319, Plan 356 Built c. 1925

Late Edwardian, 2 storey and attic, 2 bay, hip roof with dormer, tripartite windows, divided upper sash, verandah.

309 Delhi St

Lot 320, Plan 356 Built c. 1914

American Domestic, 1 1/2 storey, 3 bay, gambrel roof with front extended over verandah, side oriel bays.

313 Delhi St

Lot 321, Plan 365 Built c. 1912

Edwardian, 2 storey and attic, 2 bay, hip roof, dormer, verandah with Tuscan columns on pedestals, turned rail balusters.



































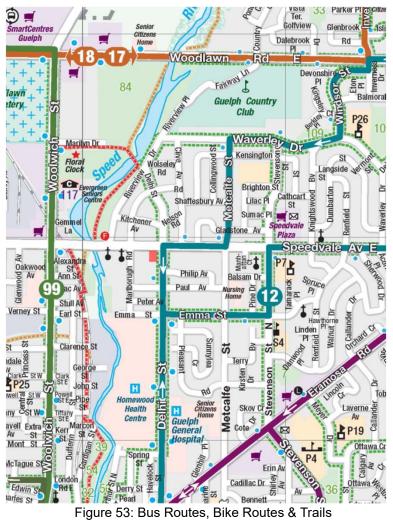












Source: City of Guelph, Guelph Transit Full System Map







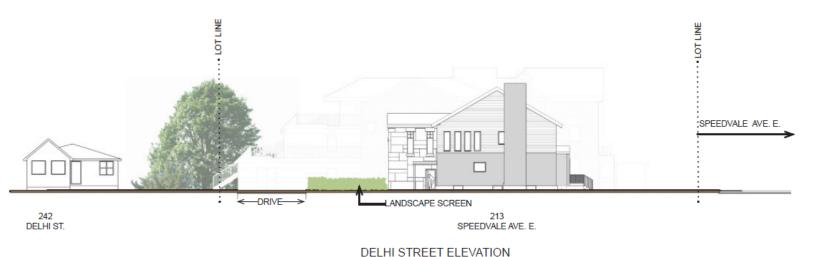






Figure 54: Proposed Building Render



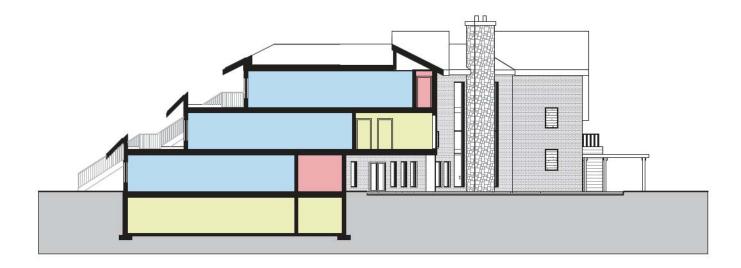


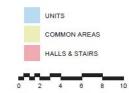




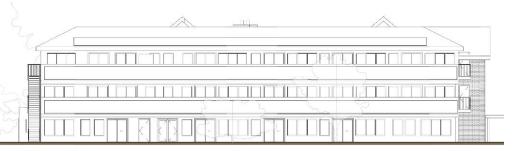
Figure 56: Ground Floor Plan

J. DAVID MCAULEY ARCHITECT INC.











SOUTH ELEVATION



WEST ELEVATION

NORTH ELEVATION (SPEEDVALE AVE. E.)



EAST ELEVATION



From: Carolyn Morrison Sent: Wednesday, April 3, 2019 5:24 PM To: Clerks <clerks@guelph.ca> Subject: File: OZS18-011

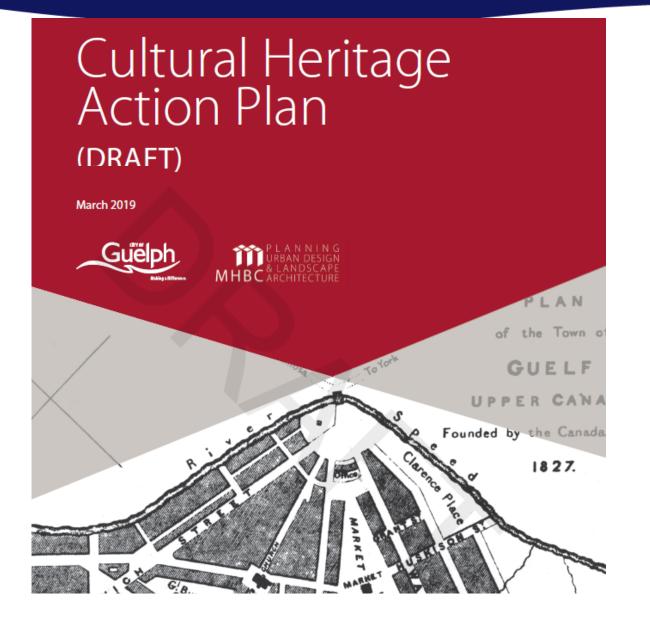
To Whom It May Concern,

I received a notice in the mail regarding the proposed new build on Speedvale Ave at Delhi Street. I question the amount of onsite parking for a 21 unit building. The City needs to reconsider and redesign the parking. New builds are not including enough onsite parking which leads to congestion on adjoining streets as the tenants need to find offsite parking. This is becoming an increasing issue within the City of Guelph and is a disservice to neighboring businesses and home owners within the neighborhood. This will lead to big complaints coming from the neighbours and most importantly the emergency personnel that travel Delhi Street at Speedvale Ave. daily.

I would like to see this addressed with a new proposal for onsite parking to include a minimum of 45 parking spaces. This would allow apartment residents more than one car, and would also include adequate parking spaces for visitors. Furthermore, in winter time, parking lots require space for snow piling. This means more space is needed in the parking lot than the 25 spaces currently proposed.

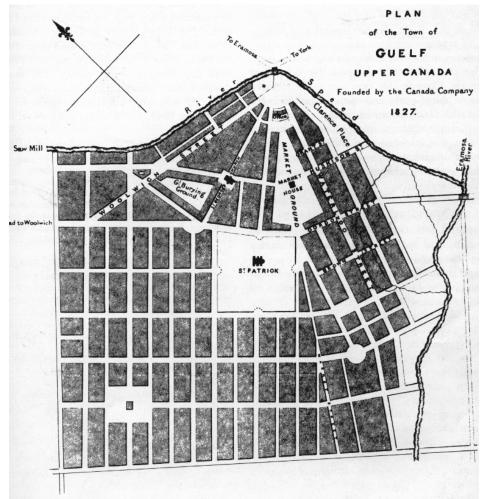
Respectfully,

Carolyn Morrison



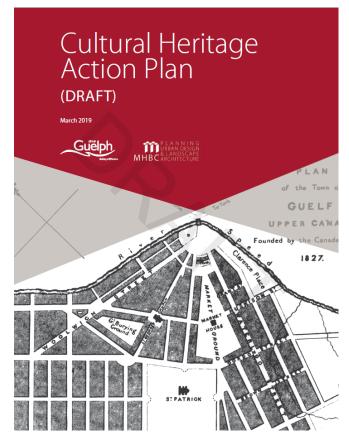
April 8, 2019 City Council The purpose of the April 8 staff report is:

- to introduce the draft Cultural Heritage Action Plan (CHAP) for Council's comment and input; and
- to release the draft for community consultation to be held on April 24, 2019



What is the Cultural Heritage Action Plan? (CHAP)

- Implementation of policies in the Official Plan
- Recommends prioritized actions related to conservation of cultural heritage resources
- Identifies candidate cultural heritage landscapes (CHLs) within the city
- Options for incentives and promotion of cultural heritage resources



What's in the action plan?



Howitt Creek CHL



Components of the CHAP

- Review of background work and comparable action plans undertaken in other municipalities (Background Report);
- Identification of key themes in Guelph's historical development (Background Report);
- Development of an inventory of candidate CHLs;
- Review of recommended incentives;
- Review of cultural heritage promotion; and
- Prioritization and advice related to key conservation actions and incentive options

The CHAP has been divided into three phases:

Phase 1: Project Initiation and Background Report

Phase 2: Development of Draft Cultural Heritage Action Plan

7

Phase 3: Finalize Cultural Heritage Action Plan

The CHAP has been divided into three phases:

Phase 1: Project Initiation and Background Report

Phase 2: Development of Draft Cultural Heritage Action Plan

Phase 3: Finalize Cultural Heritage Action Plan

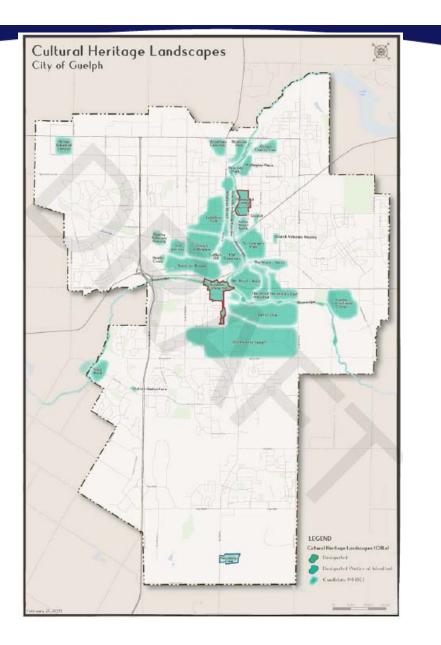
Part B

Cultural Heritage Landscape Identification

- A CHL is defined as a geographic area that has heritage significance, has been modified by human activity and is valued by a community.
- CHLs can include a range of features, such as buildings, structures, natural features or landforms, where the whole is greater than individual features.
- CHLs are valued for the important contribution they make to our understanding of the history of a place, an event, an individual and/or a community.

32 candidate cultural heritage landscapes have been identified within Guelph.

(Part B, Table 1 of the Cultural Heritage Action Plan)

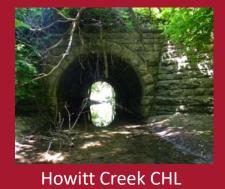


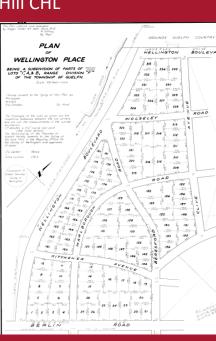


Catholic Hill CHL



Paisley Veterans Housing CHL





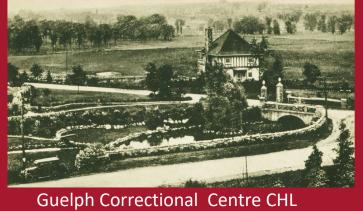
Wellington Place CHL

Woodlawn Cemetery CHL





Patrick Hanlon Farm CHL



Of these candidate CHLs, five have already been protected by designation under the Ontario Heritage Act:

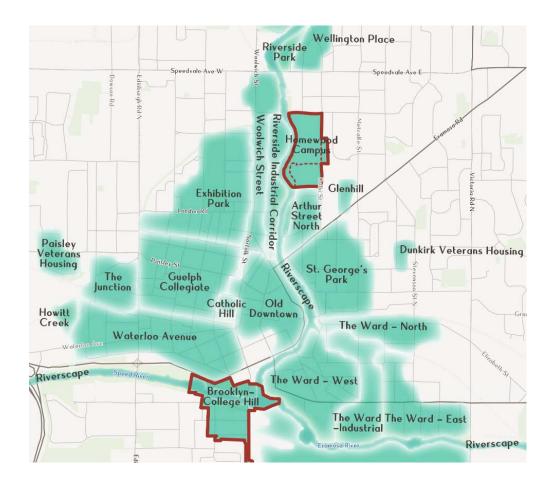
- Brooklyn and College Hill Heritage Conservation District;
- Homewood campus (as three separate but related CHLs);
- Marcolongo Farm CHL



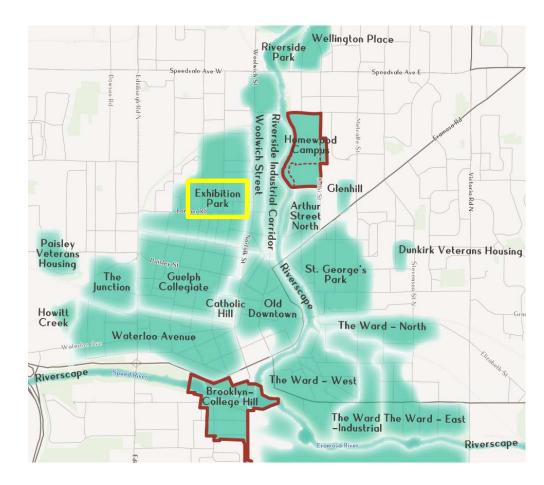
Cultural heritage landscape recommendations

- The candidate cultural heritage landscapes were identified by the project team with input from City staff and Heritage Guelph
- Priorities have been assigned to the CHL's as 'high', 'medium' and 'low' based on:
 - current knowledge of the area,
 - potential development activity level, and
 - the perceived risk to the heritage attributes and characterdefining elements of the candidate CHLs.

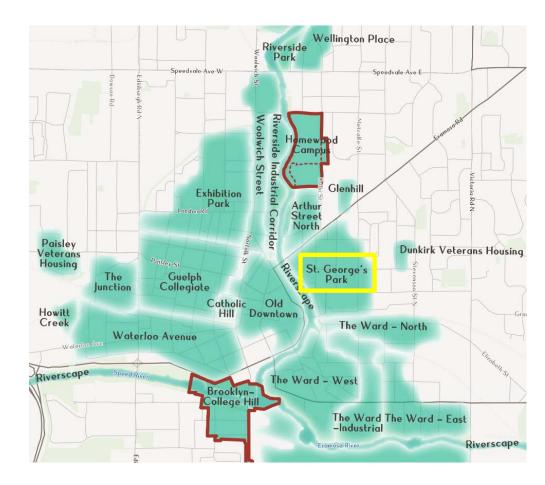
- Exhibition Park
- St. George's Park
- Old Downtown
- The Ward West
- Guelph Correctional Centre



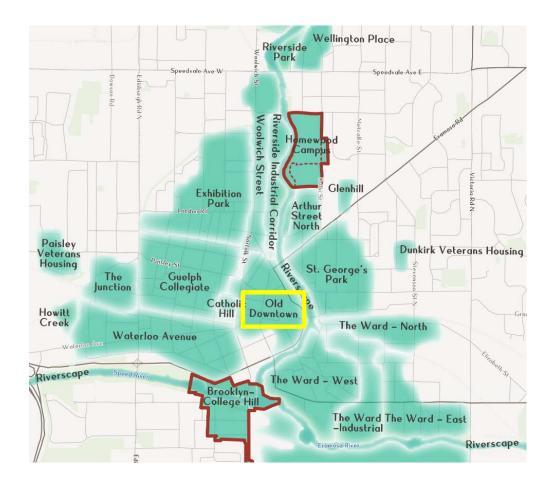
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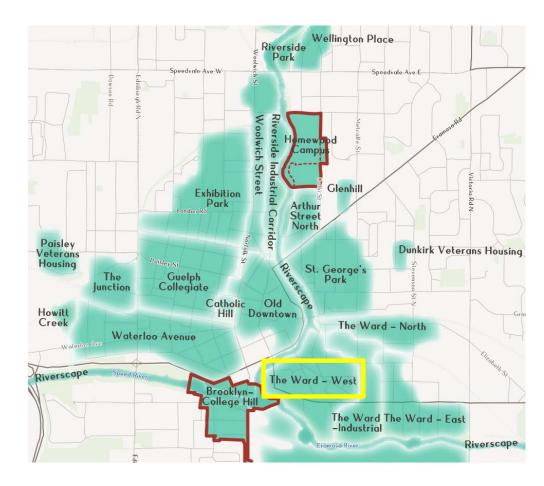
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Draft Actions for Candidate CHLs

- Review high priority areas where current studies are ongoing, to ensure that cultural heritage resources are appropriately conserved through the detailed work being undertaken.
- For Old Downtown, undertake a comprehensive strategy, including community consultation, to direct future cultural heritage conservation efforts and planned change.
- Consult with the community and other City Departments regarding other high priority areas, to help identify priority and conservation strategy.



Financial and non-financial incentives were reviewed by the project team including:

- Grants, loans and municipal tax-relief incentives
- Communications and outreach programs

Draft Actions for Incentives

- Establish a comprehensive grants program to provide financial assistance to owners of designated properties.
- Re-establish a façade improvement program for key areas of the City (e.g. Downtown CIP).
- Investigate a program to reduce permit fees

Draft Actions for Incentives

- Establish a program that communicates the impacts that stakeholders have in the preservation and conservation of the City's enduring legacy.
- Review potential ways to build on current initiatives (e.g. Building Partnerships) to streamline the approvals process for heritage property owners. This could include coordination between departments, sharing knowledge and expertise, and focusing on efficient review practices.

Part D Cultural Heritage Promotion

Additional actions to promote cultural heritage were investigated, such as:

- Adding information on the City's website about events, sites, and stories
- Developing signage and wayfinding to promote important areas of the City
- Creating a heritage awards program
- Participating in hosting an event to celebrate Heritage Day

Next Steps:

The draft CHAP has 24 action items with 9 immediate actions proposed for the next 2 years. These actions will be reviewed through interdepartmental and community consultation.

- Community consultation will be held on the afternoon and evening of April 24, 2019
- The final Cultural Heritage Action Plan will be brought to Council for consideration in Q4 2019.

Recommendation

That the draft Cultural Heritage Action Plan included as Attachment 1, to the Infrastructure, Development & Enterprise Services Report (IDE 2019-41), dated April 8, 2019 be received.